

PROPOSITION 47
“The Safe Neighborhoods and Schools Act”

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District, Div. 8

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New to This Edition

The previously posted version of this memo was dated February 2016. This May 2016 version includes technical, non-substantive changes and the following updates:

- Pages 25-26 – *Bias* – § 459.5 does not apply to identity theft
- Page 26 – *In re J.L.* and *Root* – definition of “shoplifting; *Chen* – shoplifting does not include obtaining driver’s license by fraud; *Valencia* – shoplifting includes obtaining phone card with counterfeit money
- Page 28 – *Franco* – stated or face value of check controls Prop 47 eligibility
- Page 30 – *Johnston, Solis and Ortiz* – application of Prop 47 to CVC § 10851; *Bush* - § 490.2 does not apply to elder abuse under § 368
- Page 32 – *Descano* – cultivation of marijuana does not qualify under Prop 47
- Pages 34-35 – *Garcia* and *Davis* – Prop 47 applies to persons on probation
- Page 37 – *Franco* – oral petition is authorized
- Pages 59-60 – *Roach* – authorized resentencing
- Page 67 – *Tidwell* – dismissal under § 1203.4 does not bar Prop 47 relief
- Pages 73-74 – *Rouse* and *Fedalizo* – right to counsel at resentencing
- Pages 75-76 – *Valdez* – Prop 47 definition of dangerousness applies to Prop 36
- Page 86 – *Morris* – application of custody time to fees and fines
- Page 88 – *Williams* and *Abdullah* – resentencing
- Pages 89-90 – *T.W.* – plea bargaining
- Page 91 – *Brown* and *Perry* – plea bargaining

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I. Introduction

On November 4, 2014, voters enacted Proposition 47, “The Safe Neighborhoods and Schools Act.” (See Appendix I for the full text of Proposition 47.) Proposition 47 intends to “ensure that prison spending is focused on violent and serious offenses, maximize alternatives for nonserious, nonviolent crime, and invest the savings generated from” the new act to support elementary and high school programs, victim’s services, and mental health and drug treatment. The initiative seeks to accomplish these goals through four main strategies: (1) reducing most possessory drug offenses and thefts of property valued under \$950 to straight misdemeanors; (2) creating a process for persons currently serving a felony sentence for theft and drug offenses to petition the court for resentencing as a misdemeanor; (3) creating a process for persons who have completed qualified felony sentences to apply to the court for reclassification of the crime as a misdemeanor; and (4) forming a Safe Neighborhoods and Schools Fund generated by the savings achieved by the change in the sentencing laws.¹

The purpose of this memorandum is to discuss the issues of interpretation and implementation raised by the initiative.

A. *Application of the law related to Proposition 36*

As a matter of general observation, the basic structure of Proposition 47 is strikingly similar to Proposition 36, “The Three Strikes Reform Act of 2012,” enacted on November 6, 2012. Both initiatives contain a reduction in penalty for certain crimes and a resentencing process for people who would be entitled to lesser punishment had the crime been committed after the enactment of the new law. The resentencing provisions of Proposition 47 are codified in Penal Code, section 1170.18.² Some of the statutory language is taken directly from section 1170.126, the resentencing provisions of Proposition 36. Accordingly, much of the appellate interpretation of Proposition 36 is likely relevant in the interpretation of Proposition 47. It should be emphasized, however, that until appellate courts weigh in on the specifics of Proposition 47, much will be left to the trial courts and counsel to fashion practical solutions to the anticipated additional workload.

¹ A discussion of the Safe Neighborhoods and Schools Fund is beyond the scope of this analysis.

² Unless otherwise indicated, all statutory references are to the Penal Code.

II. Effective Date

A. *Effective date, generally*

Since Proposition 47 does not designate a specific effective date, it became effective on November 5, 2014. “An initiative statute or referendum approved by a majority of the votes thereon takes effect the day after the election unless the measure provides otherwise.” (Calif. Const., Art. 2, § 10(a).) Clearly the new law will apply to all crimes committed on or after November 5th. The issue is the extent to which it applies to crimes committed prior to the effective date.

B. *Application of the rule of Estrada*

Whether the reduced penalty provisions of Proposition 47 will be applied retroactively to crimes committed prior to November 5th will depend on the application of the seminal case of *In re Estrada* (1965) 63 Cal.2d 740.

Estrada teaches that “[w]hen the Legislature amends a statute so as to lessen the punishment it has obviously expressly determined that its former penalty was too severe and that a lighter punishment is proper as punishment for the commission of the prohibited act. It is an inevitable inference that the Legislature must have intended that the new statute imposing the new lighter penalty now deemed to be sufficient should apply to every case to which it constitutionally could apply. The amendatory act imposing the lighter punishment can be applied constitutionally to acts committed before its passage provided the judgment convicting the defendant of the act is not final. This intent seems obvious, because to hold otherwise would be to conclude that the Legislature was motivated by a desire for vengeance, a conclusion not permitted in view of modern theories of penology.” (*Estrada*, at p. 745.)

For the purposes of determining the retroactive application of a statute that mitigates the consequences of a crime, a case is not final until the expiration of the time for petitioning for a writ of certiorari in the United States Supreme Court. “In *Pedro T.* we cited with approval a case holding that, for the purpose of determining retroactive application of an amendment to a criminal statute, a judgment is not final until the time for petitioning for a writ of certiorari in the United States Supreme Court has passed. (*In re Pedro T.*, 8 Cal.4th 1041, 1046, 36 Cal. Rptr.2d 74, 884 P.2d 1022 (1994), reh'g denied, (Feb.16,1995), citing *In re Pine*, 66 Cal. App. 3d 593, 594, 136 Cal. Rptr.718 (3d Dist. 1977); see also *Bell v. State of Md.*, 378 U.S. 226, 230, 84 S.Ct.1814, 12 L. Ed. 2d 822 (1964), on remand to, 236 Md. 356, 204 A.2d 54 (1964) [“The rule applies to any such [criminal] proceeding which, at the time of the supervening legislation, has not yet reached final disposition in the highest court authorized to review it”].)’ (*People v. Nasalga*, 12 Cal.4th 784, 789 n. 5, 50 Cal. Rptr. 2d 88, 910 P.2d 1380 (1996), motion to recall remittitur denied, (May 20, 1996).)” (*People v. Vieira* (2005) 35 Cal.4th 264, 305–306.) A petition for writ of certiorari is considered

timely if filed with the court within 90 days after entry of judgment of the state court of last resort. (Rules of the U.S. Supreme Court, Rule 13.1.)

People v. DeHoyos (2015) 238 Cal.App.4th 363, *People v. Shabazz* (2015) 237 Cal.App.4th 303, and *People v. Valenzuela* (2016) 244 Cal.App.4th 692, have determined that Proposition 47 does not apply retroactively. Those cases find *Estrada* is inapplicable to cases not final when the initiative was enacted. “Proposition 47 does not contain an express saving clause. It does not refer to a person, like defendant, who has been convicted and sentenced but whose appeal is pending. But it does expressly, specifically and clearly address the application of the reduced punishment provisions to convicted felons who were sentenced or placed on probation prior to Proposition 47's effective date. And it does so without regard to the finality of the judgment. Defendant, of course, falls under section 1170.18, subdivision (f). Defendant has completed his sentence. And he potentially would have been guilty of misdemeanors had Proposition 47 been in effect at the time he committed his offenses (assuming he does not have a disqualifying prior conviction.) The plain meaning of the language in section 1170.18 is this—the voters never intended that Proposition 47 would automatically apply to allow us to reduce defendant's two felonies to misdemeanors. Rather, the voters set forth specific procedures for securing the lesser punishment to eligible persons such as defendant. These are the sole remedies available under Proposition 47 for an accused sentenced prior to its effective date. For a convicted felon who has served his or her sentence, the electors specified an application must be filed pursuant to section 1170.18, subdivision (f). Section 1170.18, subdivision (f) requires that an application be filed and resolved in the trial court. In other words, Proposition 47 does not apply retroactively so as to permit us to modify the judgment and then direct that, upon remittitur issuance, defendants' convictions be designated misdemeanors. Defendant is limited to the statutory remedy set forth in section 1170.18, subdivision (f). He must file an application in the trial court to have his felony convictions designated misdemeanors. (See *People v. Noyan* (2014) 232 Cal.App.4th 657, 672, 181 Cal.Rptr.3d 601.)” (*Shabazz*, at pp. 313-314.)

People v. Delapena (2015) 238 Cal.App.4th 1414, holds that the resentencing provisions of section 1170.18 constitute an “implied savings clause,” thus making *Estrada* inapplicable to Proposition 47.

As is the case in Proposition 36, Proposition 47 does not designate a specific effective date and it contains resentencing provisions. Four Proposition 36 cases have addressed the issue of retroactivity, with three different results. Only one, *People v. Yearwood* (2013) 213 Cal.App.4th 161 (*Yearwood*), remains citable authority. Review has been granted in the other cases. Because *Yearwood* determines the same issue presented in Proposition 36, its analysis is likely applicable to Proposition 47.

People v. Yearwood (2013) 213 Cal.App.4th 161, holds the new sentencing rules of Proposition 36 do not apply to crimes committed and sentenced prior to its effective date of November 7, 2012, even if the case is not then final. The case states, however, that had

the defendant been sentenced after the effective date, the new rules apply: “It is undisputed that if appellant had been sentenced for the marijuana possession conviction after the effective date of the Act, an indeterminate life sentence would not have been imposed.” (*Id.* at p. 168.) *Yearwood* acknowledges the initiative does not contain an express savings clause, but determines that section 1170.126, the provision governing requests for resentencing, operates as an implied savings clause. Accordingly, if the defendant’s case is not final as of November 7, 2012, and the defendant believes he is entitled to be sentenced under the new law, the only remedy is to apply for resentencing under section 1170.126. In that context, the defendant must demonstrate not only that he is statutorily entitled to resentencing, but also must address the additional issue of dangerousness. The court expressly declined to apply the rule of statutory interpretation stated in *Estrada*. *Yearwood* is now final and remains published. *People v. Lester* (2013) 220 Cal.App.4th 291, generally in accord with *Yearwood*, has been granted review.

C. Summary of sentencing rules

If *DeHoyos*, *Shabazz* and *Yearwood* correctly resolved the issue of retroactivity, the following sentencing rules will apply to persons sentenced under the new initiative:

- If the case has been sentenced prior to November 5, 2014, any request for sentencing as a misdemeanor must occur through a petition for resentencing under section 1170.18, even though the conviction is not final. Under such circumstances, Proposition 47, like Proposition 36, grants the trial court discretion to deny resentencing where to do so would pose an unreasonable risk of danger to public safety.
- If the crime was committed prior to November 5, 2014, but sentenced after that date, the new sentencing rules will apply to the case. This means that all persons charged with qualified crimes that have not been convicted or sentenced as of November 5th will be entitled to misdemeanor treatment without the need to request any kind of a resentencing under section 1170.18. The procedures authorized by section 1170.18 clearly apply only to persons either serving a sentence or who have completed a sentence – circumstances not applicable to persons who have not even been sentenced.
- If the crime is committed on or after November 5, 2014, the new sentencing rules apply to the case.

Since many courts have agreed to continue final disposition of potentially qualifying cases until after November 4th, the issue of retroactivity will be squarely before the court. While *Yearwood* is final and may apply to Proposition 47, the Supreme Court has taken up the issue of retroactivity in Proposition 36 cases and will provide the last word on the issue. Given the uncertain state of the law, it may be practical for the court and counsel to

negotiate a limited application of the lesser penalties to cases not yet final, unless there is a question of whether the defendant qualifies for the benefits of the new sentencing provisions of Proposition 47.

III. Exclusion From the Benefits of Proposition 47

The benefits of reduced punishment and the ability to request resentencing or reclassification established by Proposition 47 are expressly denied persons with prior convictions for designated violent offenses, or for a crime which requires registration as a sex offender. Some of the statutory exclusions are the same as those in Proposition 36, but they are far fewer in number. **The exclusions apply irrespective of any consideration of dangerousness.** If the defendant has suffered any of the designated prior convictions, he will be subject to the traditional punishment for these offenses and may not request resentencing or reclassification of an otherwise Proposition 47-eligible crime as a misdemeanor.

The burden of proof for an exclusion from the benefits of Proposition 47 is on the People by a preponderance of the evidence. (See *People v. Osuna* (2015) 225 Cal.App.4th 1020, 1040 [Proposition 36 case].)

The disqualifying prior convictions are referenced in each statute amended or added by the initiative. (See, e.g., § 476a(b), issuing checks with insufficient funds.) The specific disqualifying convictions are listed in section 667(e)(2)(C)(iv). As noted, the initiative also disqualifies anyone who is convicted of a crime requiring registration as a sex offender under section 290(c).

The meaning of the phrase “prior conviction” likely will depend on the context of its application. If the defendant is facing prosecution for a new Proposition 47-eligible offense, the disqualifying conviction of a violent felony or crime requiring registration as a sex offender under section 290(c) must occur *prior* to the crime at issue in the case. Proposition 47 clearly specifies that a person is disqualified only “if that person has one or more *prior convictions* for an offense specified in” section 667(e)(2)(C)(iv) “or for an offense requiring registration pursuant to” section 290(c). (See, e.g., § 473; emphasis added.) Accordingly, if the disqualifying conviction occurs contemporaneously with or subsequent to the crime at issue, the person is not disqualified from the benefits of Proposition 47.

If the defendant is requesting a resentencing or reclassification of a Proposition 47-eligible offense, however, “prior conviction” likely means the disqualifier was acquired at *any time* prior to the filing of the petition or application for relief, not just prior to the crime at issue. Section 1170.18(i) provides that “[t]he provisions of this section shall not apply to persons who have one or more prior convictions” for any of the designated offenses. Nothing in the statute limits its application to time periods prior to the commission of the subject offense. The plain language of the statute suggests a general

disqualification regardless of when the person picked up the disqualifying offense. Furthermore, such an interpretation is the most consistent with the intent of the enactors not to benefit persons convicted of a “super strike” or required to register as a sex offender.

A. *Crimes listed in section 667(e)(2)(C)(iv)*

For a table of the crimes listed in section 667(e)(2)(C)(iv), see Appendix II.

A prior conviction of any of the following “serious” or “violent” felonies, now commonly referred to as “super strikes,” will disqualify a person from receiving any benefit from the changes brought by Proposition 47:

(a) A “sexually violent offense” as defined in Welfare and Institutions Code, section 6600(b) [Sexually Violent Predator Law]: “ ‘Sexually violent offense’ means the following acts when committed by force, violence, duress, menace, fear of immediate and unlawful bodily injury on the victim or another person, or threatening to retaliate in the future against the victim or any other person, and that are committed on, before, or after the effective date of this article and result in a conviction or a finding of not guilty by reason of insanity, as defined in subdivision (a): a felony violation of Section 261, 262, 264.1, 269, 286, 288, 288a, 288.5, or 289 of the Penal Code, or any felony violation of Section 207, 209, or 220 of the Penal Code, committed with the intent to commit a violation of Section 261, 262, 264.1, 286, 288, 288a, or 289 of the Penal Code.”

Although Proposition 47 makes reference to the list of crimes that may trigger the application of the Sexually Violent Predator Law in Welfare and Institutions Code section 6600(b), nothing in the initiative suggests the defendant must have been *adjudicated* as a sexually violent predator to be disqualified.

Since *attempted* forcible oral copulation is not listed in Welfare and Institutions Code, section 6600(b), conviction of that offense, in itself, likely will not bar a defendant from relief. (See *People v. Jernigan* (2014) 227 Cal.App.4th 1198 [a Proposition 36 case interpreting section 1170.126].) A review of the entire record of conviction, however, may disclose facts that will cause the crime to fall within the purview of the SVP law and result in the exclusion of the defendant. (*Id.*, at pp. 1208-1209.)

(b) Oral copulation under section 288a, sodomy under section 286, or sexual penetration under section 289, if these offenses are committed with a person who is under 14 years of age, and who is more than 10 years younger than the defendant.

(c) A lewd or lascivious act involving a child under 14 years of age, in violation of section 288.

(d) Any homicide offense, including any attempted homicide offense, defined in sections 187 to 191.5, inclusive. Convictions for voluntary manslaughter under section 192(a), involuntary manslaughter under section 192(b), and vehicular manslaughter under section 192(c) will not exclude the defendant from the benefits of the new law.

(e) Solicitation to commit murder as defined in section 653f.

(f) Assault with a machine gun on a peace officer or firefighter, as defined in section 245(d)(3).

(g) Possession of a weapon of mass destruction, as defined in section 11418(a)(1).

(h) Any serious or violent offense punishable in California by life imprisonment or death.

Persons convicted of a crime with a base term punishment of life in prison will be excluded from the benefits of Proposition 47. There is an issue, however, whether a defendant who has been convicted of a base term that does not provide a life term, but which becomes a life term by virtue of an enhancement, is considered to have been convicted of an offense punishable by life imprisonment. The answer to this issue is found in the interpretation of the phrase “serious or violent offense *punishable in California by life imprisonment.*” (Emphasis added.) The recent case of *People v. Williams* (2014) 227 Cal.App.4th 733 (*Williams*), which sets forth a helpful analysis of three California Supreme Court cases, is instructive.

The *Williams* case

Williams concerned the application of the 10-year gang enhancement under section 186.22(b)(1)(C). That section requires the addition of 10 years to any term imposed for a violent felony committed for the benefit of a street gang under section 186.22(b)(1). Section 186.22(b)(1) “states that ‘[e]xcept as provided in paragraphs 4 and 5,’ the trial court shall impose the gang enhancement. Subdivision (b)(5) provides, in relevant part: ‘[A]ny person who violates this subdivision in the commission of a felony *punishable by imprisonment in the state prison for life* shall not be paroled until a minimum of 15 calendar years have been served.’ (Italics added.) ‘This provision establishes a 15-year minimum parole eligibility period, rather than a sentence enhancement for a particular term of years.’ [Citation omitted.]” (*Williams*, at p. 740; emphasis in original.)

Williams found three Supreme Court cases relevant to the issue. “The first is *People v. Montes* (2003) 31 Cal.4th 350, 352, 2 Cal.Rptr.3d 621, 73 P.3d 489 (*Montes*). In *Montes*, the defendant was convicted of attempted murder with findings that he committed the crime for the benefit of a street gang (§ 186.22, subd. (b)(1)) and that he had personally and intentionally discharged a firearm causing great bodily injury (§ 12022.53, subd. (d)). The trial court sentenced him to the 7-year midterm for the attempted murder conviction plus a consecutive 10-year term for the gang enhancement, plus a consecutive term of

25 years to life for the firearm enhancement (§ 12022.53, subd. (d)). (*Id.* at p. 353, 2 Cal.Rptr.3d 621, 73 P.3d 489.) ¶ The issue was whether 186.22, subdivision (b)(5)'s use of the phrase 'a felony punishable by imprisonment ... for life' applied to the defendant because his felony conviction *coupled with his firearm enhancement* resulted in a life sentence. (*Montes, supra*, 31 Cal.4th at p. 352, 2 Cal.Rptr.3d 621, 73 P.3d 489.) Based upon its analysis of legislative and voter intent, *Montes* concluded: '[S]ection 186.22(b)(5) applies only where the felony *by its own terms provides for a life sentence.*' (*Ibid.*; italics added.) *Montes* therefore found that the consecutive 10-year term for the gang enhancement had been correctly imposed because the defendant had not been convicted of 'a felony punishable by imprisonment ... for life.' (§ 186.22, subd. (b)(5).) (*Id.* at p. 353, 2 Cal.Rptr.3d 621, 73 P.3d 489.)" (*Williams*, at pp. 740-741; emphasis in original; footnote omitted.)

The second case "is *People v. Lopez* (2005) 34 Cal.4th 1002, 22 Cal.Rptr.3d 869, 103 P.3d 270 (*Lopez*). In *Lopez*, the defendant was convicted of first degree murder (§ 187). The punishment for that crime is a term of 25 years to life. (§ 190, subd. (a).) The jury also found that the defendant had committed the murder for the benefit of a street gang (§ 186.22, subd. (b)). The trial court sentenced the defendant, among other things, to 25 years to life in state prison for murder with a consecutive 10-year term for the gang enhancement. (*Id.* at p. 1005, 22 Cal.Rptr.3d 869, 103 P.3d 270.) ¶ The Supreme Court granted review in *Lopez* to decide whether a defendant convicted of first degree murder with a gang enhancement finding should be subject to a consecutive term of 10 years under section 186.22, subdivision (b)(1)(C) or, instead, the minimum parole eligibility term of 15 years set forth in section 186.22, subdivision (b)(5). ¶ The heart of the dispute was whether the phrase 'punishable by imprisonment ... for life' in section 186.22, subdivision (b)(5) meant 'all life terms (including terms of years to life)' as contended by defendant or, as urged by the Attorney General, meant "merely 'straight' life terms" so that the phrase did not include a sentence for first or second degree murder. (*Lopez, supra*, 34 Cal.4th at p. 1007, 22 Cal.Rptr.3d 869, 103 P.3d 270.) *Lopez* concluded that the statutory language 'is plain and its meaning unmistakable': 'the Legislature intended section 186.22(b)(5) to encompass both a straight life term as well as a term expressed as years to life ... and therefore intended to exempt those crimes from the 10-year enhancement in subdivision (b)(1)(C). [Citation.]' (*Id.* at pp. 1006–1007, 22 Cal.Rptr.3d 869, 103 P.3d 270.) Consequently, *Lopez* directed deletion of the 10-year sentence for the gang enhancement. (*Id.* at p. 1011, 22 Cal.Rptr.3d 869, 103 P.3d 270.)" (*Williams*, at pp. 741-742; footnote omitted.)

The third case is "[*People v. Jones* (2009)] 47 Cal.4th 566, 98 Cal.Rptr.3d 546, 213 P.3d 997. In *Jones*, the defendant was convicted of shooting at an inhabited dwelling, a crime punishable by a sentence of three, five or seven years. (§ 246.) The trial court selected the seven-year term but then imposed a life sentence pursuant to section 186.22, subdivision (b)(4) because the jury had found the defendant committed the crime to benefit a street gang. (*Id.* at p. 571, 98 Cal.Rptr.3d 546, 213 P.3d 997.) In addition, the trial court imposed a consecutive 20-year sentence because the defendant had personally and

intentionally discharged a firearm in committing the offense. (§ 12022.53, subd. (c).) (*Id.* at p. 569, 98 Cal.Rptr.3d 546, 213 P.3d 997.) The sentence for that latter enhancement applies to the felonies listed in section 12022.53, subd. (a)(1–16) as well as to ‘[a]ny felony punishable by ... imprisonment ... for life.’ (§ 12022.53, subd. (a)(17).) Shooting at an inhabited dwelling is not one of the listed felonies but the trial court determined that defendant had been convicted of a felony punishable by life imprisonment because of the application of section 186.22, subdivision (b)(4).

“Section 186.22, subdivision (b)(4) provides: ‘Any person who is convicted of a felony enumerated in this paragraph committed for the benefit of, at the direction of, or in association with any criminal street gang, with the specific intent to promote, further, or assist in any criminal conduct by gang members, shall, upon conviction of that felony, be sentenced to an indeterminate term of life imprisonment ... [¶] (B) ... a felony violation of Section 246.’ ¶ On appeal, the issue was whether the trial court properly imposed the 20–year sentence enhancement (§ 12022.53) based upon its finding that the defendant had suffered a felony punishable by life. The defense contended that the phrase ‘[a]ny felony punishable by ... imprisonment ... for life’ (§ 12022.53, subd. (a)(17)) should be *narrowly construed* as it was in *Montes* to be limited to a felony which ‘by its own terms provides for a life sentence.’ (*Montes, supra*, 31 Cal.4th at p. 352, 2 Cal.Rptr.3d 621, 73 P.3d 489.) In particular, the defendant urged that his life term could not trigger application of section 12022.53, subdivision (c)'s additional 20–year prison term ‘because his sentence of life imprisonment did not result from his conviction of a *felony* (shooting at an inhabited dwelling) but from the application of section 186.22(b)(4), which sets forth not a felony but a penalty.’ (*Jones, supra*, 47 Cal.4th at p. 575, 98 Cal.Rptr.3d 546, 213 P.3d 997.)” (*Williams*, at pp. 742-743; footnotes omitted; emphasis in original.)

Williams observed that *Jones* distinguished *Montes*, quoting *Jones*: “‘Thus, this court in *Montes, supra*, 31 Cal.4th 350 [2 Cal.Rptr.3d 621, 73 P.3d 489], narrowly construed the statutory phrase “a felony punishable by imprisonment ... for life,” which appears in subdivision (b)(5) of section 186.22, as applying only to crimes where the underlying felony provides for a term of life imprisonment. (*Id.* at p. 352 [2 Cal.Rptr.3d 621, 73 P.3d 489].) Defendant here argues that to be consistent with *Montes*, we should give the statutory phrase “felony punishable by ... imprisonment in the state prison for life,” which appears in subdivision (a)(17) of section 12022.53, the same narrow construction, and that, so construed, it does not include a life sentence imposed under an alternate penalty provision. *We agree with defendant that these statutory phrases should be construed similarly.* But we disagree that, construed narrowly, a felony that under section 186.22(b)(4) is punishable by life imprisonment is not a “felony punishable by ... imprisonment in the state prison for life” within the meaning of subdivision (a)(17) of section 12022.53. ¶ ‘Unlike the life sentence of the defendant in *Montes, supra*, 31 Cal.4th 350 [2 Cal.Rptr.3d 621, 73 P.3d 489], which was imposed as a *sentence enhancement* (a punishment added to the base term), here defendant's life sentence was imposed under section 186.22(b)(4), which sets forth the *penalty for the underlying felony* under specified conditions. The difference between the two is subtle but significant.

“Unlike an enhancement, which provides for an *additional term* of imprisonment, [a penalty provision] sets forth an alternate penalty *for the underlying felony itself*, when the jury has determined that the defendant has satisfied the conditions specified in the statute.” [Citation.] Here, defendant committed the felony of shooting at an inhabited dwelling (§ 246), he personally and intentionally discharged a firearm in the commission of that felony (§ 12022.53(c)), and because the felony was committed to benefit a criminal street gang, it was punishable by life imprisonment (§ 186.22(b)(4)). Thus, imposition of the 20–year sentence enhancement of section 12022.53(c) was proper.’ (*Jones, supra*, 47 Cal.4th at pp. 577–578, 98 Cal.Rptr.3d 546, 213 P.3d 997, some italics added.)” (*Williams*, at p. 743; emphasis in original; footnote omitted.)

In concluding the trial court erred in imposing the 10-year gang enhancement, *Williams* observed: “In this case, defendant received sentences of 25 years to life. These sentences of 25 years to life constitute life sentences within the meaning of section 186.22, subdivision (b)(5). (*Lopez, supra*, 34 Cal.4th at p. 1007, 22 Cal.Rptr.3d 869, 103 P.3d 270.) These life sentences resulted from the application of the Three Strikes law. The Three Strikes law is a penalty provision, not an enhancement. It is not an enhancement because it does not add an additional term of imprisonment to the base term. Instead, it provides for an alternate sentence (25 years to life) when it is proven that the defendant has suffered at least two prior serious felony convictions. (See, e.g., *People v. Superior Court (Romero)* (1996) 13 Cal.4th 497, 527, 53 Cal.Rptr.2d 789, 917 P.2d 628 [‘The Three Strikes law ... articulates an alternative sentencing scheme for the current offense rather than an enhancement.’].)” (*Williams*, at p. 744.)

Application of *Montes, Lopez, Jones* and *Williams* to Proposition 47

Application of *Montes, Lopez, Jones*, and *Williams* to the Proposition 47 exclusion under section 667(e)(2)(C)(iv)(h) must be guided by the intent of the enactors in creating the restriction. It is clear the enactors specifically intended to exclude dangerous and violent offenders from any of the benefits of the initiative. “This Act ensures that sentences for people convicted of dangerous crimes like rape, murder, and child molestation are not changed.” (Proposition 47, Section Two.) “Here’s how Proposition 47 works: . . . [*It Keeps Dangerous Criminal Locked Up*: [It] [a]uthorizes felonies for registered sex offenders and anyone with a prior conviction for rape, murder or child molestation.” (Argument in Favor of Proposition 47, Voter Information Guide, p. 38; emphasis in original.) “[Proposition 47] includes strict protections to protect public safety and make sure rapists, murderers, molesters and the most dangerous criminals cannot benefit.” (Rebuttal to Argument Against Proposition 47, Voter Information Guide, p. 39.) The initiative directs that it “shall be broadly construed to accomplish its purposes,” and “shall be liberally construed to effectuate its purposes.” (§§ 15 and 18, Proposition 47.)

Taking into consideration the intent of the enactors that the provisions of Proposition 47 be liberally and broadly construed to exclude dangerous and violent offenders from any of its benefits, it seems consistent that courts should consider the effect of enhancements

in determining whether a particular person is excluded as having suffered an offense punishable by a life sentence.

Although *Montes* holds enhancements may not be considered for the purposes of the sentencing exception under section 186.22(b)(5) of the STEP act, the case is distinguishable from the issue presented by Proposition 47. *Montes* did not permit the use of life-term enhancements for the purpose of prohibiting the 10-year gang enhancement because to do so would conflict with the intent of the voters. Based on the language of the STEP act, the court concluded there was an intent to exclude the gang enhancement only when the crime itself specified a life term. (*Montes*, at pp. 358-359.) As further evidence of the voter's intent, the Supreme Court in *Montes* observed that the exception under section 186.22(b)(4) expressly included consideration of any enhancement, but under section 186.22(b)(5) it did not – the omission was intentional and indicative of the intent of the voters not to consider enhancements for that purpose. (*Montes*, at pp. 360-361.) No such intent appears in the language of Proposition 47 – indeed, the initiative indicates exactly the opposite intent in its stated desire to deny its benefits to dangerous and violent offenders. Nothing in the initiative or in logic indicates that the enactors would want courts to exclude offenders who were convicted of crimes with stand-alone life terms, but not exclude offenders who got life terms because of an enhancement – these are all dangerous and violent persons.

***People v. Thomas* (1999) 21 Cal.4th 1122 (*Thomas*), is inapplicable**

Also distinguishable is a line of cases where courts have interpreted similar life-term language in the context of credit limitations under section 2933.1. That section limits conduct credits for persons sent to prison for *violent* offenses to 15 percent. Section 667.5(c)(7) includes as a violent offense “[a]ny felony punishable by death or life imprisonment.” In rejecting the argument that the limitation applies to all third strike offenders because of the Three Strikes law, *People v. Thomas* (1999) 21 Cal.4th 1122, 1130, held that “sections 2933.1 and 667.5(c)(7) limit a defendant's presentence conduct credit to a maximum of 15 percent only when the defendant's current conviction is itself punishable by life imprisonment, not when it is so punishable solely due to his status as a recidivist.” In accord are *People v. Henson* (1997) 57 Cal.App.4th 1380, and *People v. Philpot* (2004) 122 Cal.App.4th 893, 907-908.

As observed in *Thomas*: “[S]ection 1192.7, subdivision (c)(7) (section 1192.7(c)(7)), includes as a ‘ “serious” ‘ felony, ‘[a]ny felony punishable by death or imprisonment in the state prison for life.’ (Italics added.) As can be seen, this language parallels the language at issue in section 667.5(c)(7). If we were to interpret section 667.5(c)(7) to mean a third strike defendant falls within its purview because of his life sentence, not because of the underlying offense, a similar interpretation would necessarily obtain for section 1192.7(c)(7). ‘Under the three strikes law, a trial court must sentence a defendant with two or more qualifying prior felony convictions or strikes to an indeterminate term of life imprisonment.’ (*People v. Dotson* (1997) 16 Cal.4th 547, 552.) A third strike would by

definition, therefore, always qualify as a serious or violent offense. ¶ The plain language of the three strikes law and our cases interpreting it compel the opposite result. In *People v. Dotson*, *supra*, 16 Cal.4th 547, for example, this court observed that ‘the defendant’s current felony need not be “serious” for the three strikes law to apply,’ and distinguished between ‘a recidivist who committed a serious third strike felony’ and one ‘who committed a *nonserious* third strike felony.’ (*Id.* at p. 555, original italics; [‘“It is certainly appropriate to punish more harshly those” ‘ three strikes defendants ‘ “convicted of new serious felonies” ’ than those whose most recent felony is not serious.].) Were the Attorney General’s interpretation of section 667.5(c)(7) correct, this distinction would be nonsensical. ¶ Indeed, as noted in *Henson*, if every third strike qualified as a serious felony, virtually every third strike defendant would receive not only a life sentence but also a five-year enhancement under section 667, subdivision (a) (section 667(a)). (*People v. Henson*, *supra*, 57 Cal.App.4th at p. 1388.) This section ‘imposes a five-year enhancement for each current conviction for a “serious” felony if the defendant previously has been convicted of a “serious” felony. If a third strike were automatically considered a “serious” felony by virtue of the fact it carries a life sentence, the five-year enhancement would be imposed in every third strike case involving a prior serious felony conviction regardless of what offense constituted the third strike.’ (*Ibid.*, fn. omitted.) We have held otherwise. (*People v. Superior Court (Romero)* (1996) 13 Cal.4th 497, 529 [‘The five-year enhancements mandated by section 667, subdivision (a), ... apply only when the defendant’s current offense is a “serious felony” within the meaning of section 1192.7, subdivision (c), while the sentences mandated by the Three Strikes law apply whether or not the current felony is “serious.” ’]; *People v. Dotson*, *supra*, 16 Cal.4th at p. 555 [under section 667(a), ‘the current felony offense must be “serious” within the meaning of section 1192.7, subdivision (c), for the five-year enhancement to apply’].) ¶ Given this limitation of section 667(a) five-year enhancements to recidivists whose current offenses are serious, it is equally appropriate to limit sections 2933.1 and 667.5(c)(7) to defendants whose current offenses, in and of themselves, and without reference to the punishment accorded under the three strikes law, are violent. (*People v. Henson*, *supra*, 57 Cal.App.4th at p. 1389.)” (*Thomas*, at pp. 1128-1129.)

The circumstances as discussed in *Thomas* are manifestly different than those contemplated by Proposition 47. The proposition does not involve consideration of whether a current non-violent offense becomes a statutorily defined violent offense under 667.5(c)(7) by using the Three Strikes law, such that virtually every third strike defendant would receive not only a life sentence but also a five-year enhancement under section 667. The *Thomas* line of cases is thus inapplicable to interpreting the initiative.

Out-of-state convictions and juvenile adjudications

Each code section modified or added by Proposition 47 excludes persons with out-of-state prior convictions that would qualify as “super strikes” in California and designated juvenile adjudications. Section 1170.18(i), for example, provides that “this section shall not apply to persons who have one or more prior *convictions* for an offense specified in”

section 667(e)(2)(C)(iv) – the “super strikes.” (Emphasis added.) Section 667(e)(2)(C)(iv) applies if “[t]he defendant suffered a prior serious and/or violent *felony conviction, as defined in subdivision (d) of this section*, for any of the following felonies. . .” – the “super strikes.” (Emphasis added.) The reference to “subdivision (d) of this section” obviously means section 667(d). Section 667(d) provides that “[n]otwithstanding any other law and for the purposes of subdivisions (b) to (i), inclusive, a prior *conviction of a serious and/or violent felony* shall be defined as” (1) an adult California conviction under sections 667.5(c) and 1192.7(c) [§ 667(d)(1)]; (2) an out-of-state conviction “for an offense that, if committed in California is punishable by imprisonment in the state prison . . . if the prior conviction in the other jurisdiction is for an offense that includes all of the elements of” a California serious or violent felony [§ 667(d)(2)]; and (3) designated juvenile adjudications [§ 667(d)(3)].

Since the definition of “conviction of a serious and/or violent felony” contained in section 667(d) is incorporated by reference in section 1170.18(i), and since that definition specifically includes designated juvenile adjudications, it appears that a person who has been adjudicated for an offense listed in section 667(d)(3) will be excluded from the benefits of Proposition 47. While juvenile “adjudications” and adult “convictions” are distinguished in many other contexts, for the purposes of the exclusion under section 1170.18(i), they are treated the same. Section 667(d)(3) provides that “[a] prior juvenile adjudication shall constitute a *prior serious and/or violent felony conviction* for purposes of sentence enhancement if:

- (A) The juvenile was 16 years of age or older at the time he or she committed the prior offense.
- (B) The prior offense is listed in subdivision (b) of Section 707 of the Welfare and Institutions Code or described in paragraph (1) or (2) as a serious and/or violent felony.
- (C) The juvenile was found to be a fit and proper subject to be dealt with under the juvenile court law.
- (D) The juvenile was adjudged a ward of the juvenile court within the meaning of Section 602 of the Welfare and Institutions Code because the person committed an offense listed in subdivision (b) of Section 707 of the Welfare and Institutions Code.”

In two Proposition 36 cases, juvenile adjudications have been used as disqualifiers. *People v. Arias* (2015) 240 Cal.App.4th 161, holds that a qualified juvenile adjudication will constitute a disqualifying prior conviction for the purposes of Proposition 36. The provisions of Welfare and Institutions Code, section 203, which specify that juvenile adjudications are precluded from being considered “convictions” “for any purpose,” have no application to the Three Strikes law and

Proposition 36. Generally in accord with *Arias* is *People v. Thurston* (2016) 243 Cal.App.4th 1311.

B. *Persons required to register as a sex offender*

A person also will be excluded from any of the benefits of Proposition 47 if he has committed “an offense requiring registration pursuant to subdivision (c) of Section 290.” (See, e.g., § 459a(a).) It is important to observe the precise words of the exclusion: the statute will exclude a defendant from the benefits of Proposition 47 only if he has “one or more prior *convictions* . . . for an *offense requiring registration*” and only if the requirement is pursuant to an offense listed in section 290(c). (Emphasis added.) The emphasis in the statute is on the *conviction* of a *crime* requiring registration, not the registration requirement. The language of section 290(c) mandates registration for all of the listed offenses. The court’s discretionary authority to require an offender to register as a sex offender, for example, is found in section 290.006, a circumstance not listed in section 290(c). Thus, it appears offenses which do not mandatorily require sex registration, but for which the trial court deems appropriate in its discretion to impose registration, are not included in this exclusion.

There is one exception to the requirement that the sex offense be listed in section 290(c). Section 666 excludes *all* persons required to register under the registration act, regardless of how the registration requirement was imposed. (See discussion of § 666, *infra*.) This distinction, however, likely is the result of a drafting error. Because there is no rational basis for treating persons convicted of a violation of section 666 any differently than persons convicted of other Proposition 47-eligible offenses, the exclusion likely would be a violation of the Equal Protection clause.

People v. Hofsheier (2006) 37 Cal.4th 1185, held registration for a conviction of section 288a(b)(1), oral copulation of a person under 18, was not mandatory, but rather discretionary under section 290.006. The decision was based on a denial of equal protection – that there was no rational basis for requiring registration for consensual sexual offenses, such as section 288a(b)(1), but not for unlawful sexual intercourse. Cases following *Hofsheier* extended its holding to a number of other sexual offenses where the activity was essentially consensual between the persons involved. The Supreme Court has overruled *Hofsheier* in *Johnson v. Department of Justice* (2015) 60 Cal.4th 871, finding there is indeed a rational basis for not mandating registration for unlawful sexual intercourse, but requiring it in other non-forcible sexual offenses. The court disapproved the following cases to the extent they were inconsistent with *Johnson*: *People v. Garcia* (2008) 161 Cal.App.4th 475; *People v. Hernandez* (2008) 166 Cal.App.4th 641; *In re J.P.* (2009) 170 Cal.App.4th 1292; *People v. Ranscht* (2009) 173 Cal.App.4th 1369; *People v. Luansing* (2009) 176 Cal.App.4th 676; *People v. Thompson* (2009) 177 Cal.App.4th 1424; and *People v. Ruffin* (2011) 200 Cal.App.4th 669. (*Johnson*, at p. 888.)

The court made the holding in *Johnson* fully retroactive. (*Johnson*, at p. 889.) While the full implications of retroactivity may not be entirely clear, it is likely the decision will apply to previous cases where the court did not order registration or granted a request to end the registration requirement based on *Hofsheier* or its progeny. Since the exclusion in Proposition 47 is based on a *conviction* of an offense requiring registration, whether or not the offender was *actually* registered is immaterial. A person previously convicted of *any* offense listed in section 290(c) will be excluded from any of the benefits of Proposition 47.

C. *Whether disqualifying crimes or sex registration must be “pled and proved”*

Whether the prosecution is required to “plead and prove” the existence of a disqualifying prior conviction likely will depend on the precise issue before the court. Specifically, there may be a different rule depending on whether the court is dealing with the *retrospective* portions of the initiative in an application for resentencing or reclassification, or the *prospective* portions of Proposition 47 in sentencing a crime committed on or after November 5, 2014.

1. Retrospective application of Proposition 47

If the court is dealing with either a petition for resentencing or application for reclassification, there is nothing in section 1170.18 that imposes a specific “plead and prove” requirement regarding the disqualifying prior convictions. In interpreting analogous provisions of Proposition 36, the courts have consistently held there is no such obligation. (See *People v. White* (2014) 223 Cal.App.4th 512, 526; *People v. Elder* (2014) 227 Cal.App.4th 1308, 1315-1316; *People v. Bradford* (2014) 227 Cal.App.4th 1322, 1332-1333; and *People v. Guilford* (2014) 228 Cal.App.4th 651.) As a practical matter, however, the prosecution has the burden of proving that the petitioner has suffered a disqualifying prior conviction.

The petitioner likely has no right to a jury determination of his eligibility for resentencing. *Apprendi v. New Jersey* (2000) 530 U.S. 466, has been held to have no application to the retrospective nature of the petition under the resentencing provisions of Proposition 36. (See *People v. Elder, supra*, at p. 1315; *People v. Bradford, supra*, at pp. 1331-1336; *People v. Guilford, supra*, at pp. 662-663; see also *People v. Superior Court (Kaulick)* (2013) 215 Cal.App.4th 1279, 1303.) There will be no different right for proceedings brought under Proposition 47.

2. Prospective application of Proposition 47

There is no requirement in Proposition 47 that the prosecution “plead and prove” a disqualifying prior conviction as to crimes committed on or after November 5, 2014. While the prospective portions of Proposition 36 expressly require the prosecution to “plead and prove” any factors that disqualify a defendant from

receiving a second strike sentence under the new rules, (§ 667(e)(2)(C)), no such express “plead and prove” requirement is included in the new penalty provisions of Proposition 47.

The “plead and proof” requirement has its roots in the seminal U.S. Supreme Court case of *Apprendi v. New Jersey* (2000) 530 U.S. 466. *Apprendi* observed that “[o]ther than the fact of a prior conviction, any fact that increases the penalty for a crime beyond the prescribed statutory maximum must be submitted to a jury, and proved beyond a reasonable doubt.” (*Apprendi*, at p. 490; emphasis added.)

As made clear in *Apprendi*, the defendant has no constitutional right to a jury trial on the fact of a prior conviction. Based on the assumption that the defendant had certain due process protections when the prior conviction was obtained, *Apprendi* does not require a jury determination of the existence of a prior conviction. (*Apprendi*, at pp. 488 – 490.) The right to a jury determination of a prior conviction arises in California only because of statute, and only when the prior conviction is alleged in the accusatory pleading. (§§ 1025 and 1158.)

In the absence of a statutory requirement to “plead and prove” a disqualifying prior conviction, and because a jury determination is not required as a matter of constitutional right, likely there is no “plead and prove” requirement for prior convictions or sex registration that disqualify a defendant from receiving the reduced penalties provided by Proposition 47. The California Supreme Court has refused to imply a pleading a proof requirement in similar instances where the Legislature has failed to expressly impose such a requirement. (*People v. Lara* (2012) 54 Cal.4th 896, 902 [custody credits].)

Until the issue is resolved in the context of Proposition 47, however, the prudent prosecutor may wish to specifically plead the existence of a disqualifying prior conviction or sex registration as to crimes committed on or after November 5, 2014. In any event, as with the retrospective application of Proposition 47, the prosecution will be required to prove the defendant has been convicted of a disqualifying offense in a prospective application of the new sentencing provisions.

3. Value of property taken

To the extent the prosecution seeks to establish a theft offense as a felony because the value of the property taken is in excess of \$950, value will be an element of the crime and must be presented to the trier of fact for determination. Under such circumstances the allegation of value should be included in the complaint or information. It would be the court’s prerogative in submitting the matter to a jury whether the value is simply included as an element of the felony

theft charge, or whether the jury is asked to make a special finding on the truth of the allegation in the same manner as is done for enhancements.

4. Use of section 1385

It is unlikely an offender will be able to use section 1385 to dismiss any disqualifying prior convictions so as to avail himself of any of the benefits of Proposition 47. Unlike the Realignment Law, the initiative contains no express prohibition preventing the use of section 1385. (See § 1170(f).) However, the enactors have clearly stated that persons who stand convicted of designated “super strikes” or are required to register as a sex offender are not to benefit from the new law. It is likely the existence of the disqualifiers are “sentencing factors” that may not be eliminated with the use of section 1385.

A similar issue was addressed by the Supreme Court in *In re Varnell* (2003) 30 Cal.4th 1132, in the context of Proposition 36 drug treatment. There, persons who have suffered designated prior serious or violent felony convictions are precluded from participating in the drug treatment program. The court addressed the application of section 1385 to remove the disqualifying prior conviction: “ ‘The *only* action that may be dismissed under Penal Code section 1385, subdivision (a), is a criminal action or a part thereof.’ (*People v. Hernandez* [(2000) 22 Cal.4th 512,] 524, italics added.) We have consistently interpreted ‘action’ to mean the ‘individual charges and allegations in a criminal action’ (*id.* at pp. 521-522, 523; *People v. Burke* [(1956) 47 Cal.2d 45,] 50) and have never extended it to include mere sentencing factors. Thus, our courts have refused to permit trial courts to invoke section 1385 to dismiss sanity proceedings or a plea of insanity (*Hernandez*, *supra*, 22 Cal.4th at pp. 522-524); to reduce a verdict of first degree murder to second degree murder (*People v. Superior Court (Prudencio)* (1927) 202 Cal. 165, 173-174, disapproved on other grounds in *People v. Superior Court (Howard)* (1968) 69 Cal.2d 491, 501; cf. § 1181, pars. 6, 7); to reduce the offense of conviction to an uncharged lesser related offense (*People v. Smith* (1975) 53 Cal.App.3d 655, 657-658); or to enter a judgment of acquittal (*People v. Superior Court (Jonsson)* (1966) 240 Cal.App.2d 90, 92-93, disapproved on other grounds in *People v. Superior Court (Howard)*, *supra*, 69 Cal.2d at p. 501). A ruling that section 1385 could be used to disregard sentencing factors, which similarly are not included as offenses or allegations in an accusatory pleading, would be unprecedented. ¶ It also would be inconsistent with our description of the *effect* of a section 1385 dismissal. As we have repeatedly emphasized, dismissal of a prior conviction allegation under section 1385 ‘is not the equivalent of a determination that defendant did not in fact suffer the conviction.’ (*People v. Burke*, *supra*, 47 Cal.2d at p. 51; *People v. Garcia* (1999) 20 Cal.4th 490, 496.) ‘When a court strikes prior felony conviction allegations in this way, it “ ‘does not wipe out such prior convictions or prevent them from being considered in connection with later

convictions. ' ' (*People v. Superior Court (Romero)* [(1996) 13 Cal.3d 497,] 508, quoting *People v. Burke, supra*, 47 Cal.2d at p. 51.) Thus, while a dismissal under section 1385 ameliorates the effect of the dismissed charge or allegation, the underlying facts remain available for the court to use. Hence, the trial court's dismissal of the 'strike' allegation in this case did not wipe out the fact of the prior conviction and the resulting prison term that made petitioner ineligible under subdivision (b)(1) of section 1210.1." (*Varnell*, at pp. 1137-1138; emphasis in original; footnote deleted.)

In summarizing its holding, the court observed: "We therefore hold that a trial court's power to dismiss an 'action' under section 1385 extends only to charges or allegations and not to *uncharged* sentencing factors, such as those that are relevant to the decision to grant or deny probation (e.g., Cal. Rules of Court, rule 4.414(b)(1)) or to select among the aggravated, middle, or mitigated terms (e.g., *id.*, rule 4.421(b)(1)). Section 1210.1 . . . does not require that the basis for a defendant's ineligibility be alleged in the accusatory pleading. In the absence of a charge or allegation, there is nothing to order dismissed under section 1385." (*Varnell*, at p. 1139.)

Similar reasoning was used in the context of disqualification from enhanced custody credits in an earlier version of section 4019. (*People v. Lara* (2012) 54 Cal.4th 896, 900-901.)

D. *Punishment of excluded offenders*

Proposition 47 provides that if a person is excluded from the misdemeanor punishment provided in the new statutes, the person "may be punished pursuant to subdivision (h) of Section 1170." (See, e.g., 459a(a).) It does not appear that this language is intended to override the exclusions in section 1170(h)(3) which preclude certain offenders from receiving a county jail sentence under section 1170(h). All of the exclusions listed in section 667(e)(2)(C)(iv) for the purposes of Proposition 47 will exclude persons from a county jail commitment for the purposes of section 1170(h)(5). The general reference to "subdivision (h) of section 1170(h)" in Proposition 47 incorporates *all* of the provisions of subdivision (h), including the exclusions listed in section 1170(h)(3). There is no express negation of the requirement that an offender must be sent to prison if probation is denied, and the person has a prior or current conviction of a serious or violent felony, is required to register as a sex offender, or has an enhancement for aggravated theft under section 186.11. (§ 1170(h)(3).) Indeed, to allow such persons to be sentenced to county jail instead of being sent to prison would be contrary to the expressed intent of Proposition 47 to "include strict protections to protect public safety and make sure rapists, murders, molesters and the most dangerous criminals cannot benefit." (Rebuttal to Argument Against Proposition 47, Official Ballot Statements, p. 39.)

“Wobbler” offenses

It is not entirely clear whether an excluded offender may be prosecuted as a misdemeanor for a crime previously categorized as a “wobbler,” or whether the offender must face straight felony punishment. This issue is illustrated by the language used in section 473, the crime of forgery. Prior to the enactment of Proposition 47, section 473(a) specified that “[f]orgery is punishable by imprisonment in a county jail for not more than one year, or by imprisonment pursuant to subdivision (h) of Section 1170.” It is well understood that the latter language creates the classic “wobbler,” in that it may be prosecuted as a felony or misdemeanor. Proposition 47 amends section 473 by adding subsection (b) which specifies that, “[n]otwithstanding subdivision (a),” if the amount of the forged instrument does not exceed \$950, the offense “shall be punishable by imprisonment in a county jail for not more than one year, except that such person *may instead be punished* pursuant to” section 1170(h) if there is a prior conviction for an excluding offense. (Emphasis added.) The new language in subdivision (b) does not say that the person may be punished either by county jail *or* under section 1170(h) as it does in subdivision (a). While the change in language raises some question about the intent of the enactors, because section 473(a) was not amended to eliminate a misdemeanor disposition, likely the offenders falling within subdivision (a) may still receive misdemeanor disposition without reference to the new penalties under Proposition 47.

Other crimes amended in the proposition are clearer in their punishment provisions. For example, the language used in section 473 is in contrast with the language in Health and Safety Code, section 11350, which provides that possession of the narcotics “shall be punished by imprisonment in a county jail for not more than one year, except that such person shall instead be punished pursuant to” section 1170(h) if excluded. The language in section 11350 evidences a clear intent to keep the crime a straight felony if the person is excluded from Proposition 47.

IV. Reduction of Penalties

Proposition 47 amends various provisions of the Penal and Health and Safety Codes to reduce personal possession drug offenses and thefts involving less than \$950 from a straight felony or a “wobbler,” to a straight misdemeanor. (For a table of Proposition 47 crimes, see Appendix III.) It is important to note, however, that the reduction in penalty only is available to persons who do not have a prior conviction for any of the specified “super strikes,” and are not required to register as a sex offender. (See Section III, *supra*, for a discussion of exclusions.)

A. Penal Code violations

1. **Section 459.5** (new) – Shoplifting [punishment: up to 6 months in jail (see § 19)]. Section 459.5 provides that “[n]otwithstanding section 459, shoplifting is

defined as entering a commercial establishment with intent to commit larceny while that establishment is open during regular business hours, where the value of the property that is taken or intended to be taken does not exceed . . . \$950.” (§ 459.5(a).) Any other entry with intent to commit theft is burglary. “Any act of shoplifting as defined in subdivision (a) shall be charged as shoplifting. No person who is charged with shoplifting may also be charged with burglary or theft of the same property.” (§ 459.5(b).)

If a defendant has been charged with a commercial burglary based on facts which now constitute “shoplifting,” but has not been sentenced as of November 5, 2014, it is likely the defendant will be able to request the court to amend the charges to a violation of section 459.5. It also appears that a petitioner seeking resentencing or an applicant for reclassification can request a change of a prior second-degree burglary conviction to shoplifting for a crime sentenced prior to November 5th, if the facts of the crime meet the definition in section 459.5(a). Section 1170.18(a) provides that “[a] person currently serving a sentence for a conviction . . . of a felony . . . who would have been guilty of a misdemeanor under this Act had this Act been in effect at the time of the offense may petition for a recall of sentence . . . to request resentencing in accordance with . . . section 459.5. . . .” Section 1170.18(f) provides similar language for reclassification of offenses. If the facts of the crime fit “shoplifting,” certainly the defendant would have been convicted of a violation of section 459.5 had the statute then been in effect. While section 3 provides that “[n]o part of [the Penal Code] is retroactive, unless expressly so declared,” it seems section 1170.18(a) contains just such an express declaration because it authorizes resentencing of a crime under section 459.5 even though it occurred prior to November 5, 2014.

There is some confusion over the proper numbering of this new crime. In the version of the initiative originally submitted to the Secretary of State, the statute was designated as section 459a. In the version submitted to the voters in the Voter Information Guide, the statute is designated as section 459.5. Likely the final version of the statute will be as submitted to the voters.

In *People v. Gonzales* (2015) 242 Cal.App.4th 35, the defendant was convicted of commercial burglary under section 459, based on his entry into a bank for the purpose of cashing forged checks of less than \$950. The court affirmed the denial of his petition for modification of the crime as a misdemeanor because “shoplifting” as defined by section 459.5 requires an “intent to commit larceny,” an element not present in the facts of the case. The Supreme Court has granted review of the case.

Section 459.5 does not include the crime of identity theft under section 530.5. (*People v. Bias* (2016) 245 Cal.App.4th 302.) The defendant entered a bank and

attempted to cash a fabricated check for \$590, using account information of the victim.

People v. Vargas (2016) 243 Cal.App.4th 1416, however, reaches a different conclusion. “Certainly, the lay person might understand ‘shoplifting’ to mean entering a retail store during regular business hours with the intent to steal displayed merchandise, as respondent urges. But that is not how the voters defined ‘shoplifting’ in section 459.5; instead, they defined it as entering a commercial establishment during business hours with the ‘intent to commit larceny.’ Accepting respondent’s narrow interpretation would require us to rewrite the statute, which we cannot do. Similarly, we disagree with *Gonzales* that the phrase ‘intent to commit larceny’ excludes the intent to commit theft by false pretenses. Larceny is statutorily equated with ‘theft’ (§ 490a), and ‘theft’ is defined to include theft by false pretenses, that is, ‘knowingly and designedly, by any false or fraudulent representation or pretense, defraud[ing] any other person of money, labor or real or personal property.’ (§ 484, subd. (a).)” (*Vargas*, at p. 1420; cf. *In re J.L.* (2016) 242 Cal.App.4th 1108, 1115, holding that “shoplifting” is understood as the theft of merchandise from a retail establishment.) In accord with *Vargas* are *People v. Triplett* (2016) 244 Cal.App.4th 824, and *People v. Root* (2016) 245 Cal.App.4th 353.

“Shoplifting” does not apply to a commercial burglary conviction for entering into an office of the Department of Motor Vehicles for the purpose of submitting a fraudulent application for a driver’s license. (*People v. Chen* (2016) 245 Cal.App.4th 322.)

“Shoplifting” includes the entry into a store to purchase phone cards with counterfeit \$50 bills. (*People v. Valencia* (2016) 245 Cal.App.4th 730.)

Commercial establishment

The decision in *In re J.L.* (2015) 242 Cal.App.4th 1108, discusses the definition of “commercial establishment.” The minor stole a cell phone from the public high school locker of a fellow student. In affirming the adjudication of the minor for burglary, the court held the location of the theft did not occur at a “commercial establishment” as contemplated by section 459.5. “Whatever broader meaning ‘commercial establishment’ as used in section 459.5 might bear on different facts, J.L.’s theft of a cell phone from a school locker room was not a theft from a commercial establishment. Giving the term its commonsense meaning, a commercial establishment is one that is primarily engaged in commerce, that is, the buying and selling of goods or services. That commonsense understanding accords with dictionary definitions and other legal sources. (Webster’s 3d New Internat. Dict. (2002) p. 456 [‘commercial’ means ‘occupied with or engaged in commerce’ and ‘commerce’ means ‘the exchange or buying and selling of

commodities esp. on a large scale’]; The Oxford English Reference Dict. (2d ed. 1996) p. 290 [defining ‘commerce’ as ‘financial transactions, esp. the buying and selling of merchandise, on a large scale’]; Black’s Law Dict. (10th ed. 2014) p. 325 [‘commercial’ means ‘[o]f, relating to, or involving the buying and selling of goods; mercantile’]; see also 37 C.F.R. § 258.2 [copyright regulation defining the term ‘commercial establishment’ as ‘an establishment used for commercial purposes, such as bars, restaurants, private offices, fitness clubs, oil rigs, retail stores, banks and financial institutions, supermarkets, auto and boat dealerships, and other establishments with common business areas’]; Gov. Code § 65589.5 [defining ‘neighborhood commercial’ land use as ‘small-scale general or specialty stores that furnish goods and services primarily to residents of the neighborhood’]; *People v. Cochran* (2002) 28 Cal.4th 396, 404–405, 121 Cal.Rptr.2d 595, 48 P.3d 1148 [citing dictionary definition of commerce, ‘[t]he buying and selling of goods, especially on a large scale,’ in interpreting statutory phrase ‘commercial purpose’.] A public high school is not an establishment primarily engaged in the sale of goods and services; rather, it is an establishment dedicated to the education of students. ¶ We believe the voters enacting Proposition 47 understood the reference to ‘shoplifting’ in the ballot pamphlet materials, including in the title and text of section 459.5, in the same way. Shoplifting is commonly understood as theft of merchandise from a store or business that sells goods to the public. (Webster’s 3d New Internat. Dict., *supra*, p. 2101 [defining shoplifting as ‘the stealing of goods on display in a store’]; Black’s Law Dict., *supra*, p. 1590 [‘Theft of merchandise from a store or business; specif., larceny of goods from a store or other commercial establishment by willfully taking and concealing the merchandise with the intention of converting the goods to one’s personal use without paying the purchase price’].) Except for perhaps a school cafeteria or bookstore (circumstances not at issue here, where the phone was stolen from a school locker), a public school is not engaged in the business of selling merchandise or goods at all. It is therefore immaterial, as defendant contends, that a school maintains regular hours, accepts phone calls, or may handle payroll in connection with its personnel. Looking to the ordinary meaning of the statutory language, we simply do not believe that the voters enacting Proposition 47 understood a public high school to be a commercial establishment or a theft from a school locker to be ‘shoplifting.’” (*J.L.*, at pp. 1114-1115.)

People v. Vargas (2016) 243 Cal.App.4th 1416, declined to limit the definition of “commercial establishment” to a “retail commercial establishment.” The definition includes a commercial check-cashing business. (*Id.*, at p. 1424.)

2. **Section 473** (amended) – Forgery [punishment: up to one year in jail]. Section 473(b) provides for misdemeanor treatment if the forgery of a particular commercial document does not exceed \$950. Since the statute references “forgery relating to a check, bond,” etc., the value limitation relates to the

particular instrument, not the accumulated value if multiple documents are forged. (*People v. Hoffman* (2015) 241 Cal.App.4th 1304.) It appears the drafters were aware of the distinction since section 476a, regarding checks issued with insufficient funds, makes specific reference to “the total amount of all checks . . .” not exceeding \$950. (§ 476a(b).)

The amendments to section 473 do not apply to “any person who is convicted both of forgery and of identity theft, as defined in Section 530.5.” (§ 473(b).)

The stated or face value of the check controls the determination of value for the purposes of eligibility under Proposition 47. (*People v. Franco* (2016) 245 Cal.App.4th 679.)

3. **Section 476a** (amended) – Insufficient Funds [punishment: up to one year in jail]. Section 476a(a) generally punishes the fraudulent use of commercial instruments as a felony, and provides punishment of up to one year in jail, or a sentence under section 1170(h). Section 476a(b), was amended to provide that if the total amount of instruments does not exceed \$950, the crime is a misdemeanor, punishable by up to one year in jail. The previous threshold level of \$450 was raised to \$950. The reduced punishment is not available if the defendant has three or more prior convictions of violating sections 470, 475, 476, or 476a. Previously, section 476a(b) had allowed felony prosecution with only one such prior conviction.

4. **Section 490.2** (new) – Definition of Grand Theft. Section 490.2(a) provides that “[n]otwithstanding Section 487 or any other provision of law defining grand theft, obtaining any property by theft where the value of the money, labor, real or personal property taken does not exceed [\$950], shall be considered petty theft and shall be punished as a misdemeanor . . .” (Emphasis added.) The new section will be inapplicable to any theft that may be charged as an infraction. (§ 490.2(b).) The new definition will focus on the value of the property taken rather than just the nature of the property taken. For example, theft of any firearm or automobile was grand theft under section 487(d); the theft of any property “from the person” was grand theft under section 487(c). Now, these crimes will be misdemeanors unless the value of the property taken exceeds \$950. The new statute appears to trump statutes which require only a \$250 level to constitute grand theft. (See, e.g., § 487(b)(1)(B) – theft of specified agricultural products exceeding \$250 in value.)

Theft of access card information

Care must be taken in determining the scope of section 490.2(a), as it applies to “any other provision of law defining grand theft.” Courts are divided, for example, on whether Proposition 47 applies to section 484e, prohibiting theft of access cards or account information. Subdivision (d) provides: “Every person who acquires or retains possession of access card account information with respect to an access card validly issued to another person, without the cardholder’s or issuer’s consent, with the intent to use it fraudulently, is guilty of grand theft.” The focus of section 484e is on obtaining the access card information with the intent to use it, not the theft of “money, labor, real or personal property.” *People v. Grayson* (2015) 241 Cal.App.4th 454, and *People v. Cuen* (2015) 241 Cal.App.4th 1227, hold, therefore, that the new definition of petty theft does not apply to section 484e(d). *Grayson* and *Cuen* have been granted review by the Supreme Court. *People v. King* (2015) 242 Cal.App.4th 1312, also concludes Proposition 47 does not apply to section 484e(d). *King* has been granted review by the Supreme Court.

People v. Romanowski (2015) 242 Cal.App.4th 151, on the other hand, holds that the plain language of section 490.2 brings section 484e(d) under the ambit of Proposition 47 if the value of the theft does not exceed \$950. “But the effect of section 490.2 plainly is *not* limited to—or even primarily focused on—grand thefts already defined by the value of the property taken. If it were, it would duplicate the many theft statutes, including section 487, subdivision (a), that already draw a line between grand and petty theft based on the value of the property taken. The language and purpose of section 490.2, subdivision (a), is broader: it covers *all* theft offenses, notwithstanding section 487 “or *any other provision of law defining grand theft*” (§ 490.2, subd. (a), italics added). Thus, it applies to those statutes defining grand theft based on the type of property taken, such as the theft of access card information in section 484e, subdivision (d).” (*Romanowski*, at p. 157.) *Romanowski* has been granted review by the Supreme Court.

Generally in accord with *Romanowski* is *People v. Thompson* (2015) 243 Cal.App.4th 413. Like *Romanowski*, *Thompson* concludes the plain language of section 490.2 supports the application. *Thompson* also addresses the question of the value of the access card information. “We find that the value of access card account information is necessarily less than \$950 because the intrinsic value of acquiring and retaining access card account information is minimal, unless used. This finding is consistent with the objectives of Proposition 47 and reconciles any dissonance between sections 484e, subdivision (d) and 484g. Furthermore, an individual who takes an access card or access card account information and uses it to purchase property that exceeds \$950 can still be punished for grand theft under section 484g.” (*Id.*, at p. 423.) *Thompson* has been granted review by the Supreme Court.

Vehicle crimes

People v. Page (2015) 241 Cal.App.4th 714, and *People v. Haywood* (2015) 243 Cal.App.4th 515, hold that the new definition of grand theft does not apply to crimes charged under Vehicle Code, section 10851. Similarly, the initiative has no application to receiving a stolen vehicle under section 496d. (*People v. Peacock* (2015) 242 Cal.App.4th 708.) In accord with *Page* and *Peacock* are *People v. Orozco* (2016) 244 Cal.App.4th 65, and *People v. Johnston* (2016) ___ Cal.App.4th ___ [2016 WL ___]. *Page*, *Haywood*, *Peacock*, and *Orozco* have been granted review by the Supreme Court.

People v. Solis (2016) 245 Cal.App.4th 1099, also holds the new definition of grand theft does not apply to violations of Vehicle Code section 10851. The decision is based in part on the fact that section 10851 also includes “the unlawful driving of a motor vehicle,” an offense that does not even involve theft.

People v. Ortiz (2016) 243 Cal.App.4th 854, however, holds the theft of a vehicle of a value less than \$950 does qualify for misdemeanor disposition, even though the crime was charged under Vehicle Code, section 10851. The application for resentencing was properly denied, however, because the applicant failed to meet the initial burden of proof that the value of the vehicle was less than \$950.

Proposition 47 does not apply the crime of attempted auto burglary. (*People v. Acosta* (2015) 242 Cal.App.4th 521.)

Other crimes

Section 490.2 does not include the crime of theft from an elder adult under the provisions of section 368. (*People v. Bush* (2016) 245 Cal.App.4th 992.)

5. **Section 496** (amended) – Receiving Stolen Property [punishment: up to one year in jail]. If the value of the property received does not exceed \$950, section 496(a) specifies the crime is a misdemeanor. Previously section 496(a) gave the district attorney the *discretion* to charge the crime as a misdemeanor if the property did not exceed \$950; now the district attorney *must* charge the crime as a misdemeanor if the value of the property does not exceed \$950.

Proposition 47 does not apply to section 496d, receiving a stolen vehicle, even though the value of the vehicle is less than \$950. (*People v. Garness* (2015) 241 Cal.App.4th 1370; *People v. Peacock* (2015) 242 Cal.App.4th 708; *People v. Nichols* (2016) 244 Cal.App.4th 681 [Court rejected an application of the Equal Protection Clause].) The Supreme Court has granted review of *Garness* and *Peacock*.

6. **Section 666** (amended) – Thefts with Prior Convictions. Section 666 is amended to eliminate the crime of “petty with a prior” as to most persons. Section 666 now applies only to persons excluded from Proposition 47 who have previously “been convicted of petty theft, grand theft, a conviction pursuant to subdivision (d) or (e) of Section 368 [elder abuse], auto theft under Section 10851 of the Vehicle Code, burglary, carjacking, robbery, or a felony violation of Section 496,” and have served a term of imprisonment for the offense. Now, unless excluded by the initiative, an offender could commit an unlimited number of petty thefts without any exposure to felony prosecution under this section.

Before the enactment of Proposition 47, a petty theft only could be prosecuted as a felony if the person had three or more designated prior theft convictions. The initiative eliminates the requirement of three prior convictions. Now, the excluded offender may be prosecuted under section 666 with only one prior conviction of petty theft, grand theft, elder abuse, auto theft, burglary, carjacking, robbery, or a felony violation of receiving stolen property.

It is also important to note that the exclusion from Proposition 47 in this section based on sex registration is different and broader than the general exclusions in the rest of the initiative. In prosecutions under section 666, the exclusion includes *all* persons required to register under the Sex Offender Registration Act, not just those persons required to register because of section 290(c). This distinction, however, likely is the result of a drafting error. Because there is no rational basis for treating persons convicted of a violation of section 666 any differently than persons convicted of other Proposition 47-eligible offenses, the enforcement of the exclusion likely would be a violation of the Equal Protection clause.

B. Health and Safety Code violations

Simple possession of most drugs is now a misdemeanor punishable by up to one year in county jail. The possessory offenses include concentrated cannabis, methamphetamine, cocaine, and heroin.

1. **Health & Safety Code, section 11350** (amended) – Possession of designated narcotics [punishment: up to one year in jail]. Section 11350(a) is amended to include section 11054(e), possession of certain depressants, as a crime with misdemeanor punishment. Unlike the other Proposition 47 code sections which permit prosecution as a “wobbler,” if a person is excluded from the benefits of Proposition 47, punishment under section 11350 will be as a straight felony under section 1170(h).

2. **Health & Safety Code, section 11357** (amended) – Possession of concentrated cannabis [punishment: up to one year in jail and/or a fine of up to \$500]. Proposition 47 does not amend the penalties for other portions of section 11357 which relate to specified large amounts of marijuana, or possession of marijuana on school grounds.

3. **Health & Safety Code, section 11377** (amended) – Possession of designated narcotics [punishment: up to one year in jail]. Proposition 47 changes the penalty for all possessory offenses listed in section (a) to a straight misdemeanor, unless the offender falls within the purview of an exception. It also eliminates all of the designated offenses in section 11377(b).

Cultivation of marijuana under Health and Safety Code section 11358 is not eligible for reduction under Proposition 47; such an exclusion does not violate defendant’s equal protection rights. (*People v. Descano* (2016) 245 Cal.App.4th 175.)

V. Petition for Redesignation of a Crime as a Misdemeanor

Proposition 47 adds section 1170.18 to permit eligible persons to petition the court to change a previously sentenced qualified crime as a felony to a misdemeanor. The right to request such a change is given to two groups of persons: (1) persons currently serving such a felony sentence (referred to as persons requesting a *resentencing*); and (2) persons who have completed any sentence imposed by the court (referred to as persons requesting a *reclassification* of the crime). The procedure for resentencing is generally more formal and similar to resentencing under Proposition 36, with a determination of whether the petitioner poses an unreasonable risk of danger to public safety if resentenced. The procedure for reclassification is more informal, potentially done without a court hearing and without any consideration of dangerousness. Section VI reviews the process for resentencing; Section VII reviews the process for reclassification.

VI. Petition for Resentencing of a Crime as a Misdemeanor (PC §§ 1170.18(a)-(e), (i)-(o))

A. Persons who may petition for relief

Section 1170.18(a) provides: “A person currently serving a sentence for a conviction, whether by trial or plea, of a felony or felonies who would have been guilty of a misdemeanor under this Act had this Act been in effect at the time of the offense may petition for a recall of sentence before the trial court that entered the judgment of conviction in his or her case to request resentencing in accordance with Sections 11350, 11357, or 11377 of the Health and Safety Code, or Sections 459a, 473, 476a, 490.2, 496, or 666 of the Penal Code, as those sections have been amended by this Act.”

Although a person is currently serving a sentence for a crime that is now a misdemeanor, resentencing must be denied if the person has a prior disqualifying conviction or a prior conviction requiring registration as a sex offender under section 290(c) (see full discussion of disqualifying prior convictions in Section III, *supra*) or if “the court, in its discretion, determines that resentencing the petitioner would pose an unreasonable risk of danger to public safety.” (§ 1170.18(b); see full discussion of dangerousness, *infra*.) Assuming a person has no disqualifying prior conviction, or is not determined to be too dangerous to resentence, the following persons will be eligible for relief under section 1170.18(b):

1. Persons currently serving a term in state prison

There can be no dispute that section 1170.18 will be available to any qualified petitioner now in state prison serving a felony sentence for a crime Proposition 47 declares a misdemeanor. (For a discussion of the application of the initiative to persons sentenced as a second or third striker under the Three Strikes law, see Section IX, *infra*.)

2. Persons on Parole or Postrelease Community Supervision (PRCS)

It is clear that persons on parole or PRCS will be entitled to seek relief under Proposition 47 – the only issue is which portion of section 1170.18 is appropriate to employ to request relief. If being on parole or PRCS is considered “currently serving a sentence,” the person will be required to petition for relief under sections 1170.18(a) – (e), which will require the court to determine whether the petitioner is unreasonably dangerous to the community before granting the petition. If being on parole or PRCS is *not* a part of the sentence, the sentence will be considered completed and the person is eligible to apply for a reduction to a misdemeanor under sections 1170.18(f) – (h), which does not include a requirement that the judge consider the person’s dangerousness.

People v. Morales (2015) 238 Cal.App.4th 42, holds that a person who is on PRCS when relief is requested under Proposition 47, is “currently serving a sentence,” and must petition for discretionary relief under sections 1170.12(a) – (e). “A person convicted of a felony and given a prison term receives a period of parole or PRCS as a matter of course. Accordingly, section 3000, which refers to individuals sentenced to state prison—i.e., felons—includes parole or PRCS as a part of the sentence.” *Morales*, however, has been granted review.

Morales is consistent with *People v. Nuckles* (2013) 56 Cal.4th 601, 609 (*Nuckles*), which addresses this issue in a different context. *Nuckles* observes that the prison *term* is the actual time served in prison before release on parole, and the day of release marks the end of that term. (*Nuckles*, at p. 608.) It goes on to say,

however, that “[a]lthough parole constitutes a distinct phase from the underlying prison sentence, a period of parole following a prison term has generally been acknowledged as a form of punishment. ‘[P]arolees are on the “continuum” of state-imposed punishments.’ (*Samson v. California* (2006) 547 U.S. 843, 850 (*Samson*)). Further, parole is a form of punishment accruing directly from the underlying conviction. As the Attorney General observes, parole is a mandatory component of any prison sentence. ‘A sentence resulting in imprisonment in the state prison . . . shall include a period of parole supervision or postrelease community supervision, unless waived . . .’ (§ 3000, subd. (a)(1).) Thus, a prison sentence ‘contemplates a period of parole, which in that respect is related to the sentence.’ [Citation.]” (*Nuckles*, at p. 609.)

3. Persons sentenced under section 1170(h)

The resentencing provisions of section 1170.18(a) – (e) apply to persons currently serving a sentence to county jail imposed under the provisions of section 1170(h), whether the sentence is a straight term of incarceration or a split sentence containing mandatory supervision. These sentences are considered prison terms for the purposes of enhancement under section 667.5(b). Since to be sentenced under section 1170(h), the defendant must first be denied probation, he is being sentenced in the same manner as a person being sentenced to state prison. Furthermore, there is nothing in Proposition 47 that limits the application of section 1170.18 to persons serving prison terms.

4. Persons on probation

Persons on probation are “currently serving” a sentence and are eligible to petition for relief under Proposition 47. “The parties agree that in passing Proposition 47 the voters intended to embrace probationers within the reach of the resentencing provisions of section 1170.18. To interpret the statutory language otherwise would, in their view, lead to absurd consequences. We find merit in this position. As the People acknowledge, there is nothing in either the ballot materials or the statutory language that appears to limit the phrase ‘currently serving a sentence for a conviction’ to those serving a term of imprisonment. Defendant points out that granting probation is in some contexts a ‘sentencing choice’ (see, e.g., Cal. Rules of Court, rule 4.405(6) [‘ “Sentence choice” means the selection of any disposition of the case that does not amount to a dismissal, acquittal, or grant of a new trial’]). (Cf. *People v. Howard* (1997) 16 Cal.4th 1081, 1084, 68 Cal.Rptr.2d 870, 946 P.2d 828 [referring to court’s authority ‘at time of sentencing’ either to suspend imposition of sentence or impose sentence and suspend its execution]; *In re DeLong* (2001) 93 Cal.App.4th 562, 571, 113 Cal.Rptr.2d 385 [‘an order granting probation and suspending imposition of sentence is a form of sentencing’].) Both parties observe that the language of another voter initiative, Proposition 36, the Substance Abuse and Crime

Prevention Act of 2000, used the language ‘sentenced to probation.’ (See *People v. Mendoza* (2003) 106 Cal.App.4th 1030, 1034, 131 Cal.Rptr.2d 375 [quoting ballot pamphlet to distinguish conviction from sentence and referring to ‘sentence of probation’].)” (*People v. Garcia* (2016) 245 Cal.App.4th 555, 558.) Generally in accord with *Garcia* is *People v. Davis* (2016) 246 Cal.App.4th 127.

5. Cases on appeal

It is unlikely that Proposition 47 will apply to cases pending on appeal. *People v. Yearwood* (2013) 213 Cal.App.4th 161, in the context of Proposition 36, holds that the resentencing process cannot be utilized while a case is on appeal. “The trial court does not have jurisdiction over a cause during the pendency of an appeal. (*People v. Flores* (2003) 30 Cal.4th 1059, 1064, 135 Cal.Rptr.2d 63, 69 P.3d 979.) A section 1170.126 petition must be filed once the judgment is final and jurisdiction over the cause has been returned to the trial court. Appellant’s eligibility for recall of sentence will be determined at that point in time. Section 1170.126(b) contains a ‘good cause’ exception to the two year filing period. The pendency of appellate proceedings and consequent lack of jurisdiction over the cause in the trial court would necessarily constitute good cause for a filing delay. Thus, the length of the appellate process will not foreclose prisoners whose judgments were not final on the Act’s effective date from obtaining relief to which they may be entitled pursuant to section 1170.126.” (*Yearwood*, at p. 177.)

A case is not final until the expiration of the time for petitioning for a writ of certiorari in the United States Supreme Court. “In *Pedro T.* we cited with approval a case holding that, for the purpose of determining retroactive application of an amendment to a criminal statute, a judgment is not final until the time for petitioning for a writ of certiorari in the United States Supreme Court has passed. (*In re Pedro T.*, 8 Cal. 4th 1041, 1046, 36 Cal. Rptr.2d 74, 884 P.2d 1022 (1994), reh’g denied, (Feb.16,1995), citing *In re Pine*, 66 Cal. App. 3d 593, 594, 136 Cal. Rptr.718 (3d Dist. 1977); see also *Bell v. State of Md.*, 378 U.S. 226, 230, 84 S.Ct.1814, 12 L. Ed. 2d 822 (1964), on remand to, 236 Md. 356, 204 A.2d 54 (1964) [“The rule applies to any such [criminal] proceeding which, at the time of the supervening legislation, has not yet reached final disposition in the highest court authorized to review it”].)” (*People v. Nasalga*, 12 Cal. 4th 784, 789 n. 5, 50 Cal. Rptr. 2d 88, 910 P.2d 1380 (1996), motion to recall remittitur denied, (May 20, 1996).)” (*People v. Vieira* (2005) 35 Cal.4th 264, 305–306.) A petition for writ of certiorari is considered timely if filed with the court within 90 days after entry of judgment of the state court of last resort. (Rules of the U.S. Supreme Court, Rule 13.1.)

People v. Valencia (2014) 232 Cal.App.4th 514, 527, fn. 22, however, observes there is nothing to prevent a person from pursuing a petition for relief under section 1170.18, even though there is a petition brought under section 1170.126

pending in either a trial or appellate court. *Valencia*, however, has been granted review by the Supreme Court.

6. Juveniles

There is no question that to the extent Proposition 47 reduces certain adult felony offenses to misdemeanors, the reduction applies to juvenile offenses committed after its effective date. “Welfare and Institutions Code section 602 expressly provides that jurisdiction over juveniles who are made wards of the court is premised on the juvenile's violation of *criminal laws*. These criminal laws are contained in the Penal Code and other codes, and they define offenses primarily for purposes of *adult criminal proceedings*. Thus, when the Proposition 47 voters reclassified certain criminal offenses from felonies to misdemeanors, they necessarily reclassified these offenses for juvenile offenders by virtue of Welfare and Institutions Code section 602's correlation of wardship jurisdiction with violations of criminal laws. Indeed, there is no dispute that the Penal Code and Health and Safety Code offenses reclassified by Proposition 47 for purposes of adult criminal proceedings are likewise reclassified for purposes of juvenile wardship proceedings. That is, if a crime is classified as a misdemeanor in the adult system, it is also a misdemeanor in the juvenile system, and the same applies to felony classifications.” (*Alejandro N. v. Superior Court (People)* (2015) 238 Cal.App.4th 1209, 1224 ; emphasis in original.)

The more difficult question is whether the resentencing and reclassification provisions of section 1170.18 are available to juvenile offenders. *Alejandro* holds that they are available. “We hold that the offense reclassification provisions set forth in section 1170.18 apply to juveniles. Welfare and Institutions Code section 602 provides for a minor to be declared a ward of the juvenile court when the minor commits a crime set forth in the Penal Code and other codes defining criminal offenses primarily in the adult criminal context. The section thereby incorporates the entire body of laws defining criminal offenses as the basis for juvenile wardship jurisdiction. Accordingly, when a criminal offense is reclassified from a felony to a misdemeanor in the adult context—as occurred under Proposition 47—the reclassification likewise applies in juvenile wardship proceedings. By adding section 1170.18 to the Penal Code, the Proposition 47 voters made this felony-to-misdemeanor reclassification available to qualifying offenders on a retroactive basis. Thus, section 1170.18 concerns *the very same offenses* that are incorporated into the juvenile wardship proceedings via Welfare and Institutions Code section 602, and it follows that section 1170.18's offense reclassification provisions are equally applicable to juvenile offenders.” (*Alejandro*, at pp.1216-1217; emphasis in original.)

B. Procedure for resentencing of a crime

For persons currently serving a sentence, the resentencing process is defined in sections 1170.18(a) – (e), and (i) – (o). Like the resentencing of third strike offenders under section 1170.126, Proposition 47 contemplates a potential four-step process: (1) the filing of a petition requesting resentencing, (2) an initial screening for eligibility, (3) a qualification hearing where the merits of the petition are considered, and, if appropriate, (4) a resentencing of the crime.

Although the procedure contemplated for persons currently serving a term includes the right to a hearing on the merits if requested by either the petitioner or the prosecution, there is no express requirement that the court hold a hearing in the absence of such a request. The court and counsel should be free to design a resentencing process through stipulations presented to the court without hearing, except as may be required by the parties if there is a particular issue over qualification or dangerousness, or where it may be required to comply with Marsy's Law.

1. The filing of a petition

The resentencing process is initiated by the petitioner with the filing of a petition. Nothing in Proposition 47 suggests the court has any *sua sponte* obligation to act on any case without the request of the petitioner.

Form of petition

No particular form of petition is specified by the initiative. A number of courts have created forms for optional use by the petitioner. (See, *e.g.*, the court websites for San Diego and Riverside Superior Courts.) The Criminal Justice Services Office of the Judicial Council also has created an optional form. (See Appendix IV.)

The petition may be made orally in open court. (*People v. Amaya* (2015) 242 Cal.App.4th 972; *People v. Franco* (2016) 245 Cal.App.4th 679.)

A petition for relief under section 1170.18 may not include a request to reclassify prior felony convictions used to enhance the sentence, at least to the extent the prior convictions were incurred in a different county. The request to reclassify prior convictions must be made in the county where the convictions occurred. (*People v. Marks* (2015) 243 Cal.App.4th 331.)

Statute of limitations

The petition must be filed prior to November 5, 2017, unless good cause is shown for a later filing. (§ 1170.18(j).) Proposition 47 does not delineate the scope of the

“good cause” requirement. However, *People v. Lopez* (2015) 238 Cal.App.4th 177, holds that because the trial court loses jurisdiction over a case when it is on appeal, the defendant must file for relief under section 1170.18 after the trial court regains jurisdiction when the case becomes final. According to *Lopez*, the temporary loss of jurisdiction during that time period constitutes “good cause” for the delayed filing.

Right to counsel

For a full discussion of the right to counsel in the preparation of the petition, see Section VIII, *infra*.

2. Initial screening of the petition

***Prima facie* basis for relief**

The second step of the process is the screening of the petition for eligibility. Such a review undoubtedly will be based on the court’s file, including the petitioner’s record of convictions. The court will be able to summarily deny relief based on any petition that is facially deficient. Resentencing may be denied based solely on the fact of a prior conviction of a designated “super strike” or any offense requiring registration as a sex offender under section 290(c). (§ 1170.18(i).) The designated violent felonies are: a “sexually violent offense” as defined in Welfare and Institutions Code, section 6600(b) (the Sexually Violent Predator Law); oral copulation, sodomy or sexual penetration of a child under 14 and more than 10 years younger than the defendant; a lewd act on a child under 14; any homicide offense, including attempted homicide as defined in sections 187 – 191.5; solicitation to commit murder; assault with a machine gun on a peace officer or firefighter; possession of a weapon of mass destruction; or any offense punishable by life imprisonment or death. (For a full discussion of the offenses requiring exclusion from the benefits of Proposition 47, see Section III, *supra*.)

The petitioner has the burden of establishing eligibility for relief under section 1170.18, including, as to qualified theft crimes, that the loss to the victim did not exceed \$950. (*People v. Sherow* (2015) 239 Cal.App.4th 875.) The initial screening must be limited to a determination of whether the petitioner has presented a *prima facie* basis for relief. At this level of review, the court should not delve deeply into any factual issues such as dangerousness or the value of any property taken. The petitioner can meet his burden by declaration. “A proper petition could certainly contain at least Sherow’s testimony about the nature of the items taken. If he made the initial showing the court can take such action as appropriate to grant the petition or permit further factual determination. (*People v. Bradford* (2014) 227 Cal.App.4th 1332, 1341.)” (*Sherow*, at p. 880.) Generally in accord with *Sherow* is *People v. Rivas-Colon* (2015) 241 Cal.App.4th 444, and *People v.*

Page (2015) 241 Cal.App.4th 714, 719, fn.2. *Page* has been granted review by the Supreme Court.

“In a successful petition, the offender must set out a case for eligibility, stating and in some cases showing the offense of conviction has been reclassified as a misdemeanor and, where the offense of conviction is a theft crime reclassified based on the value of stolen property, showing the value of the property did not exceed \$950. (*Sherow, supra*, at pp. 877-878; see also § 1170.18, subd. (a).) The defendant must attach information or evidence necessary to enable the court to determine eligibility. (*Sherow, supra*, at p. 880 [‘A proper petition could certainly contain at least [defendant’s] testimony about the nature of the items taken. If he made the initial showing the court can take such action as appropriate to grant the petition or permit further factual determination’].)” (*People v. Perkins* (2016) 244 Cal.App.4th 129, 136-137.)

The initial screening of the petition for resentencing is similar to the initial screening of a petition for writ of habeas corpus. California Rules of Court, Rule 4.551(f) provides that “[a]n evidentiary hearing is required if . . . there is a reasonable likelihood that the petitioner may be entitled to relief and the petitioner's entitlement to relief depends on the resolution of an issue of fact.”

To properly rule on the petition, the court should request a copy of the petitioner's criminal record from the district attorney, the probation department, or CDCR. While most initial screenings may be accomplished with a review of the petitioner’s record, there may be circumstances in which additional facts will be required. For example, it may not be possible from a review of the record alone to determine the value of property taken. If, however, the record review of the petition states a *prima facie* basis for granting relief, the court should grant the petitioner a full qualification hearing at which any additional evidence may be received on the issue of eligibility.

The right of the petitioner to participate in the initial screening of a petition brought under section 1170.126 is discussed in *People v. Oehmigen* (2014) 232 Cal.App.4th 1, 3-4: “[Section 1170.126] accords [a petitioner] the right to a *resentencing hearing* only upon a showing that he is *eligible*. It is not a right to a hearing on the issue of eligibility, followed by the hearing on whether he would present a risk of danger to the public if resentenced. . . . ¶ [E]ligibility is *not* a question of fact that requires the resolution of disputed issues. The *facts* are limited to the record of conviction underlying a defendant’s commitment offense; the statute neither contemplates an evidentiary hearing to establish these facts, nor any other procedure for receiving new evidence beyond the record of conviction. (*People v. Bradford* (2014) 227 Cal.App.4th 1322, 1337, 1339 (*Bradford*)).) What the trial court decides is a question of *law*: whether the facts in the record of conviction are the proper subject of consideration, and whether

they establish eligibility. Therefore, this is not analogous to a hearing on a petition for habeas corpus. ¶ Finally, due process does not command a *hearing* on the threshold criteria that establish entitlement to resentencing. In a context more analogous than a petition for habeas corpus, it does not violate the due process rights of parties in a dependency proceeding for a juvenile court to refuse to hold *any* hearing on a motion for modification (Welf. & Inst. Code, § 388) unless there are allegations adequate to establish a prima facie showing of the necessary criteria of changed circumstances and benefit to the minor; nor is the court obliged to hold an *evidentiary* hearing even upon a prima facie showing, as opposed to entertaining argument as to whether the allegations establish the right to relief. (*In re Hunter W.* (2011) 200 Cal.App.4th 1454, 1463 [right of due process compels hearing only after prima facie showing of changed circumstances]; *In re E.S.* (2011) 196 Cal.App.4th 1329, 1339-1340 [due process does not require evidentiary hearing on motion]; *In re Heather P.* (1989) 209 Cal.App.3d 886, 891 [leaving to court the determination of prima facie showing does not violate due process].) [Footnote omitted.] ¶ Similar to the limited reach of due process in the context of modification petitions, we recently held that the parties to a section 1170.126 proceeding are entitled to a limited “additional procedural protection[]” of their right under due process to be heard (*Bradford, supra*, 227 Cal.App.4th at p. 1337.) The petitioner has a right to provide ‘input’ in the form of briefing ‘if the petitioner has not addressed the issue [of eligibility in the petition] and the matter of eligibility concerns facts that were not actually adjudicated at the time of the petitioner’s original conviction (as here)’; the People also have the right to submit a brief in response if the trial court sets a hearing on dangerousness (indicating that it made a preliminary determination of eligibility) in order to highlight facts in the record they assert establish ineligibility. (*Bradford, supra*, 227 Cal.App.4th at pp. 1340, 1341.)” (Emphasis in original.)

Caution must be used in the court’s consideration of information received from CDCR beyond the record of conviction. Ex parte consideration of certain material may be contrary to sections 1203, 1204 and 1204.5. (*In re Calhoun* (1976) 17 Cal.3d 75; *In re Hancock* (1977) 67 Cal.App.3d 943.) The court may be restricted from considering such information except in the context of an actual sentencing proceeding.

Original sentencing judge

The petition must be heard by the judge who did the original sentencing, unless the judge is not available. (§ 1170.18(a).) If the original judge is not available, the presiding judge must designate another judge to hear the petition. (§ 1170.18(l).) As with Proposition 36 for three strikes cases, this requirement may be waived by the parties and the matter heard by another judge, such as a judge designated to hear all of these petitions for the court. The waiver must occur prior to any judicial

involvement. (See *People v. Superior Court (Kaulick)*(2013) 215 Cal.App.4th 1279, 1300 - 1301.)

What constitutes “unavailability” of a judge is open to some interpretation. Certainly a retired judge is unavailable. Even this, however, is subject to local legal culture; at least one court considers a retired judge available if he or she is in the Assigned Judges Program and is willing to hear the case.

No pleading and proof requirement

There is no express pleading and proof requirement to disqualify a petitioner from the resentencing provisions of section 1170.18. (For a full discussion of the “plead and prove” requirement, see Section III(C), *supra*; see Proposition 36 cases: *People v. Elder* (2014) 227 Cal.App.4th 1308, 1315-1316; *People v. Bradford* (2014) 227 Cal.App.4th 1322, 1332-1333; *People v. Guilford* (2014) 228 Cal.App.4th 651.) As a practical matter, however, the prosecution has the burden of proving that the defendant should be excluded from resentencing. (See discussion, *infra*.)

3. The qualification hearing

The third step of the process, if necessary, is the qualification hearing where the court will consider the merits of the petition. Nothing in Proposition 47 expressly requires a hearing, but one may be necessary to resolve issues of eligibility or to meet the interests of a victim. The hearing will have two phases: a confirmation of the petitioner’s eligibility for relief and, if he is otherwise eligible, a determination of whether resentencing will pose an unreasonable risk of danger to public safety. (§ 1170.18(b).)

Because section 1170.18 does not specify a time of hearing, it should be set within a “reasonable time.” The petitioner, the prosecution, and any victim who requests it, have the right to notice of, and to appear at, any hearing held in connection with the qualification and resentencing procedure. (See Proposition 36 cases: *People v. Superior Court (Kaulick)* (2013) 215 Cal.App.4th 1279; *People v. Manning* (2014) 226 Cal.App.4th 1133, 1144.)

a. Confirmation of eligibility

The first phase of the qualification hearing will be to confirm that (a) the petitioner meets the statutory requirements for relief in terms of having committed a qualified offense and (b) to determine whether there is any statutory disqualification under section 1170.18(i). In other words, the court should determine if the conviction is for a crime covered by Proposition 47 and, as to theft offenses, whether the value of the stolen property does not exceed \$950. The

court must also determine whether the petitioner has been convicted of any disqualifying crimes listed in section 667(e)(2)(C)(iv) or a crime requiring registration as a sex offender under section 290(c). (§ 1170.18(b) [“Upon receiving a petition under subdivision (a), the court shall determine whether the petitioner satisfies the criteria in subdivision (a).”].) The burden of proof for an exclusion from the benefits of Proposition 47 is on the People by a preponderance of the evidence. (See *People v. Osuna* (2015) 225 Cal.App.4th 1020, 1040 [Proposition 36 case].)

The petitioner will have the initial burden of establishing eligibility for resentencing under section 1170.18(a): *i.e.*, whether the petitioner is currently serving a felony sentence for a crime that would have been a misdemeanor had Proposition 47 been in effect at the time the crime was committed. If the crime under consideration is a theft offense under sections 459.5, 473, 476a, 490.2, or 496, the petitioner will have the additional burden of proving the value of the property did not exceed \$950. (*People v. Sherow* (2015) 239 Cal.App.4th 875; *People v. Rivas-Colon* (2015) 241 Cal.App.4th 444.)

The petitioner is not entitled to a jury determination of value of stolen property for the purposes of determining eligibility for resentencing. (*Rivas-Colon*, pp. 451-452.)

A felony conviction of a conspiracy to commit a Proposition 47-eligible offense may not be reduced to a misdemeanor. (*People v. Segura* (2015) 239 Cal.App.4th 1282.)

In *People v. Gonzales* (2015) 242 Cal.App.4th 35, the defendant was convicted of commercial burglary under section 459, based on his entry into a bank for the purpose of cashing forged checks of less than \$950. The court affirmed the denial of his petition for modification of the crime as a misdemeanor because “shoplifting” as defined by section 459.5 requires an “intent to commit larceny,” an element not present in the facts of the case. The Supreme Court has granted review of *Gonzales*.

Assuming the petitioner has been convicted of a qualified crime, the burden will be on the prosecution to establish that the petitioner has a prior conviction of a disqualifying “super strike,” or is required to register as a sex offender under section 290(c). Although there is no express pleading and proof requirement regarding the disqualifying factors, as a practical matter the prosecution will have access to the necessary court records to establish the exclusion. Additionally, there is a general principle that if a party seeks the benefit of an exclusion, the burden of proving the exclusion is on the party seeking it. (See, e.g., *People v. Feno* (1984) 154 Cal.App.3d 719, 727-728.) It is unlikely that the language in section 1170.18(b), that the “court shall determine whether the petitioner

satisfies the criteria in subdivision (a),” is meant to place the burden on the petitioner to show that he is *not* excluded because of a prior conviction or sex registration.

“Prior conviction” likely means the disqualifier was acquired at *any time* prior to the filing of the petition or application for relief, not just prior to the crime at issue. Section 1170.18(i) provides that “[t]he provisions of this section shall not apply to persons who have one or more prior convictions” for any of the designated offenses. Nothing in the statute limits its application to time periods prior to the commission of the subject offense. The plain language of the statute suggests a general disqualification regardless of when the person picked up the disqualifying offense. Furthermore, such an interpretation is the most consistent with the intent of the enactors not to benefit persons convicted of a “super strike” or required to register as a sex offender.

The parties may present additional documentation or evidence relevant to the determination of whether the petitioner meets the minimum statutory requirements of eligibility for resentencing. If the petitioner fails to show that he meets the minimum statutory requirements, the court may deny the petition and need not determine whether resentencing would pose an unreasonable risk of danger to public safety.

The statute does not define the scope of evidence admissible to prove or disprove the petitioner's eligibility for resentencing. *People v. Bradford* (2014) 227 Cal.App.4th 1332, 1337, a Proposition 36 case, concludes that the determination of eligibility is limited to the “record of conviction.” The “record of conviction” constitutes “those record documents reliably reflecting the facts of the offense for which the defendant has been convicted.” (*People v. Reed* (1996) 13 Cal.4th 217, 223.) Depending on the circumstances, the record of conviction can include the abstract of judgment, the section 969b prison packet, the charging document and plea form, transcripts of the petitioner's plea, the factual basis given for the plea, preliminary hearing and trial transcripts, and appellate opinions. (For a full discussion of the law related to the record of conviction, see Couzens and Bigelow, “California Three Strikes Sentencing,” The Rutter Group, § 4:5, pp. 4-14 - 4-35 (2014).) It is unlikely that the court may consider live testimony or other documentation offered by either party if it is outside the “record of conviction.” Such evidence is prohibited in the context of proving a strike. (*Reed, supra*, and *People v. Guerrero* (1988) 44 Cal.3d 343.)

The restriction to the “record of conviction,” however, is not absolute. In *People v. Triplett* (2016) 244 Cal.App.4th 824, the parties agreed to certain facts regarding a prior conviction, such facts being offered in supplement to the facts contained in the record. The court held it was proper to consider these additional facts. “[W]e conclude that in determining eligibility for sentence modification under the

Act, a trial court is not limited to the record of conviction, but may also consider any factual stipulations or clear agreements by the parties that add to, but do not contradict, the record of conviction.” (*Triplett*, at p. 826.)

People v. Sherow (2015) 239 Cal.App.4th 875, seems to suggest the court may consider petitioner’s declaration: “A proper petition could certainly contain at least Sherow’s testimony about the nature of the items taken. If he made the initial showing *the court can take such action as appropriate to grant the petition* or permit further factual determination. (*People v. Bradford* (2014) 227 Cal.App.4th 1332, 1341.)” (*Sherow*, at p.880; emphasis added.)

The probation report is not a part of the record of conviction. It was error by the trial court to use the probation report in establishing the defendant was armed at the time of the crime. (*People v. Burns* (2015) 242 Cal.App.4th 1452 [a Proposition 36 case].)

b. Determination of dangerousness

The second phase of the hearing, assuming the petitioner is statutorily qualified to petition for relief, is to determine whether he presents an unreasonable risk of danger to public safety if resentenced. “If the petitioner satisfies the criteria [for resentencing] . . . , the petitioner’s felony sentence shall be recalled and the petitioner resentenced to a misdemeanor . . . , unless the court, in its discretion, determines that resentencing petitioner would pose an unreasonable risk of danger to public safety.” (§ 1170.18(b).) “‘Unreasonable risk of danger to public safety’ means an unreasonable risk that the petitioner will commit a new violent felony within the meaning of” section 667(e)(2)(C)(iv). (§ 1170.18(c).)

Danger of committing a specified violent felony

The determination of dangerousness is predicated on the current risk that the petitioner “will commit a new *violent felony within the meaning of*” section 667(e)(2)(C)(iv) – the “super strikes.” (Emphasis added.) The court must determine whether there is an unreasonable risk that the petitioner will commit one of the “super strikes,” not whether there is an unreasonable risk that the petitioner will commit other serious or violent felonies such as a robbery, kidnapping or arson. (For a complete table of the listed violent felonies, see Appendix V.) Specifically, the court must determine whether there is an unreasonable risk that the petitioner will commit any of the following offenses:

(a) A “sexually violent offense” as defined in Welfare and Institutions Code, section 6600(b) [Sexually Violent Predator Law]: “ ‘Sexually violent offense’ means the following acts when committed by force, violence, duress, menace, fear of immediate and unlawful bodily injury on the victim or another person, or

threatening to retaliate in the future against the victim or any other person, and that are committed on, before, or after the effective date of this article and result in a conviction or a finding of not guilty by reason of insanity, as defined in subdivision (a): a felony violation of Section 261, 262, 264.1, 269, 286, 288, 288a, 288.5, or 289 of the Penal Code, or any felony violation of Section 207, 209, or 220 of the Penal Code, committed with the intent to commit a violation of Section 261, 262, 264.1, 286, 288, 288a, or 289 of the Penal Code.”

(b) Oral copulation under section 288a, sodomy under section 286, or sexual penetration under section 289, if these offenses are committed with a person who is under 14 years of age, and who is more than 10 years younger than the defendant.

(c) A lewd or lascivious act involving a child under 14 years of age, in violation of section 288.

(d) Any homicide offense, including any attempted homicide offense, defined in sections 187 to 191.5, inclusive. Potential conviction for voluntary manslaughter under section 192(a), involuntary manslaughter under section 192(b), and vehicular manslaughter under section 192(c) will not exclude the defendant from the benefits of the new law.

As noted, the determination of dangerousness includes the potential of committing gross vehicular manslaughter while intoxicated, in violation of section 191.5(a). In that regard, likely the court will be able to consider the person’s history of substance abuse and driving as it relates to the person’s potential of killing someone while operating a vehicle under the influence of alcohol or drugs.

(e) Solicitation to commit murder as defined in section 653f.

(f) Assault with a machine gun on a peace officer or firefighter, as defined in section 245(d)(3).

(g) Possession of a weapon of mass destruction, as defined in section 11418(a)(1).

(h) Any serious or violent offense punishable in California by life imprisonment or death.

The court clearly may deny the petition of an offender who presents an unreasonable risk of committing any crime that has a base term punishment of life in prison, such as first or second degree murder. There is an issue, however, whether a court may consider the likelihood of the petitioner committing a life-term crime because of the application of an alternative sentencing scheme such

as the Three Strikes law. The analysis must begin with a careful reading of the applicable statutes. Section 1170.18(d) defines an “unreasonable risk of danger to public safety” to mean that the petitioner will commit “a new *violent felony* within the meaning of” section 667(e)(2)(C)(iv). (Emphasis added.) Section 667(e)(2)(C)(iv)(VIII) includes “any *serious and/or violent felony* offense punishable in California by life imprisonment or death.” (Emphasis added.) Section 667(e) defines “serious and or violent felony” by a cross-reference to section 667(d). Section 667(d)(1) defines a serious and/or violent felony for the purposes of the Three Strikes law as “[a]ny offense defined in subdivision (c) of Section 667.5 as a violent felony or any offense defined in subdivision (c) of Section 1192.7 as a serious felony in this state.” The plain language of the statutes suggest that the court may consider whether there is an unreasonable risk that the petitioner will commit a violent felony listed in section 667.5(c), if the crime is punishable by life imprisonment or death. The list of potential offenses appears more than just the “super strikes” specified in section 667(e)(2)(C)(iv), but does not include all felonies that might receive a life sentence.

The question is whether the court may consider the likelihood of a petitioner committing a new violent felony listed in section 667.5(c), other than a “super strike,” and because the petitioner has two or more strikes, will commit a “violent offense punishable in California by life imprisonment. . . .” The recent case of *People v. Williams* (2014) 227 Cal.App.4th 733 (*Williams*), which sets forth a helpful analysis of three California Supreme Court cases, is instructive.

The *Williams* case

Williams concerned the application of the 10-year gang enhancement under section 186.22(b)(1)(C). That section requires the addition of 10 years to any term imposed for a violent felony committed for the benefit of a street gang under section 186.22(b)(1). Section 186.22(b)(1) “states that ‘[e]xcept as provided in paragraphs 4 and 5,’ the trial court shall impose the gang enhancement. Subdivision (b)(5) provides, in relevant part: ‘[A]ny person who violates this subdivision in the commission of a felony *punishable by imprisonment in the state prison for life* shall not be paroled until a minimum of 15 calendar years have been served.’ (Italics added.) ‘This provision establishes a 15–year minimum parole eligibility period, rather than a sentence enhancement for a particular term of years.’ [Citation omitted.]” (*Williams*, at p. 740; emphasis in original.)

Williams found three Supreme Court cases relevant to the issue. “The first is *People v. Montes* (2003) 31 Cal.4th 350, 352, 2 Cal.Rptr.3d 621, 73 P.3d 489 (*Montes*). In *Montes*, the defendant was convicted of attempted murder with findings that he committed the crime for the benefit of a street gang (§ 186.22, subd. (b)(1)) and that he had personally and intentionally discharged a firearm causing great bodily injury (§ 12022.53, subd. (d)). The trial court sentenced him

to the 7–year midterm for the attempted murder conviction plus a consecutive 10–year term for the gang enhancement, plus a consecutive term of 25 years to life for the firearm enhancement (§ 12022.53, subd. (d)). (*Id.* at p. 353, 2 Cal.Rptr.3d 621, 73 P.3d 489.) ¶ The issue was whether 186.22, subdivision (b)(5)'s use of the phrase ‘a felony punishable by imprisonment ... for life’ applied to the defendant because his felony conviction *coupled with his firearm enhancement* resulted in a life sentence. (*Montes, supra*, 31 Cal.4th at p. 352, 2 Cal.Rptr.3d 621, 73 P.3d 489.) Based upon its analysis of legislative and voter intent, *Montes* concluded: ‘[S]ection 186.22(b)(5) applies only where the felony *by its own terms provides for a life sentence.*’ (*Ibid.*; italics added.) *Montes* therefore found that the consecutive 10–year term for the gang enhancement had been correctly imposed because the defendant had not been convicted of ‘a felony punishable by imprisonment ... for life.’ (§ 186.22, subd. (b)(5).) (*Id.* at p. 353, 2 Cal.Rptr.3d 621, 73 P.3d 489.)” (*Williams*, at pp. 740-741; emphasis in original; footnote omitted.)

The second case “is *People v. Lopez* (2005) 34 Cal.4th 1002, 22 Cal.Rptr.3d 869, 103 P.3d 270 (*Lopez*). In *Lopez*, the defendant was convicted of first degree murder (§ 187). The punishment for that crime is a term of 25 years to life. (§ 190, subd. (a).) The jury also found that the defendant had committed the murder for the benefit of a street gang (§ 186.22, subd. (b)). The trial court sentenced the defendant, among other things, to 25 years to life in state prison for murder with a consecutive 10–year term for the gang enhancement. (*Id.* at p. 1005, 22 Cal.Rptr.3d 869, 103 P.3d 270.) ¶ The Supreme Court granted review in *Lopez* to decide whether a defendant convicted of first degree murder with a gang enhancement finding should be subject to a consecutive term of 10 years under section 186.22, subdivision (b)(1)(C) or, instead, the minimum parole eligibility term of 15 years set forth in section 186.22, subdivision (b)(5). ¶ The heart of the dispute was whether the phrase ‘punishable by imprisonment ... for life’ in section 186.22, subdivision (b)(5) meant ‘all life terms (including terms of years to life)’ as contended by defendant or, as urged by the Attorney General, meant “merely ‘straight’ life terms” so that the phrase did not include a sentence for first or second degree murder. (*Lopez, supra*, 34 Cal.4th at p. 1007, 22 Cal.Rptr.3d 869, 103 P.3d 270.) *Lopez* concluded that the statutory language ‘is plain and its meaning unmistakable’: ‘the Legislature intended section 186.22(b)(5) to encompass both a straight life term as well as a term expressed as years to life ... and therefore intended to exempt those crimes from the 10–year enhancement in subdivision (b)(1)(C). [Citation.]’ (*Id.* at pp. 1006–1007, 22 Cal.Rptr.3d 869, 103 P.3d 270.) Consequently, *Lopez* directed deletion of the 10–year sentence for the gang enhancement. (*Id.* at p. 1011, 22 Cal.Rptr.3d 869, 103 P.3d 270.)” (*Williams*, at pp. 741-742; footnote omitted.)

The third case is “[*People v. Jones* (2009)] 47 Cal.4th 566, 98 Cal.Rptr.3d 546, 213 P.3d 997. In *Jones*, the defendant was convicted of shooting at an inhabited

dwelling, a crime punishable by a sentence of three, five or seven years. (§ 246.) The trial court selected the seven-year term but then imposed a life sentence pursuant to section 186.22, subdivision (b)(4) because the jury had found the defendant committed the crime to benefit a street gang. (*Id.* at p. 571, 98 Cal.Rptr.3d 546, 213 P.3d 997.) In addition, the trial court imposed a consecutive 20–year sentence because the defendant had personally and intentionally discharged a firearm in committing the offense. (§ 12022.53, subd. (c).) (*Id.* at p. 569, 98 Cal.Rptr.3d 546, 213 P.3d 997.) The sentence for that latter enhancement applies to the felonies listed in section 12022.53, subd. (a)(1–16) as well as to ‘[a]ny felony punishable by ... imprisonment ... for life.’ (§ 12022.53, subd. (a)(17).) Shooting at an inhabited dwelling is not one of the listed felonies but the trial court determined that defendant had been convicted of a felony punishable by life imprisonment because of the application of section 186.22, subdivision (b)(4).

“Section 186.22, subdivision (b)(4) provides: ‘Any person who is convicted of a felony enumerated in this paragraph committed for the benefit of, at the direction of, or in association with any criminal street gang, with the specific intent to promote, further, or assist in any criminal conduct by gang members, shall, upon conviction of that felony, be sentenced to an indeterminate term of life imprisonment ... [¶] (B) ... a felony violation of Section 246.’ ¶ On appeal, the issue was whether the trial court properly imposed the 20–year sentence enhancement (§ 12022.53) based upon its finding that the defendant had suffered a felony punishable by life. The defense contended that the phrase ‘[a]ny felony punishable by ... imprisonment ... for life’ (§ 12022.53, subd. (a)(17)) should be *narrowly construed* as it was in *Montes* to be limited to a felony which ‘by its own terms provides for a life sentence.’ (*Montes, supra*, 31 Cal.4th at p. 352, 2 Cal.Rptr.3d 621, 73 P.3d 489.) In particular, the defendant urged that his life term could not trigger application of section 12022.53, subdivision (c)’s additional 20–year prison term ‘because his sentence of life imprisonment did not result from his conviction of a *felony* (shooting at an inhabited dwelling) but from the application of section 186.22(b)(4), which sets forth not a felony but a penalty.’ (*Jones, supra*, 47 Cal.4th at p. 575, 98 Cal.Rptr.3d 546, 213 P.3d 997.)” (*Williams*, at pp. 742-743; footnotes omitted; emphasis in original.)

Williams observed that *Jones* distinguished *Montes*, quoting *Jones*: “‘Thus, this court in *Montes, supra*, 31 Cal.4th 350 [2 Cal.Rptr.3d 621, 73 P.3d 489], narrowly construed the statutory phrase “a felony punishable by imprisonment ... for life,” which appears in subdivision (b)(5) of section 186.22, as applying only to crimes where the underlying felony provides for a term of life imprisonment. (*Id.* at p. 352 [2 Cal.Rptr.3d 621, 73 P.3d 489].) Defendant here argues that to be consistent with *Montes*, we should give the statutory phrase “felony punishable by ... imprisonment in the state prison for life,” which appears in subdivision (a)(17) of section 12022.53, the same narrow construction, and that, so construed, it does not include a life sentence imposed under an alternate penalty provision. *We*

agree with defendant that these statutory phrases should be construed similarly. But we disagree that, construed narrowly, a felony that under section 186.22(b)(4) is punishable by life imprisonment is not a “felony punishable by ... imprisonment in the state prison for life” within the meaning of subdivision (a)(17) of section 12022.53. ¶ ‘Unlike the life sentence of the defendant in *Montes, supra*, 31 Cal.4th 350 [2 Cal.Rptr.3d 621, 73 P.3d 489], which was imposed as a *sentence enhancement* (a punishment added to the base term), here defendant's life sentence was imposed under section 186.22(b)(4), which sets forth the *penalty for the underlying felony* under specified conditions. The difference between the two is subtle but significant. “Unlike an enhancement, which provides for an *additional term* of imprisonment, [a penalty provision] sets forth an alternate *penalty for the underlying felony itself*, when the jury has determined that the defendant has satisfied the conditions specified in the statute.” [Citation.] Here, defendant committed the felony of shooting at an inhabited dwelling (§ 246), he personally and intentionally discharged a firearm in the commission of that felony (§ 12022.53(c)), and because the felony was committed to benefit a criminal street gang, it was punishable by life imprisonment (§ 186.22(b)(4)). Thus, imposition of the 20-year sentence enhancement of section 12022.53(c) was proper.’ (*Jones, supra*, 47 Cal.4th at pp. 577–578, 98 Cal.Rptr.3d 546, 213 P.3d 997, some italics added.)” (*Williams*, at p. 743; emphasis in original; footnote omitted.)

In concluding the trial court erred in imposing the 10-year gang enhancement, *Williams* observed: “In this case, defendant received sentences of 25 years to life. These sentences of 25 years to life constitute life sentences within the meaning of section 186.22, subdivision (b)(5). (*Lopez, supra*, 34 Cal.4th at p. 1007, 22 Cal.Rptr.3d 869, 103 P.3d 270.) These life sentences resulted from the application of the Three Strikes law. The Three Strikes law is a penalty provision, not an enhancement. It is not an enhancement because it does not add an additional term of imprisonment to the base term. Instead, it provides for an alternate sentence (25 years to life) when it is proven that the defendant has suffered at least two prior serious felony convictions. (See, e.g., *People v. Superior Court (Romero)* (1996) 13 Cal.4th 497, 527, 53 Cal.Rptr.2d 789, 917 P.2d 628 [‘The Three Strikes law ... articulates an alternative sentencing scheme for the current offense rather than an enhancement.’].)” (*Williams*, at p. 744.)

Application of *Montes, Lopez, Jones* and *Williams* to Proposition 47

Application of *Montes, Lopez, Jones*, and *Williams* to the Proposition 47 exclusion under section 667(e)(2)(C)(iv)(h) must be guided by the intent of the enactors in creating the restriction. It is clear the enactors specifically intended to exclude dangerous and violent offenders from any of the benefits of the initiative. “This Act ensures that sentences for people convicted of dangerous crimes like rape, murder, and child molestation are not changed.” (Proposition 47, Section Two.) “Here’s how Proposition 47 works: . . . [It] *Keeps Dangerous Criminal Locked Up*:

[It] [a]uthorizes felonies for registered sex offenders and anyone with a prior conviction for rape, murder or child molestation.” (Argument in Favor of Proposition 47, Voter Information Guide, p. 38; emphasis in original.) “[Proposition 47] includes strict protections to protect public safety and make sure rapists, murderers, molesters and the most dangerous criminals cannot benefit.” (Rebuttal to Argument Against Proposition 47, Voter Information Guide, p. 39.) The initiative directs that it “shall be broadly construed to accomplish its purposes,” and “shall be liberally construed to effectuate its purposes.” (§§ 15 and 18, Proposition 47.)

Taking into consideration the intent of the enactors that the provisions of Proposition 47 be liberally and broadly construed to exclude dangerous and violent offenders from any of its benefits, it seems consistent that courts should consider the effect of alternative sentencing schemes such as the Three Strikes law in determining whether a particular person presents an unreasonable risk to public safety. Nothing in the initiative or in logic indicates that the enactors would want courts to only consider the risk that a petitioner would commit crimes with stand-alone life terms as potentially too dangerous to resentence, but not consider as too dangerous the risk of a petitioner committing a crime that would result in a life term due to an alternative sentencing scheme such as the Three Strikes law or an enhancement. A potential Three Strikes Law life term means the petitioner has at least two serious or violent felony prior convictions, and a potential life term due to an enhancement means the petitioner would have had to engage in serious gang or weapon activity. If there is evidence adduced that such activity may reoccur, those persons may be potentially dangerous and violent and unsuitable for resentencing.

Burden of proof

In the context of Proposition 36, appellate courts agree that the applicable burden of proof is preponderance of the evidence. (*People v. Payne* (2014) 232 Cal.App.4th 579 (*Payne*), *People v. Superior Court (Kaulick)* (2013) 215 Cal.App.4th 1279, 1301-1305 (*Kaulick*); and *People v. Flores* (2014) 227 Cal.App.4th 1070, 1075-1076, hold the prosecution has the burden of proving dangerousness, and that it must be proved by a preponderance of the evidence. The court in *Payne* clarified that only the *facts* leading to the conclusion of dangerousness must be proved by a preponderance of the evidence; the ultimate decision by a trial court that a defendant does pose an unreasonable risk of danger to public safety, however, is a discretionary determination. *Payne* has been granted review by the Supreme Court.

As observed in *Kaulick* at pages 1304-1305: “[T]he United States Supreme Court has already concluded that its opinions regarding a defendant's Sixth Amendment right to have essential facts found by a jury beyond a reasonable doubt do not

apply to limits on downward sentence modifications due to intervening laws. (*Dillon v. United States* (2010) — U.S. —, 130 S.Ct. 2683, 2692, 177 L.Ed.2d 271 (*Dillon*)). At issue in *Dillon* was a modification to the sentencing guideline range for the offense of which the defendant was convicted. The law provided that a prisoner's sentence could be modified downward when the range had been lowered; however, the law provided that a sentence could only be lowered if consistent with applicable policy statements. Those policy statements, in turn, provided that a sentence could not be reduced below the minimum sentence of an amended sentencing range except to the extent that the original term was below the original range. The Supreme Court had already held that, in order to avoid constitutional problems, the federal Sentencing Guidelines were advisory, rather than mandatory. The issue in *Dillon* was whether the policy statement, which did not permit reducing a sentence below the amended range except to the extent the original term was below the original range, must also be rendered advisory. (*Id.* at p. 2687.) The Supreme Court concluded that it remained mandatory. This was so because the statute allowing resentencing when the sentencing range was lowered was, itself, not a plenary resentencing in the usual sense. Instead, the statute simply authorized a limited adjustment to an otherwise final sentence. (*Id.* at p. 2691.) The court stated, 'Notably, the sentence-modification proceedings authorized by [the statute] are not constitutionally compelled. We are aware of no constitutional requirement of retroactivity that entitles defendants sentenced to a term of imprisonment to the benefit of subsequent Guidelines amendments. Rather [the statute] represents a congressional act of lenity intended to give prisoners the benefit of later enacted adjustments to the judgments reflected in the Guidelines. ¶] Viewed that way, proceedings under [this statute] do not implicate the Sixth Amendment right to have essential facts found by a jury beyond a reasonable doubt. Taking the original sentence as given, any facts found by a judge at a [modification downward] proceeding do not serve to increase the prescribed range of punishment; instead, they affect only the judge's exercise of discretion within that range.' (*Id.* at p. 2692.) Such decisions, stated the court, simply do not implicate Sixth Amendment rights. (*Ibid.*)"

Kaulick then concluded: "The language in *Dillon* is equally applicable here. The retrospective part of the Act is not constitutionally required, but an act of lenity on the part of the electorate. It does not provide for wholesale resentencing of eligible petitioners. Instead, it provides for a proceeding where the original sentence may be modified downward. Any facts found at such a proceeding, such as dangerousness, do not implicate Sixth Amendment issues. Thus, there is no constitutional requirement that the facts be established beyond a reasonable doubt. ¶] Instead, we conclude the proper standard of proof is preponderance of the evidence. Evidence Code section 115 provides that, '[e]xcept as otherwise provided by law, the burden of proof requires proof by a preponderance of the evidence.' There is no statute or case authority providing for a greater burden,

and Kaulick has not persuaded us that any greater burden is necessary. In contrast, it is the general rule in California that once a defendant is eligible for an increased penalty, the trial court, in exercising its discretion to impose that penalty, may rely on factors established by a preponderance of the evidence. (*In re Coley* (2012) 55 Cal.4th 524, 557, 146 Cal.Rptr.3d 382, 283 P.3d 1252.) As dangerousness is such a factor, preponderance of the evidence is the appropriate standard.” (*Kaulick*, at pp. 1304-1305, footnotes omitted.)

People v. Payne (2014) 232 Cal.App.4th 579, clarified that only the *facts* leading to the conclusion of dangerousness must be proved by a preponderance of the evidence. “To summarize, a trial court need not determine, by a preponderance of the evidence, that resentencing a petitioner would pose an unreasonable risk of danger to public safety before it can properly deny a petition for resentencing under the Act. Nor is the court’s ultimate determination subject to substantial evidence review. Rather, its finding will be upheld if it does not constitute an abuse of discretion, i.e., if it falls within ‘the bounds of reason, all of the circumstances being considered. [Citations.]’ (*People v. Giminez* (1975) 14 Cal.3d 68, 72.) The facts or evidence upon which the court’s finding of unreasonable risk is based must be proven by the People by a preponderance of the evidence, however, and are themselves subject to our review for substantial evidence. If a factor (for example, that the petitioner recently committed a battery, is violent due to repeated instances of mutual combat, etc.) is not established by a preponderance of the evidence, it cannot form the basis for a finding of unreasonable risk. (See *People v. Cluff* (2001) 87 Cal.App.4th 991, 998 [trial court abuses its discretion when factual findings critical to decision find no support in record]; cf. *People v. Read* (1990) 221 Cal.App.3d 685, 689-691 [where trial court erroneously determined defendant was statutorily ineligible for probation, reviewing court was required to determine whether trial court gave sufficient other reasons, supported by facts of case, for probation denial].)” (*Payne*, at p. 597; footnote omitted.) *Payne* has been granted review by the Supreme Court.

Current dangerousness

Although nothing in Proposition 47 expressly addresses the issue, likely the court must determine whether the petitioner “currently” presents an unreasonable risk of danger to public safety. *People v Payne* (2014) 232 Cal. App. 4th 579, requires consideration of current dangerousness in the context of the similar exclusion in Proposition 36. “Although we decline to decide how and to what extent parole cases inform the decision whether to resentence a petitioner under the Act or our review of such a decision, we do agree with defendant that the proper focus is on whether the petitioner *currently* poses an unreasonable risk of danger to public safety. (Cf. *In re Shaputis* (2008) 44 Cal.4th 1241, 1254; *In re Lawrence* [(2008) 44 Cal.4th 1181,] 1214.) We also agree a trial court may properly deny resentencing under the Act based solely on immutable facts such as a petitioner’s criminal

history ‘only if those facts support the ultimate conclusion that an inmate continues to pose an unreasonable risk to public safety. [Citation.]’ (*In re Lawrence, supra*, at p. 1221.) ‘ “[T]he relevant inquiry is whether [a petitioner’s prior criminal and/or disciplinary history], when considered in light of other facts in the record, are such that they continue to be predictive of current dangerousness many years [later]. This inquiry is ... an individualized one, and cannot be undertaken simply by examining the circumstances of [the petitioner’s criminal history] in isolation, without consideration of the passage of time or the attendant changes in the inmate’s psychological or mental attitude. [Citation.]” [Citation.]’ (*In re Shaputis, supra*, 44 Cal.4th at pp. 1254-1255.)” (*Payne*, at pp. 601-602; emphasis in original; see also *People v. Rodriguez* (2015) 233 Cal.App.4th 1403.) *Payne* has been granted review by the Supreme Court.

“Unreasonable” is not subject to a vagueness challenge

In a Proposition 36 case, *People v. Flores* (2014) 227 Cal.App.4th 1070 (*Flores*), the court rejected a petitioner’s challenge that the phrase “unreasonable risk of danger to public safety,” was vague. The court stated: “Surely a superior court judge is capable of exercising discretion, justly applying the public safety exception, and determining whether a lesser sentence would pose an unreasonable risk of harm to the public safety. (See e.g. *People v. Espinoza* (2014) 226 Cal.App.4th 635 [grant of relief where a lesser sentence would not impose an unreasonable risk of harm to the public safety].) [Footnote omitted.] This is one of those instances where the law is supposed to have what is referred to by Chief Justice Rehnquist as ‘play in the joints.’ (*Locke v. Davey* (2004) 540 U.S. 712, 718 [158 L.Ed.2d 1].) ‘This is a descriptive way of saying that the law is flexible enough for the . . . trial court to achieve a just result depending upon the facts, law, and equities of the situation.’ (*Advanced Mod. Sputtering, Inc. v. Superior Court* (2005) 132 Cal.App.4th 826, 835.)” (*Flores*, at p. 1075.)

Other analogous contexts

The phrase “unreasonable risk of danger to public safety” does not exist in any other California statutes. The requirement of a court to consider the potential risk of future criminal behavior, however, does arise in various circumstances. Under the Sexually Violent Predator Law (Welf. & Inst. Code, §§ 6600, *et seq.*), for example, to prove that a person is an SVP it must be shown that because of a defendant’s mental disorder, it is “likely that he or she will engage in sexually violent criminal behavior.” (Welf. & Inst., §§ 6600(a), 6601(d).) The Supreme Court has concluded that “the phrase ‘likely to engage in acts of sexual violence’ (italics added), as used in section 6601, subdivision (d), connotes much more than the mere *possibility* that the person will reoffend as a result of a predisposing mental disorder that seriously impairs volitional control. On the other hand, the

statute does not require a precise determination that the chance of reoffense is *better than even*. Instead, an evaluator applying this standard must conclude that the person is 'likely' to reoffend if, because of a current mental disorder which makes it difficult or impossible to restrain violent sexual behavior, the person presents a *substantial danger*, that is, a *serious and well-founded risk*, that he or she will commit such crimes if free in the community." (*People v. Superior Court (Ghilotti)*(2002) 27 Cal.4th 888, 922; emphasis in original.) The court expressly rejected a requirement that the potential of committing a future sexually violent offense was "more likely than not." (*Id.* at pp. 923-924.)

Nature of the hearing

The initiative defines an "unreasonable risk of danger to public safety" as "an unreasonable risk that the petitioner will commit a new violent felony within the meaning of clause (iv) of subparagraph (c) of paragraph (2) of subdivision (e) of Section 667." (§ 1170.18(c).) In determining dangerousness, the court may consider three sources of information: (1) the petitioner's criminal conviction history, including the type of crimes committed, the extent of injury to victims, the length of prior prison commitments, and the remoteness of the crimes; (2) the petitioner's disciplinary record and record of rehabilitation while incarcerated; and (3) any other evidence the court, within its discretion, determines to be relevant in deciding whether a new sentence would result in an unreasonable risk of danger to public safety. (§ 1170.18(b).)

It is clear that since the court has the authority to consider any relevant evidence, the inquiry is not limited to the record of conviction. It will be necessary for the court to make its determination without the petitioner ever having been convicted of a "super strike" – because such a prior conviction would disqualify the petitioner as a matter of law without the need for any consideration of dangerousness. (§ 1170.18(i).) It is likely the hearing will focus on whether the petitioner has engaged in sufficient violent conduct to allow a court to find that the pattern of conduct creates an unreasonable risk that a super strike will be committed.

The hearing itself likely will be conducted in the same manner as an original sentencing proceeding. There is nothing in Proposition 47 that suggests the rules of evidence and procedure would be any different than those employed in traditional sentencing proceedings. Accordingly, there likely may be a limited use of hearsay evidence, such as that found in probation reports. The California Supreme Court has directed that at sentencing, the court is permitted to consider a broad range of information, including responsible unsworn and out-of-court statements concerning the defendant, provided there is a substantial basis for believing the information is reliable. (*People v. Arbuckle* (1978) 22 Cal. 3d 749, 754; *People v. Lamb* (1999) 76 Cal. App. 4th 664, 683.) By statute, when imposing

sentence the court may consider the “record in the case, the probation officer's report, other reports, including reports received pursuant to Section 1203.03, and statements in aggravation or mitigation submitted by the prosecution, the defendant, or the victim, or the family of the victim if the victim is deceased, and any further evidence introduced at the sentencing hearing.” (§ 1170(b).)

The scope of evidence that is admissible for the determination of dangerousness appears very broad, given the factors set forth in the statutory definition, listed above. Section 1170.18(b)(3) specifically authorizes consideration of any relevant evidence in the determination of dangerousness – likely including the use of live testimony.

Whether a petitioner is dangerous if resentenced will depend on a careful review of all of the petitioner's circumstances. Some of the factors the court may wish to consider under the “catch-all” phrase of (b)(3) are:

- The actuarial risk rating of the petitioner and classification score by CDCR.
- The extent to which the petitioner has a well-grounded re-entry plan and support services, including the extent of any support services that may be ordered by the court on resentencing.
- The extent of any significant mental health issues, particularly those that will require continuing intervention and medication. It may be useful for the court to appoint a qualified mental health professional under Evidence Code, section 730 to assist in this aspect of the review. While normally a petitioner would have a medical privilege not to have psychological records disclosed, likely the privilege will be deemed waived by the filing of a petition under section 1170.18. Certainly the psychological history of a petitioner can have a direct bearing on the issue of dangerousness.
- Information disclosed by a current review of the petitioner's record of convictions. In other words, whether the petitioner's pattern of criminal conduct is reflective of dangerousness.
- Whether any victims were particularly vulnerable.
- The extent to which there may be non-criminal evidence of the petitioner's character or violent tendencies.

Relationship to relief under section 1385

It is important to observe that while the review of a petition under section 1170.18 has some similarity to consideration of a motion to dismiss strikes under section 1385, petitions for resentencing are actually governed by a somewhat different standard. In ruling on a motion to dismiss a strike, the court must determine

whether “in light of the nature and circumstances of the [defendant’s] present felonies and the prior serious and/or violent felony convictions, and the particulars of his background, character and prospects, the defendant may be deemed to be outside the . . . spirit [of the Three Strikes law], in whole or in part.” (*People v. Williams* (1998) 17 Cal.4th 148; *People v. Garcia* (1999) 20 Cal.4th 490, 498-499.) The burden is on the petitioner to establish proper grounds for relief.

Under section 1170.18, however, the petition for resentencing must be granted unless the court “determines that resentencing the petitioner would pose an unreasonable risk of danger to public safety.” Here, the prosecution must carry the burden of proving dangerousness. (See *People v. Superior Court (Kaulick)* (2013) 215 Cal.App.4th 1279, 1301-1305.) While both sections 1385 and 1170.18 may involve a consideration of many of the same factors concerning the defendant (*e.g.*, family ties, employment history, age, remoteness of the crime and prior strikes), including the defendant’s dangerousness, the court’s discretion to refuse resentencing is more narrowly drawn than under section 1385. While a petitioner must prove he is “outside the spirit” of the Three Strikes law to obtain relief under section 1385, under section 1170.18 the petitioner is entitled to relief unless the court finds an unreasonable risk to public safety. Accordingly, merely because the court may have previously denied a request for dismissal of a strike at the original sentencing does not mean the court should deny a request for resentencing without independently determining whether the defendant “poses an unreasonable risk of danger to public safety.”

The hearing officer

The petition should be heard by the judge who originally sentenced the petitioner, if available. (§ 1170.18(a).) If for some reason the original judge is unavailable, the presiding judge must designate another judge to rule on the petition. (§ 1170.18(l).) The petitioner may enter a waiver of the right to have the proceeding heard by the original sentencing judge, provided such a waiver is entered prior to any judicial decision on the petition. (See *People v. Superior Court (Kaulick)* (2013) 215 Cal.App.4th 1279.) Although *Kaulick* makes no mention of the prosecution’s right to have the matter heard by the original judge, presumably both parties must join in the waiver to be effective.

What constitutes “unavailability” of a judge is open to some interpretation. Certainly a retired judge is considered unavailable. Even this, however, is subject to local legal culture; at least one court considers a retired judge available if he or she is in the Assigned Judges Program and is willing to hear the case

The right of the victim to participate

The resentencing hearing is considered a "post-conviction release proceeding" under Article 1, section 28(b)(7) of the California Constitution (Marsy's Law). (§ 1170.18(o).) If requested, the victim is entitled to notice of and to participate in the qualification and resentencing proceedings. Article 1, section 28(b)(7) entitles crime victims to "reasonable notice of all public proceedings, including delinquency proceedings, upon request, at which the defendant and the prosecutor are entitled to be present and of all parole or other post-conviction release proceedings, and to be present at all such proceedings." Section 28(b)(8) additionally entitles victims to "be heard, upon request, at any proceeding, including any delinquency proceeding, involving a post-arrest release decision, plea, sentencing, post-conviction release decision, or any proceeding in which a right of the victim is at issue." Even if the prosecution is stipulating to the resentencing, the court should ensure that proper notice has been given to the victim, if notice has been requested.

Section 28(e) of the California Constitution defines "victim" as "a person who suffers direct or threatened physical, psychological, or financial harm as a result of the commission or attempted commission of a crime or delinquent act. The term 'victim' also includes the person's spouse, parents, children, siblings, or guardian, and includes a lawful representative of a crime victim who is deceased, a minor, or physically or psychologically incapacitated. The term 'victim' does not include a person in custody for an offense, the accused, or a person whom the court finds would not act in the best interests of a minor victim."

Right to counsel

For a discussion of the right to counsel, see Section VIII, *infra*.

No right to jury

The petitioner likely has no right to a jury determination of his eligibility for resentencing. Other courts have determined, in the Proposition 36 context, that *Apprendi v. New Jersey* (2000) 530 U.S. 466, has no application due to the retrospective nature of the petition for resentencing. (*People v. Elder* (2014) 227 Cal.App.4th 1308, 1315; *People v. Bradford* (2014) 227 Cal.App.4th 1322, 1331-1336; *People v. Guilford* (2014) 228 Cal.App.4th 651, 662-663; see also *People v. Superior Court (Kaulick)* (2013) 215 Cal.App.4th 1279, 1303.)

4. The resentencing as a misdemeanor

If the petition is granted, “the petitioner’s felony sentence shall be recalled and the petitioner resentenced to a misdemeanor pursuant to” the new penalties. (§ 1170.18(b); see Appendix VI for an optional order form developed by the Criminal Justice Services Office of the Judicial Council.) If resentencing occurs, the conviction is to be treated as a misdemeanor for all purposes, except for the right to own or possess firearms. (§ 1170.18(k).) Presumably because section 1170.18(b) specifies the “petitioner’s felony sentence shall be *recalled* and the petitioner *resentenced* to a misdemeanor,” the petitioner will automatically be restored of all civil rights which had been denied because of the felony conviction. (Emphasis added.)

Sentencing options available to the court

For the most part, the court has complete discretion in the manner of resentencing the petitioner as a misdemeanant. The initiative, however, imposes three specific limitations:

- (a) In no case may “the term” on resentencing be longer than the term originally imposed. (§ 1170.18(e).) Proposition 47 does not define the meaning of the phrase “the term.” While it certainly would include any period of custody ordered in the case, there is some question whether it applies also to periods of supervision, such as probation, mandatory supervision, PRCS and parole.

If the Proposition 47 offense is the principal term in a consecutive sentence, it will be necessary for the court to resentence the case with the offense now being a misdemeanor and determine a new principal term. The misdemeanor sentence will be either fully concurrent with or fully consecutive to the other counts. It may be necessary to “elevate” a subordinate term to be the new principal term. In selecting the new principal term, the court must select the sentence with the longest term actually imposed including count-specific conduct enhancements. The court would be free to select any term from the triad for a former subordinate count. The only restriction is that the aggregate sentence must not exceed the original aggregate sentence imposed by the court. Because the Proposition 47 count is part of a multiple-count sentencing scheme, changing the sentence of one count fairly puts into play the sentence imposed on non-Proposition 47 counts, at least to the extent necessary to preserve the original concurrent/consecutive sentencing structure. The purpose of section 1170.18 is to take the defendant back to the time of the original sentence and resentence him with the Proposition 47 count now a misdemeanor.

The resentencing of a subordinate count was discussed in *People v. Sellner* (2015) 240 Cal.App.4th 699). There, defendant was originally sentenced on a Proposition 47-eligible offense to three years in prison. In a non-Proposition 47-eligible offense she was sentenced to a consecutive eight months. Following the successful application for resentencing of the Proposition 47-eligible crime as a misdemeanor, the trial court resentenced the non-Proposition 47-eligible offense to two years. The sentence was affirmed. “When the principal term is no longer in existence, the subordinate term must be recomputed. That is the case here. As long as the recomputed term is less than the prior aggregate term, the defendant has not been punished more severely for the successful filing of a Proposition 47 petition. ¶ Section 1170.18, subdivision (e) provides: “Under no circumstances may resentencing under this section result in the imposition of a term longer than the original sentence.” It does not trump section 1170.1, subdivision (a) or govern aggregate consecutive sentences which are treated as interlocking pieces. (*People v. Begnaud* [(1991) 235 Cal.App.3d 1548,] 1552.)” (*Sellner*, at p. 701.)

Upon resentencing of the defendant, the court may impose the same term as originally imposed, so long as the sentence is authorized. (*People v. Roach* (2016) ___ Cal.App.4th ___ [2016 WL ___] (*Roach*). “A successful petition under section 1170.18 vests the trial court with jurisdiction to resentence the applicant, and in doing so the court is required to follow the generally-applicable sentencing procedures in section 1170, et seq. (See *People v. Sellner* (2015) 240 Cal.App.4th 699, 701 (*Sellner*.) In particular, section 1170.1, subdivision (a) directs a trial court how to determine an aggregate sentence, such as that at issue in the present case.” (*Roach*, at p. ___.)

Roach analogized the resentencing process under section 1170.18 with the resentencing following an appeal. “We find some guidance from cases where a conviction underlying a principal term has been reversed on appeal and the matter remanded for resentencing. In that situation, the trial court on remand must ‘select the next most serious conviction to compute a new principal term’ and may also modify the sentences imposed on other counts as appropriate. (*People v. Bustamante* (1981) 30 Cal.3d 88, 104, fn. 12; see also *Sellner*, *supra*, 240 Cal.App.4th at pp. 701-702; *Begnaud*, *supra*, 235 Cal.App.3d at p. 1552.) In doing so, ‘the trial court is entitled to consider the entire sentencing scheme. Not limited to merely striking illegal portions, the trial court may reconsider all sentencing choices. [Citations.] This rule is justified because an aggregate prison term is not a series of separate independent terms, but one term made up of interdependent components.’” (*People v. Burbine* (2003) 106 Cal.App.4th 1250, 1258 (*Burbine*); accord *People v. Navarro* (2007) 40

Cal.4th 668, 681.) Similarly, where a petition under section 1170.18 results in reduction of the conviction underlying the principal term from a felony to a misdemeanor, the trial court must select a new principal term and calculate a new aggregate term of imprisonment, and in doing so it may reconsider its sentencing choices.” (*Roach*, at p. ____.)

(b) The petitioner must be given credit for any time served under the original sentence. (§ 1170.18(d).) Nothing in Proposition 47 suggests that it is the intent of the initiative to require immediate release of the petitioner irrespective of any further custody or supervision time that may be ordered; the resentencing is not necessarily a release with “credit for time served” sentence. Were that the case, there would be no need for the limitation in section 1170.18(e) which prohibits a sentence longer than the one originally imposed. The intent of the statute is to give the resentenced petitioner full credit for any time that has been served, whether that time is in custody or on supervision. Accordingly, the petitioner is entitled to the following credits:

- For time served on a traditional commitment to county jail, custody credits will be awarded under section 4019: for every two days of actual time served, the petitioner is entitled to two days of actual time credit and two days of conduct credit.
- For time served on a sentence imposed under section 1170(h), custody credits will be calculated under section 4019 to the extent of any actual custody time served as part of the sentence. For time served on mandatory supervision, the petitioner will be entitled only to actual time served. (§ 1170(h)(5)(B).)
- For time served in state prison, credits will be calculated under section 2933: for every six months of actual time, the defendant is entitled to six months of conduct credits, or a similar ratio for time served of less than six months.
- If the petitioner had been sentenced as a strike offender under the Three Strikes law, but is resentenced as a misdemeanor, custody credits should be calculated using the traditional formula under section 2933 (50% credit), not the more restrictive formula specified by section 1170.12(a)(5) (20% credit), because the matter no longer falls under the Three Strikes law.

CDCR cannot calculate the credits for inmates who receive a misdemeanor sentence and time served in county jail because the custody time is not limited to state prison. However, it can provide the court with all credits earned by the inmate while in prison to assist in the final calculation of custody credits. Guidance for the proper calculation of credits may be

found in *People v. Buckhalter* (2001) 26 Cal.4th 20, which concerns resentencing following appeal. Under *Buckhalter*, the trial court is charged with the responsibility to calculate all actual time and conduct credits earned in the county jail. The trial court also is to calculate the actual time earned in state prison; conduct credits in prison, however, are calculated by CDCR. The CDCR calculations will be provided the court or the county jail upon request.

- (c) The court must place the petitioner on parole for one year under section 3000.08, unless the court, in its discretion, releases the person from the requirement. (§ 1170.18(d).) Jurisdiction over the adjudication of parole violations will be in the county where the petitioner is released or resides, or in the county where the violation occurs. (§ 1170.18(d).) (See discussion of the parole requirement, *infra*.)

Subject to the foregoing limitations, the court is free to impose any form of misdemeanor sentence considered appropriate for the petitioner's circumstances. Assuming the petitioner has been convicted *only* of a crime changed by the initiative, the court would have the following sentencing options:

- (a) The court may impose a straight term of custody in jail without ordering any form of supervision, less any credit for time served.
- (b) The court may place the petitioner on formal or informal probation, with standard terms and conditions, including custody time in jail. The length of the probationary period generally is limited to three years, less any credit because of the service of prior incarceration or supervision periods. (§ 1203a.)
- (c) The court must place the petitioner on parole for one year under the provisions of section 3000.08, "unless the court, in its discretion, as part of its resentencing order, releases the person from parole." (§ 1170.18(d).) If placed on parole, the petitioner will be subject to all of the procedures and consequences available for persons on parole, including the use of intermediate sanctions such as flash incarceration under section 3000.08(e), and court sanctions imposed under section 3000.08(f). It is likely the provision for a period of parole was included in Proposition 47 as a response to some of the criticisms of Proposition 36 that no transition period was required for persons suddenly released from a 25-years-to-life sentence after many years in custody.

It appears the intent of the initiative is to authorize the one-year period of parole supervision *in addition to* any resentence imposed by the court, and without consideration of any credit that the petitioner may have earned:

“A person who is resentenced pursuant to subdivision (b) shall be given credit for time served *and shall be subject to parole for one year following completion of his or her sentence*. . . . Such person is subject to Section 3000.08 parole supervision . . . and the jurisdiction of the court . . . for the purpose of hearing petitions to revoke parole *and impose a term of custody*.” (§ 1170.18(d); emphasis added.) Because the parole term is in addition to the basic misdemeanor sentence, the petitioner will not be allowed to apply excess custody credits to satisfy the supervision period. (See, generally, the discussion of *Espinoza* and *Tubbs*, *infra*.)

While not disagreeing with *Espinoza* and *Tubbs*, *People v. Superior Court (Rangel)*(2016) 243 Cal.App.4th 992, a Proposition 36 case, finds that refusal to apply excess credits to community supervision constitutes a denial of equal protection. “To summarize, the most recent conviction or convictions of all inmates subject to community supervision are relatively minor, and inmates resentenced under section 1170.126 have never been convicted of egregiously violent offenses; they have further been currently found not to present undue risk to the public. By contrast, inmates subject to parole all fall into one or more categories of serious and obvious risk. Yet the latter can use excess credits to reduce or wipe out parole supervision, while under the People’s approach inmates subject to community supervision cannot so use their excess credits. Even under the ‘rational basis’ test, the distinction drawn by the People is simply unreasonable.” (*Id.*, at p. 1001.)

It is unlikely the sponsors of Proposition 47 ever contemplated persons resentenced for a crime punished under section 1170(h) or granted probation would be sent to state parole, unless the offender is incarcerated for other crimes in addition to the resentenced misdemeanor. For persons resentenced only on a misdemeanor, the court may conclude that some form of structured misdemeanor probation would be appropriate, either formal or informal, assuming there is jurisdictional time remaining after giving the defendant all of his custody and supervision credits. Since the defendant is before the court for resentencing, the court will likely have discretion to order some form of probation supervision if considered necessary in the particular case.

- (d) If the petitioner is resentenced as a misdemeanor on an eligible count, but will remain sentenced as a felon on one or more other counts, the court should resentence on all counts. Time imposed for the misdemeanor may be fully concurrent with or fully consecutive to the remaining felonies. The “one-third the midterm” limitation applies only to crimes sentenced under the Determinate Sentencing Law, not to indeterminate terms or

misdemeanors which are in different sentencing systems. (See § 1170.1(a).)

Information needed by CDCR

If a court grants a petition for resentencing for a prison inmate, CDCR will need a certified copy of the minute order from the resentencing proceeding. The order should include all relevant information about the specific court findings and orders related to the new sentence. The order should be sent to the case records manager at the California institution where the individual is housed. If the inmate is housed in an out-of-state facility (COCF) or in a Community Correctional Facility (CCF), the documentation should be sent to the CDCR Contract Bed Unit (CBU). Faxed copies can be used by CDCR until the mailed copy is received.

The order of resentencing should clearly state whether the inmate is to be placed on PRCS or parole upon his release. If the petitioner remains subject to a prison commitment based on non-Proposition 47-eligible offenses, the court should do a full resentencing of the petitioner with the eligible crime designated as a misdemeanor.

For additional issues related to orders sent to CDCR, see Section XI(M), *infra*.

Supervision status of persons released from prison

It is not entirely clear whether persons released from prison as a result of resentencing will be required to serve a three-year period of Postrelease Community Supervision (PRCS). Section 3451(a) provides: "*Notwithstanding any other law and except for persons [serving a prison term for specified crimes], all persons released from prison on and after October 1, 2011, or, whose sentence has been deemed served pursuant to Section 2900.5 after serving a prison term for a felony shall, upon release from prison and for a period not exceeding three years immediately following release, be subject to [PRCS]. . . .*" (Emphasis added.)

Proposition 47 does not directly address whether a petitioner released because of resentencing must be placed on PRCS. The issue is particularly perplexing because after resentencing the petitioner will only stand convicted of a misdemeanor. This issue has been addressed under Proposition 36 in the context of a person who has earned sufficient custody credits to discharge any new sentence and any period of post-release supervision. The issue was first discussed in *People v. Espinoza* (2014) 226 Cal.App.4th 635. *Espinoza* holds that section 3451(a) is unambiguous: "*Notwithstanding any other law and except for [designated persons], all persons released from prison on and after October 1, 2011, or, whose sentence has been deemed served pursuant to Section 2900.5 after serving a prison term for a felony shall, upon release from prison and for a period not exceeding three years*

immediately following release, be subject to community supervision provided by a county agency designated by each county's board of supervisors which is consistent with evidence-based practices, including, but not limited to, supervision policies, procedures, programs, and practices demonstrated by scientific research to reduce recidivism among individuals under postrelease supervision." (Emphasis added.) The court expressly rejected any application of *In re Sosa* (1980) 102 Cal.App.3d 1002, which holds that excess custody credits reduce any applicable *parole* period. *Espinoza* observed: "PRCS serves an important public interest to 'improve public safety outcomes' and facilitate 'successful reintegration back into society.' (§ 3450, subd. (a)(5); see *People v. Torres* (2013) 213 Cal.App.4th 1151, 1158.) Both the community and appellant will benefit from PRCS. The trial court said that the '[S]tate of California actually doesn't want Mr. Espinoza to return to custody. . . . To take so many years of incarceration and then fling the doors open and say, well, good luck, hope it all works out is likely to just result in a disaster.' We are hopeful that PRCS reduces the chance of disaster." (*Espinoza*, at pp. 641-642.)

The issue was next addressed in *People v. Tubbs* (2014) 230 Cal.App.4th 578, under substantially the same circumstances and with the same holding: section 3451 applies notwithstanding any other law and excess custody credits may not be used to reduce the supervision period. (*Id.* at pp. 584-585.)

Both *Espinoza* and *Tubbs* observed that with the application for resentencing under section 1170.126, the defendants placed themselves under a sentencing system, the realignment law, which requires PRCS. "[Defendant] was resentenced under a new sentencing scheme that requires PRCS '[n]otwithstanding any other law....' (§ 3451.) The phrase '[n]otwithstanding any other law' is all encompassing and eliminates potential conflicts between alternative sentencing schemes. (See *e.g.*, *People v. Superior Court (Romero)* (1996) 13 Cal.4th 497, 524, 53 Cal.Rptr.2d 789, 917 P.2d 628.) . . . ¶ In theory, the section 3453 terms and conditions of PRCS may be onerous and burdensome but they may also be viewed as providing incentive for the recidivist to mend his ways. In other words, we can reasonably say that the Legislature, like the trial court in the instant case, believed that such terms and conditions are not statutorily imposed as punishment. We need not go so far as to say that such terms were motivated from benevolence. It is sufficient to observe that the Legislative largess which resulted in appellant's release from prison came with a price, PRCS. This was the trade off. At oral argument, respondent characterized this as a 'package deal.' Appellant is not permitted to pick and choose which portion of realignment he agrees to and which portion he does not. 'He who takes the benefit must bear the burden.' (Civ. Code, § 3521.) (*Espinoza*, at pp. 639-640; see also *Tubbs*, at p. 585.)

People v. Hickman (2015) 237 Cal.App.4th 984, extends *Espinoza* and *Tubbs* to section 1170.18. In *Hickman* the defendant was on parole when Proposition 47

was enacted. The trial court granted defendant's request for resentencing, but ordered the defendant to serve a one-year period of parole under section 1170.18(d). The trial court refused to apply any excess custody credits to reduce the period of parole. The sentence was affirmed. *Hickman* held the parole period authorized by section 1170.12(d) is *in addition* to any term of punishment. *In re Sosa* (1980) 102 Cal.App.3d 1002, which grants credits to reduce traditional parole periods, has no application to the parole period authorized by section 1170.12(d). (*Hickman*, at p. 988-989.) *Hickman* has been granted review.

People v. Morales (2015) 238 Cal.App.4th 42, disagrees with *Hickman*. *Morales* concludes that excess custody credits should be applied against any post-resentencing supervision period. The excess credits also may be used to reduce any fines pursuant to section 2900.5(a). *Morales*, however, has been granted review. *People v. Armogeda* (2015) 240 Cal.App.4th 1039 is generally in accord with *Morales*.

The court in *People v. McCoy* (2015) 239 Cal.App.4th 24, reaffirms its decision in *Hickman*, and disagrees with *Morales* to the extent it applies *Sosa* to excess custody credits after a resentencing under section 1170.18. *McCoy*, however, agrees with *Morales* regarding the application of excess time to reduce certain fines under section 2900.5(a). *McCoy* has been granted review.

While not disagreeing with *Espinoza* and *Tubbs*, *People v. Superior Court (Rangel)*(2016) 243 Cal.App.4th 992, a Proposition 36 case, finds that refusal to apply excess credits to community supervision constitutes a denial of equal protection. "To summarize, the most recent conviction or convictions of all inmates subject to community supervision are relatively minor, and inmates resentenced under section 1170.126 have never been convicted of egregiously violent offenses; they have further been currently found not to present undue risk to the public. By contrast, inmates subject to parole all fall into one or more categories of serious and obvious risk. Yet the latter can use excess credits to reduce or wipe out parole supervision, while under the People's approach inmates subject to community supervision cannot so use their excess credits. Even under the 'rational basis' test, the distinction drawn by the People is simply unreasonable." (*Id.*, at p. 1001.)

If the petitioner qualifies for release on PRCS, the court should order the petitioner returned to the custody of CDCR for setting of conditions of PRCS and other processing, and immediate release. (§ 3451(c)(2).)

Espinoza and *Tubbs* did not directly address persons released on parole after resentencing. According to the law prior to realignment, if a defendant served his entire prison term, plus the parole term, he was entitled to be released

unconditionally. This rule comes from section 2009.5. Section 2009.5(a) provides that custody credits apply against the term of imprisonment: "In all felony and misdemeanor convictions, either by plea or by verdict, when the defendant has been in custody, including, but not limited to, any time spent in a jail, camp, work furlough facility, halfway house, rehabilitation facility, hospital, prison, juvenile detention facility, or similar residential institution, all days of custody of the defendant, including days served as a condition of probation in compliance with a court order, credited to the period of confinement pursuant to Section 4019, and days served in home detention pursuant to Section 1203.018, shall be credited upon his or her term of imprisonment, or credited to any fine, including, but not limited to, base fines, on a proportional basis, that may be imposed, at the rate of not less than thirty dollars (\$30) per day, or more, in the discretion of the court imposing the sentence. *If the total number of days in custody exceeds the number of days of the term of imprisonment to be imposed, the entire term of imprisonment shall be deemed to have been served.*" (Emphasis added.) Section 2009.5(c) specifies the "term of imprisonment" includes any parole period. Once the entire term of imprisonment is satisfied, the defendant is entitled to be released from any custody or supervision. (*In re Sosa* (1980) 102 Cal.App.3d 1002.)

It is not clear how the parole requirement relates to persons resentenced under section 1170.18. Section 3000.08(a) provides that "[a] person released from state prison, after serving a prison term, or whose sentence has been deemed served pursuant to Section 2900.5, for any" designated crime, is subject to a period of parole. Most of the designated crimes will not be eligible for resentencing under Proposition 47, except for persons sentenced as a third strike offender for a qualified offense who have no prior "super strikes," and are not required to register as a sex offender. As to these offenders, the most appropriate action may be to order the one-year period of parole authorized by section 1170.18(d). Under such circumstances, the court should order the petitioner returned to CDCR for the setting of parole conditions and immediate release on parole.

VII. Application for reclassification of a crime (PC § 1170.18(f)-(n))

Section 1170.18 allows persons who have completed their sentence to apply to the court for reclassification of the offense as a misdemeanor. Section 1170.18(f) provides: "A person who has completed his or her sentence for a conviction, whether by trial or plea, of a felony or felonies who would have been guilty of a misdemeanor under this Act had this Act been in effect at the time of the offense may file an application before the trial court that entered the judgment of conviction in his or her case to have the felony conviction or convictions designated as misdemeanors."

A. *Persons who may apply for relief*

The statute provides that any person who has completed a sentence imposed under any of the circumstances discussed in Section VI(A), *supra*, and who has no disqualifying prior convictions or requirement to register as a sex offender, may apply to the court for reclassification of a qualified crime as a misdemeanor.

The fact that a qualified conviction has been dismissed under section 1203.4 does not preclude the granting of relief under Proposition 47. (*People v. Tidwell* (2016) 246 Cal.App.4th 212.)

The following persons will be eligible to apply for reclassification:

1. Persons who have completed a prison term

Persons who have completed a prison term, and any required period of parole or PRCS, will have the ability to apply for reclassification of any qualified offense as a misdemeanor.

2. Persons who have completed a term imposed under section 1170(h)(5)

Persons who have completed a county jail term imposed under the provisions of section 1170(h)(5), whether a straight or split sentence, will be eligible for relief.

3. Persons who have completed probation

Persons who have completed their terms of probation will be able to apply for relief. A person whose probation is terminated or has fulfilled a probationary sentence has “completed a sentence,” in that there is no remaining sentence to serve. In addition, it would be anomalous for the enactors to intend to benefit persons who complete a prison term, but not a defendant who successfully completes the requirements of probation. (For a full discussion of whether a grant of probation qualifies as a “sentence,” see Section VI(A)(4), *supra*.)

4. Juveniles

Nothing in Proposition 47 grants juveniles the right to apply for reclassification of offenses. Juveniles may be able to argue they should be allowed reclassification as a matter of equal protection of the law. (For a discussion of the rights of juveniles, see Section VI(A)(6), *supra*.)

B. *Procedure for reclassification*

The procedure for obtaining a reclassification of a qualified crime is primarily specified by sections 1170.18(f) – (g). The procedure is designed to be simple and, wherever possible, avoid the need for formal court hearings.

1. Filing of an application

As with the procedure for resentencing, the process for obtaining a reclassification begins with the filing of an application with “the trial court that entered the judgment of conviction. . . .” (§ 1170.18(f).) The application must be filed by November 5, 2017, unless good cause is shown. (§ 1170.18(j).) No particular form of application is required. (For an optional application form, see Appendix IV.) There is no time limit on when the qualified conviction occurred; presumably the court may be asked to resentence offenses that occurred decades ago.

A petition for relief under section 1170.18 may not include a request to reclassify prior felony convictions used to enhance the sentence, at least to the extent the prior convictions were incurred in a different county. The request to reclassify prior convictions must be made in the county where the convictions occurred. (*People v. Marks* (2015) 243 Cal.App.4th 331.)

2. Initial screening of the application

Proposition 47 expressly authorizes the court to either grant or deny an application for reclassification without hearing, unless one is requested by the applicant. Certainly there will be a desire to handle these applications summarily whenever possible. Yet, unless the court intends to undertake an investigation into the criminal history of the defendant or whether a theft offense involved more or less than \$950, the court will want the assistance of the district attorney or probation department in determining an applicant’s eligibility for relief. Even as a matter of due process, however, the district attorney is entitled to notice of a request for reclassification and an opportunity to be heard.

Qualification for relief

An applicant is entitled to relief if he or she has committed a qualified crime and has no disqualifying prior conviction and is not required to register as a sex offender. (§ 1170.18(g).) (For a full discussion of disqualification from the benefits of Proposition 47, see Section III, *supra*.) **The court is not required to determine dangerousness if the crime is reclassified.** Indeed, there is no reason an offender who previously was denied resentencing because of dangerousness would be barred from reclassification after the sentence has been served.

***Prima facie* review**

The screening of the application will be based on the court’s file, including the petitioner’s record of convictions. The court will be able to summarily deny relief based on any petition that is facially deficient. Reclassification may be denied

based solely on the fact of a prior conviction of a designated violent felony or any offense requiring registration as a sex offender under section 290(c). (§ 1170.18(i).) The designated violent felonies are: a “sexually violent offense” as defined in Welfare and Institutions Code, section 6600(b) (the Sexually Violent Predator Law); oral copulation, sodomy or sexual penetration of a child under 14 and more than 10 years younger than the defendant; a lewd act on a child under 14; any homicide offense, including attempted homicide as defined in sections 187 – 191.5; solicitation to commit murder; assault with a machine gun on a peace officer; possession of a weapon of mass destruction; or any serious or violent offense punishable by life imprisonment or death. (For a full discussion of the offenses requiring exclusion from the benefits of Proposition 47, see Section III, *infra*; for a list of the disqualifying offenses, see Appendix II.)

The initial screening must be limited to a determination of whether the applicant has presented a *prima facie* basis for relief under section 1170.18. At this level of review, the court should not consider any factual issues such as the value of any property taken regarding any qualified theft crimes.

The initial screening of the petition for reclassification is similar to the initial screening of a petition for writ of habeas corpus. California Rules of Court, Rule 4.551(f) provides that “[a]n evidentiary hearing is required if . . . there is a reasonable likelihood that the petitioner may be entitled to relief and the petitioner’s entitlement to relief depends on the resolution of an issue of fact.”

To properly rule on the petition, the court should request a copy of the petitioner’s criminal record from the district attorney, the probation department, or CDCR. While most initial screenings may be accomplished with a review of the petitioner’s record, there may be circumstances where additional facts will be required. For example, it may not be possible from a review of the record alone to determine the value of property taken. So long as the record review of the petition states a *prima facie* basis for granting relief, however, the court should grant the petitioner a full qualification hearing where any additional evidence could be received on the issue of eligibility. If the district attorney indicates no opposition to the relief, however, no hearing is required.

If the court intends to summarily deny relief based on unadjudicated factors, the court should afford the defendant a meaningful opportunity to address the issue. *People v. Bradford* (2014) 227 Cal.App.4th 1322, 1341, a case resolving this issue in the context of Proposition 36 case, is instructive. There, the court held that a hearing is required only where factual disputes are present: “[T]he current matter does not call upon the trial court to consider new evidence in making its determination, which is limited to the record of conviction. Consequently, it is not essential for the court to hold a formal hearing. Considering that the record of conviction is ‘set’ when the trial court considers a petitioner’s eligibility for

resentencing, the petitioner would be well-advised to address eligibility concerns in the initial petition for resentencing. But if the petitioner has not addressed the issue and the matter of eligibility concerns facts that were not actually adjudicated at the time of the petitioner's original conviction . . . , the trial court should invite further briefing by the parties before finding the petitioner ineligible for resentencing.”

Original sentencing judge

Unless the requirement is waived, the application must be reviewed by the original sentencing judge, or if that judge is unavailable, by a judge designated by the presiding judge of the court. (§§ 1170.18(f) and (l).) (See *People v. Superior Court (Kaulick)*(2013) 215 Cal.App.4th 1279, 1300 – 1301 [waiver of original sentencing judge in Proposition 36 case].)

What constitutes “unavailability” of a judge is open to some interpretation. Certainly a retired judge is unavailable. Even this, however, is subject to local legal culture; at least one court considers a retired judge sitting on assignment through the Assigned Judges Program available for resentencing.

Qualification hearing

If there is a dispute over the eligibility of the applicant for relief, it may be necessary to conduct a full qualification hearing. Such a need may arise where the district attorney seeks to establish that the applicant has a disqualifying prior or that a theft crime involved more than \$950.

Time of hearing

Because section 1170.18 does not specify a time of hearing, the hearing should be set within a "reasonable time." The petitioner and the prosecutor have the right to notice of, and to appear at, any hearing held in connection with the qualification and reclassification procedure. (See Proposition 36 cases: *People v. Superior Court (Kaulick)* (2013) 215 Cal.App.4th 1279; *People v. Manning* (2014) 226 Cal.App.4th 1133, 1144.)

Record of conviction

Additional documentation or evidence may be presented by the parties which may be relevant to the determination of whether the petitioner meets the minimum statutory requirements of eligibility for resentencing.

The scope of evidence admissible to prove or disprove the petitioner's eligibility for resentencing is not defined by the statute. It is likely the court could consider any documentary evidence that is part of the "record of conviction:" "those record documents reliably reflecting the facts of the offense for which the defendant has been convicted." (*People v. Reed* (1996) 13 Cal.4th 217, 223.) Depending on the circumstances, the record of conviction can include the abstract of judgment, the section 969b prison packet, the charging document and plea form, transcripts of the petitioner's plea, the factual basis given for the plea, preliminary hearing and trial transcripts, and appellate opinions. (For a full discussion of the law related to the record of conviction, see Couzens and Bigelow, "California Three Strikes Sentencing," The Rutter Group, § 4:5, pp. 4-14 - 4-35 (2014).) It is not clear, however, whether the court may consider live testimony on behalf of either the defense or prosecution. Such evidence is prohibited in the context of proving a strike. (*Reed, supra*, and *People v. Guerrero* (1988) 44 Cal.3d 343.) It is an open question, for example, whether live testimony will be permitted to prove or disprove the value of property taken by the petitioner.

No right to jury

The petitioner likely has no right to a jury determination of his eligibility for reclassification. Other courts have determined, in the Proposition 36 context, that *Apprendi v. New Jersey* (2000) 530 U.S. 466, has no application due to the retrospective nature of the petition for resentencing. (*People v. Elder* (2014) 227 Cal.App.4th 1308, 1315; *People v. Bradford* (2014) 227 Cal.App.4th 1322, 1331-1336; *People v. Guilford* (2014) 228 Cal.App.4th 651, 662-663; see also *People v. Superior Court (Kaulick)* (2013) 215 Cal.App.4th 1279, 1303.)

Right to counsel

For a discussion of the right to counsel, see Section VIII, *infra*.

Role of the victim

It is uncertain whether Proposition 47 grants the victim the right to participate in the reclassification process. Section 1170.18(o) provides that "[a] *resentencing hearing* ordered under this Act shall constitute a 'post-conviction release proceeding' under paragraph (7) of subdivision (b) of Section 28 or Article I of the California Constitution (Marsy's Law)." (Emphasis added.) The purpose of Marsy's Law is to ensure that victims have the right to participate in any decision which could result in the post-sentencing release of an offender. Clearly, no one is being "released" as a result of the reclassification process. Furthermore, section 1170.18(h) expressly allows the court to grant the reclassification without any hearing – there is no "resentencing hearing" that would trigger the victim's rights under Marsy's Law.

Original sentencing judge

Unless the requirement is waived, the application must be reviewed by the original sentencing judge, or if that judge is unavailable, by a judge designated by the presiding judge of the court. (§§ 1170.18(f) and (l).) (See *People v. Superior Court (Kaulick)* (2013) 215 Cal.App.4th 1279, 1300 – 1301 [waiver of original sentencing judge in Proposition 36 case].)

What constitutes “unavailability” of a judge is open to some interpretation. Certainly, a retired judge is unavailable. Even this is subject to local legal culture; at least one court considers a retired judge available if he or she is in the Assigned Judges Program and is willing to hear the case.

3. Order granting reclassification

If the court grants the request to reclassify the offense as a misdemeanor, thereafter the crime will be treated as a misdemeanor for all purposes except for the right to own or possess firearms. (§ 1170.18(k).)

An optional form of order on an application for reclassification is attached as Appendix VI.

VIII. Right to counsel

A criminal defendant has a Sixth Amendment right to be represented by counsel at all critical stages of the proceedings in which his substantial rights are at stake. (*People v. Crayton* (2002) 28 Cal.4th 346, 362, citing *Mempa v. Rhay* (1967) 389 U.S. 128, 134.) Sentencing is a stage at which a defendant has a right to counsel. (See *Clemensen v. Municipal Court* (1971) 18 Cal.App.3d 492, 499.) In determining whether there is a right to counsel, it may be necessary to distinguish between resentencing proceedings, where a petitioner’s liberty interest is at stake, and reclassification proceedings, where the sentence has been completed. It may be argued that there is no right to appointed counsel in the latter circumstance since it is no longer a “critical stage of the proceedings.” If the right to counsel exists for either procedure, however, entitlement may depend of the particular stage of the proceedings.

A. Preparation of the petition or application and initial screening

The procedure under section 1170.18 may be considered comparable to a habeas proceeding where the petitioner’s right to counsel does not attach until the court determines petitioner has made a *prima facie* case for relief and issues an order to show cause. (See *In re Clark* (1993) 5 Cal.4th 750, 779 [“[I]f a petition attacking the validity of a judgment states a *prima facie* case leading to issuance of an order to show cause, the

appointment of counsel is demanded by due process concerns.”].) Therefore, it does not appear the defendant is entitled to counsel for the initial preparation of the petition or in connection with its initial screening.

B. The qualification hearing

Since section 1170.18 allows a person to seek “resentencing” or “reclassification,” it would appear the person has a right to counsel in any court proceeding where the merits of the application are considered. There are several aspects of section 1170.18 that seem to support such a conclusion.

First, the trial judge presented with a petition for resentencing must determine whether the person has satisfied the criteria specified in section 1170.18(a), and also must exercise discretion in determining whether other factors outlined in the new law indicate that “resentencing the petitioner would pose an unreasonable risk of danger to public safety.” (§§1170.18(b).)

Second, section 1170.18 indicates proceedings under the new law constitute “a ‘post-conviction release proceeding’ under paragraph (7) of subdivision (b) of Section 28 of Article I of the California Constitution (Marsy’s Law).” (§1170.126(o).) Such a designation means any victim in the case has a right to request notice of the hearing, be at the hearing, and present argument if a right of the victim is at issue.

Because in a proceeding under section 1170.18 (1) the court exercises its discretion in deciding whether to resentence the petitioner or reclassify the offense, and (2) the court makes such a decision at a scheduled hearing during which the victim and prosecutor may present argument against the petitioner, it would appear the procedure is one in which the petitioner’s substantial rights are at stake and thus there is a right to counsel.

The process for providing appointed counsel should be practical, tailored to the realities of the circumstances. It would be wasteful of court time and resources to schedule court hearings for the purpose of determining whether a petitioner or applicant desires an attorney. Courts may find it most productive to refer all *pro se* petitions to the public defender, which, in turn, would make personal contact with the individual.

C. The resentencing

Petitioner has a right to the assistance of counsel for the actual resentencing stage of the proceedings. (*People v. Rouse* (2016) 245 Cal.App.4th 292.) The right attaches even though the petitioner has waived his appearance for the proceedings. As noted above, sentencing is a stage at which a defendant has a constitutional right to counsel. (See *Clemensen v. Municipal Court* (1971) 18 Cal.App.3d 492, 499.) A petitioner also has the

right of self-representation at the resentencing proceeding; the right, however, is waivable. (*People v. Fedalizo* (2016) 246 Cal.App.4th 98.)

IX. Application to the Three Strikes law

Proposition 47 potentially effects the Three Strikes law in a number of respects. First, persons serving second strike sentences for crimes that are made misdemeanors under this act may petition for resentencing. In contrast, Proposition 36 limits its resentencing provisions to persons serving third strike sentences. This is subject, of course, to the court's determination of whether the petitioner will pose an unreasonable risk of danger to public safety if resentenced.

Second, Proposition 47 allows qualified third strike offenders to be resentenced as misdemeanants. While Proposition 36 only permits resentencing as a second strike offender, Proposition 47 requires qualified persons to receive a misdemeanor sentence, without any consideration of a further prison term either as a second strike or non-strike offender. Again, the court may deny the petition if the person poses an "unreasonable risk of danger to public safety," as that phrase is defined in the more restrictive provisions of Proposition 47.

If the defendant had been sentenced as a strike offender under the Three Strikes law, but is resentenced as a misdemeanor, custody credits should be calculated using the traditional formula under section 2933 (50% credit), not the more restrictive formula specified by section 1170.12(a)(5) (20% credit).

Third, there is a question whether Proposition 47 amends Proposition 36 in a manner that allows a greater number of third strike offenders to be resentenced as second strike offenders. As originally enacted by the voters, Proposition 36 allows a court to refuse resentencing of any person if to do so would create an "unreasonable risk of danger to public safety." Because Proposition 36 did not further define that phrase, courts were given broad discretion to determine what degree of danger a particular petitioner may pose. Proposition 47 limits the court's ability to deny a petition based on dangerousness to those cases where a defendant is at risk of committing a "super strike." The initiative imposes its more restrictive definition of "unreasonable risk of danger to public safety" *wherever that phrase is "used throughout this Code."* (§ 1170.18(c).) There is now a question whether the phrase means the entire Penal Code, including section 1170.126 for resentencing of third strike offenders, or whether it will be limited to petitions for resentencing under section 1170.18. If Proposition 47's definition applies to resentencing under Proposition 36, in determining whether a third strike offender poses an unreasonable risk if resentenced, the court is limited to determining whether there is an unreasonable risk that the petitioner will commit any of the designated violent felonies – the "super strikes," specifically: specified violent sex offenses or any sex offense requiring registration as a sex offender; murder, attempted murder, or solicitation to commit

murder; assault with a machine gun on a police officer; possession of a weapon of mass destruction; or any serious or violent felony punishable by death or life imprisonment. (See Appendix V for a complete list of offenses.) Unless the court determines the petitioner is likely to commit one of the specified offenses, Proposition 36, as amended by Proposition 47 does not permit the court to consider the risk of the person committing other serious or violent crimes.

In *People v. Valencia* (2014) 232 Cal.App.4th 514 [*Valencia*], a divided panel of the Court of Appeal held the new definition of dangerousness in section 1170.18(c) has no application to petitions for resentencing brought under Proposition 36. The decision primarily is based on the failure of the sponsors to bring the nature of the amendment to the attention of the voters. “Hidden in the lengthy, fairly abstruse text of the proposed law, as presented in the official ballot pamphlet — and nowhere called to voters’ attention — is the provision at issue in the present appeal [, section 1170.18(c)].” (*Valencia*, p. 526.) “Nowhere in the ballot materials for Proposition 47 were voters given any indication that initiative, which dealt with offenders whose current convictions would now be misdemeanors rather than felonies, had any impact on [Proposition 36], which dealt with offenders whose current convictions *would still be felonies*, albeit not third strikes.” (*Valencia*, at pp. 531-532; emphasis in original.) “[W]e cannot reasonably conclude voters intended the definition of “unreasonable risk of danger to public safety” contained in section 1170.18, subdivision (c) to apply to that phrase as it appears in section 1170.126, subdivision (f), despite the former section’s preamble, ‘As used throughout this Code’ Voters cannot intend something of which they are unaware.” (*Valencia*, at p. 533.) “We are asked to infer an intent to extend section 1170.18, subdivision (c)’s definition to proceedings under section 1170.126 because the phrase in question only appears in those sections of the Penal Code. We cannot do so. The only resentencing mentioned in the Proposition 47 ballot materials was resentencing for inmates whose current offenses would be reduced to *misdemeanors*, not those who would still warrant *second strike felony terms*. There is a huge difference, both legally and in public safety risked, between someone with multiple prior serious and/or violent felony convictions whose current offense is (or would be, if committed today) a misdemeanor, and someone whose current offense is a felony. Accordingly, treating the two groups differently for resentencing purposes does not lead to absurd results, but rather is eminently logical.” (*Valencia*, at p. 534; emphasis in original.) *Valencia* has been granted review by the Supreme Court.

Contrary to *Valencia*, *People v. Valdez* (2016) ___ Cal.App.4th ___ [2016 WL 1719082], holds that the Proposition 47 definition of “unreasonable risk of danger to public safety” applies to petitions for resentencing under section 1170.126 and rejects the argument that its language was a product of a drafting error. “[I]t is quite plausible, given the similarity between [persons sentenced as third strike offenders in the future and those who have received third strike sentences in the past], that the electorate expected resentencing of an eligible inmate under Proposition 36 would be refused only in circumstances where that resentencing would pose an *unusually* high risk of danger —

such as in cases where the inmate is deemed likely to commit very serious crimes. Of course, that interpretation is entirely *consistent* with the definition of ‘an unreasonable risk of danger to public safety’ contained in Proposition 47. Consequently, we discern no basis for concluding that the language of section 1170.18, subdivision (c), which plainly mandates the application of that standard ‘throughout the Code’ is the product of a drafting error.” (*Valdez*, at p. ___; emphasis in original.)

If Proposition 47 amended the Proposition 36 definition of dangerousness

If it is found Proposition 47 *does* amend the definition of dangerousness in section 1170.126, however, courts will be limited to considering whether there is an unreasonable risk of danger that the petitioner will commit one of the following “super strikes:”

(a) A “sexually violent offense” as defined in Welfare and Institutions Code, section 6600(b) [Sexually Violent Predator Law]: “ ‘Sexually violent offense’ means the following acts when committed by force, violence, duress, menace, fear of immediate and unlawful bodily injury on the victim or another person, or threatening to retaliate in the future against the victim or any other person, and that are committed on, before, or after the effective date of this article and result in a conviction or a finding of not guilty by reason of insanity, as defined in subdivision (a): a felony violation of Section 261, 262, 264.1, 269, 286, 288, 288a, 288.5, or 289 of the Penal Code, or any felony violation of Section 207, 209, or 220 of the Penal Code, committed with the intent to commit a violation of Section 261, 262, 264.1, 286, 288, 288a, or 289 of the Penal Code.”

(b) Oral copulation under section 288a, sodomy under section 286, or sexual penetration under section 289, if these offenses are committed with a person who is under 14 years of age, and who is more than 10 years younger than the defendant.

(c) A lewd or lascivious act involving a child under 14 years of age, in violation of section 288.

(d) Any homicide offense, including any attempted homicide offense, defined in sections 187 to 191.5, inclusive. Potential conviction for voluntary manslaughter under section 192(a), involuntary manslaughter under section 192(b), and vehicular manslaughter under section 192(c) will not exclude the defendant from the benefits of the new law.

As noted, the determination of dangerousness includes the potential of committing gross vehicular manslaughter while intoxicated, in violation of section 191.5(a). In that regard, likely the court will be able to consider the person’s history of substance abuse and driving as it relates to the person’s potential of killing someone while operating a vehicle under the influence of alcohol or drugs.

(e) Solicitation to commit murder as defined in section 653f.

(f) Assault with a machine gun on a peace officer or firefighter, as defined in section 245(d)(3).

(g) Possession of a weapon of mass destruction, as defined in section 11418(a)(1).

(h) Any serious or violent offense punishable in California by life imprisonment or death.

The court clearly may deny the petition of an offender who presents an unreasonable risk of committing any crime that has a base term punishment of life in prison, such as first or second degree murder. There is an issue, however, whether a court may consider the likelihood of the petitioner committing a life-term crime because of the application of an alternative sentencing scheme such as the Three Strikes law. The analysis must begin with a careful reading of the applicable statutes. Section 1170.18(d) defines an “unreasonable risk of danger to public safety” to mean that the petitioner will commit “a new *violent felony* within the meaning of” section 667(e)(2)(C)(iv). (Emphasis added.) Section 667(e)(2)(C)(iv)(VIII) includes “any *serious and/or violent felony* offense punishable in California by life imprisonment or death.” (Emphasis added.) Section 667(e) defines “serious and or violent felony” by a cross-reference to section 667(d). Section 667(d)(1) defines a serious and/or violent felony for the purposes of the Three Strikes law as “[a]ny offense defined in subdivision (c) of Section 667.5 as a violent felony or any offense defined in subdivision (c) of Section 1192.7 as a serious felony in this state.” The plain language of the statutes suggest that the court may consider whether there is an unreasonable risk that the petitioner will commit a violent felony listed in section 667.5(c), if the crime is punishable by life imprisonment or death. The list of potential offenses appears more than just the “super strikes” specified in section 667(e)(2)(C)(iv), but does not include all felonies that might receive a life sentence.

The question is whether the court may consider the likelihood of a petitioner committing a new violent felony listed in section 667.5(c), other than a “super strike,” and because the petitioner has two or more strikes, the petitioner will commit a “violent offense punishable in California by life imprisonment. . . .” The recent case of *People v. Williams* (2014) 227 Cal.App.4th 733 (*Williams*), which sets forth a helpful analysis of three California Supreme Court cases, is instructive.

The *Williams* case

Williams concerned the application of the 10-year gang enhancement under section 186.22(b)(1)(C). That section requires the addition of 10 years to any term imposed for a violent felony committed for the benefit of a street gang under section 186.22(b)(1). Section 186.22(b)(1) “states that ‘[e]xcept as provided in paragraphs 4 and 5,’ the trial court shall impose the gang enhancement. Subdivision (b)(5) provides, in relevant part:

‘[A]ny person who violates this subdivision in the commission of a felony *punishable by imprisonment in the state prison for life* shall not be paroled until a minimum of 15 calendar years have been served.’ (Italics added.) ‘This provision establishes a 15–year minimum parole eligibility period, rather than a sentence enhancement for a particular term of years.’ [Citation omitted.]” (*Williams*, at p. 740; emphasis in original.)

Williams found three Supreme Court cases relevant to the issue. “The first is *People v. Montes* (2003) 31 Cal.4th 350, 352, 2 Cal.Rptr.3d 621, 73 P.3d 489 (*Montes*). In *Montes*, the defendant was convicted of attempted murder with findings that he committed the crime for the benefit of a street gang (§ 186.22, subd. (b)(1)) and that he had personally and intentionally discharged a firearm causing great bodily injury (§ 12022.53, subd. (d)). The trial court sentenced him to the 7–year midterm for the attempted murder conviction plus a consecutive 10–year term for the gang enhancement, plus a consecutive term of 25 years to life for the firearm enhancement (§ 12022.53, subd. (d)). (*Id.* at p. 353, 2 Cal.Rptr.3d 621, 73 P.3d 489.) ¶ The issue was whether 186.22, subdivision (b)(5)’s use of the phrase ‘a felony punishable by imprisonment ... for life’ applied to the defendant because his felony conviction *coupled with his firearm enhancement* resulted in a life sentence. (*Montes, supra*, 31 Cal.4th at p. 352, 2 Cal.Rptr.3d 621, 73 P.3d 489.) Based upon its analysis of legislative and voter intent, *Montes* concluded: ‘[S]ection 186.22(b)(5) applies only where the felony *by its own terms provides for a life sentence.*’ (*Ibid.*; italics added.) *Montes* therefore found that the consecutive 10–year term for the gang enhancement had been correctly imposed because the defendant had not been convicted of ‘a felony punishable by imprisonment ... for life.’ (§ 186.22, subd. (b)(5).) (*Id.* at p. 353, 2 Cal.Rptr.3d 621, 73 P.3d 489.)” (*Williams*, at pp. 740-741; emphasis in original; footnote omitted.)

The second case “is *People v. Lopez* (2005) 34 Cal.4th 1002, 22 Cal.Rptr.3d 869, 103 P.3d 270 (*Lopez*). In *Lopez*, the defendant was convicted of first degree murder (§ 187). The punishment for that crime is a term of 25 years to life. (§ 190, subd. (a).) The jury also found that the defendant had committed the murder for the benefit of a street gang (§ 186.22, subd. (b)). The trial court sentenced the defendant, among other things, to 25 years to life in state prison for murder with a consecutive 10–year term for the gang enhancement. (*Id.* at p. 1005, 22 Cal.Rptr.3d 869, 103 P.3d 270.) ¶ The Supreme Court granted review in *Lopez* to decide whether a defendant convicted of first degree murder with a gang enhancement finding should be subject to a consecutive term of 10 years under section 186.22, subdivision (b)(1)(C) or, instead, the minimum parole eligibility term of 15 years set forth in section 186.22, subdivision (b)(5). ¶ The heart of the dispute was whether the phrase ‘punishable by imprisonment ... for life’ in section 186.22, subdivision (b)(5) meant ‘all life terms (including terms of years to life)’ as contended by defendant or, as urged by the Attorney General, meant “merely ‘straight’ life terms” so that the phrase did not include a sentence for first or second degree murder. (*Lopez, supra*, 34 Cal.4th at p. 1007, 22 Cal.Rptr.3d 869, 103 P.3d 270.) *Lopez* concluded that the statutory language ‘is plain and its meaning unmistakable’: ‘the Legislature intended section 186.22(b)(5) to encompass both a straight life term as well as a term expressed as

years to life ... and therefore intended to exempt those crimes from the 10–year enhancement in subdivision (b)(1)(C). [Citation.]’ (*Id.* at pp. 1006–1007, 22 Cal.Rptr.3d 869, 103 P.3d 270.) Consequently, *Lopez* directed deletion of the 10–year sentence for the gang enhancement. (*Id.* at p. 1011, 22 Cal.Rptr.3d 869, 103 P.3d 270.)” (*Williams*, at pp. 741-742; footnote omitted.)

The third case is “[*People v. Jones* (2009)] 47 Cal.4th 566, 98 Cal.Rptr.3d 546, 213 P.3d 997. In *Jones*, the defendant was convicted of shooting at an inhabited dwelling, a crime punishable by a sentence of three, five or seven years. (§ 246.) The trial court selected the seven-year term but then imposed a life sentence pursuant to section 186.22, subdivision (b)(4) because the jury had found the defendant committed the crime to benefit a street gang. (*Id.* at p. 571, 98 Cal.Rptr.3d 546, 213 P.3d 997.) In addition, the trial court imposed a consecutive 20–year sentence because the defendant had personally and intentionally discharged a firearm in committing the offense. (§ 12022.53, subd. (c).) (*Id.* at p. 569, 98 Cal.Rptr.3d 546, 213 P.3d 997.) The sentence for that latter enhancement applies to the felonies listed in section 12022.53, subd. (a)(1–16) as well as to ‘[a]ny felony punishable by ... imprisonment ... for life.’ (§ 12022.53, subd. (a)(17).) Shooting at an inhabited dwelling is not one of the listed felonies but the trial court determined that defendant had been convicted of a felony punishable by life imprisonment because of the application of section 186.22, subdivision (b)(4).

“Section 186.22, subdivision (b)(4) provides: ‘Any person who is convicted of a felony enumerated in this paragraph committed for the benefit of, at the direction of, or in association with any criminal street gang, with the specific intent to promote, further, or assist in any criminal conduct by gang members, shall, upon conviction of that felony, be sentenced to an indeterminate term of life imprisonment ... [¶] (B) ... a felony violation of Section 246.’ ¶ On appeal, the issue was whether the trial court properly imposed the 20–year sentence enhancement (§ 12022.53) based upon its finding that the defendant had suffered a felony punishable by life. The defense contended that the phrase ‘[a]ny felony punishable by ... imprisonment ... for life’ (§ 12022.53, subd. (a)(17)) should be *narrowly construed* as it was in *Montes* to be limited to a felony which ‘by its own terms provides for a life sentence.’ (*Montes, supra*, 31 Cal.4th at p. 352, 2 Cal.Rptr.3d 621, 73 P.3d 489.) In particular, the defendant urged that his life term could not trigger application of section 12022.53, subdivision (c)’s additional 20–year prison term ‘because his sentence of life imprisonment did not result from his conviction of a *felony* (shooting at an inhabited dwelling) but from the application of section 186.22(b)(4), which sets forth not a felony but a penalty.’ (*Jones, supra*, 47 Cal.4th at p. 575, 98 Cal.Rptr.3d 546, 213 P.3d 997.)” (*Williams*, at pp. 742-743; footnotes omitted; emphasis in original.)

Williams observed that *Jones* distinguished *Montes*, quoting *Jones*: “‘Thus, this court in *Montes, supra*, 31 Cal.4th 350 [2 Cal.Rptr.3d 621, 73 P.3d 489], narrowly construed the statutory phrase “a felony punishable by imprisonment ... for life,” which appears in subdivision (b)(5) of section 186.22, as applying only to crimes where the underlying felony provides for a term of life imprisonment. (*Id.* at p. 352 [2 Cal.Rptr.3d 621, 73 P.3d

489].) Defendant here argues that to be consistent with *Montes*, we should give the statutory phrase “felony punishable by ... imprisonment in the state prison for life,” which appears in subdivision (a)(17) of section 12022.53, the same narrow construction, and that, so construed, it does not include a life sentence imposed under an alternate penalty provision. *We agree with defendant that these statutory phrases should be construed similarly.* But we disagree that, construed narrowly, a felony that under section 186.22(b)(4) is punishable by life imprisonment is not a “felony punishable by ... imprisonment in the state prison for life” within the meaning of subdivision (a)(17) of section 12022.53. ¶ ‘Unlike the life sentence of the defendant in *Montes, supra*, 31 Cal.4th 350 [2 Cal.Rptr.3d 621, 73 P.3d 489], which was imposed as a *sentence enhancement* (a punishment added to the base term), here defendant's life sentence was imposed under section 186.22(b)(4), which sets forth the *penalty for the underlying felony* under specified conditions. The difference between the two is subtle but significant. “Unlike an enhancement, which provides for an *additional term* of imprisonment, [a penalty provision] sets forth an alternate penalty *for the underlying felony itself*, when the jury has determined that the defendant has satisfied the conditions specified in the statute.” [Citation.] Here, defendant committed the felony of shooting at an inhabited dwelling (§ 246), he personally and intentionally discharged a firearm in the commission of that felony (§ 12022.53(c)), and because the felony was committed to benefit a criminal street gang, it was punishable by life imprisonment (§ 186.22(b)(4)). Thus, imposition of the 20–year sentence enhancement of section 12022.53(c) was proper.’ (*Jones, supra*, 47 Cal.4th at pp. 577–578, 98 Cal.Rptr.3d 546, 213 P.3d 997, some italics added.)” (*Williams*, at p. 743; emphasis in original; footnote omitted.)

In concluding the trial court erred in imposing the 10-year gang enhancement, *Williams* observed: “In this case, defendant received sentences of 25 years to life. These sentences of 25 years to life constitute life sentences within the meaning of section 186.22, subdivision (b)(5). (*Lopez, supra*, 34 Cal.4th at p. 1007, 22 Cal.Rptr.3d 869, 103 P.3d 270.) These life sentences resulted from the application of the Three Strikes law. The Three Strikes law is a penalty provision, not an enhancement. It is not an enhancement because it does not add an additional term of imprisonment to the base term. Instead, it provides for an alternate sentence (25 years to life) when it is proven that the defendant has suffered at least two prior serious felony convictions. (See, e.g., *People v. Superior Court (Romero)* (1996) 13 Cal.4th 497, 527, 53 Cal.Rptr.2d 789, 917 P.2d 628 [‘The Three Strikes law ... articulates an alternative sentencing scheme for the current offense rather than an enhancement.’].)” (*Williams*, at p. 744.)

Application of *Montes*, *Lopez*, *Jones* and *Williams* to Proposition 47

Application of *Montes*, *Lopez*, *Jones*, and *Williams* to the Proposition 47 exclusion under section 667(e)(2)(C)(iv)(h) must be guided by the intent of the enactors in creating the restriction. It is clear the enactors specifically intended to exclude dangerous and violent offenders from any of the benefits of the initiative. “This Act ensures that sentences for people convicted of dangerous crimes like rape, murder, and child molestation are not

changed.” (Proposition 47, Section Two.) “Here’s how Proposition 47 works: . . . [It] *Keeps Dangerous Criminal Locked Up*: [It] [a]uthorizes felonies for registered sex offenders and anyone with a prior conviction for rape, murder or child molestation.” (Argument in Favor of Proposition 47, Voter Information Guide, p. 38; emphasis in original.) “[Proposition 47] includes strict protections to protect public safety and make sure rapists, murderers, molesters and the most dangerous criminals cannot benefit.” (Rebuttal to Argument Against Proposition 47, Voter Information Guide, p. 39.) The initiative directs that it “shall be broadly construed to accomplish its purposes,” and “shall be liberally construed to effectuate its purposes.” (§§ 15 and 18, Proposition 47.)

Taking into consideration the intent of the enactors that the provisions of Proposition 47 be liberally and broadly construed to exclude dangerous and violent offenders from any of its benefits, it seems consistent that courts should consider the effect of alternative sentencing schemes such as the Three Strikes law in determining whether a particular person presents an unreasonable risk to public safety. Nothing in the initiative or in logic indicates that the enactors would want courts to only consider the risk that a petitioner would commit crimes with stand-alone life terms as potentially too dangerous to resentence, but not consider as too dangerous the risk of a petitioner committing a crime that would result in a life term due to an alternative sentencing scheme such as the Three Strikes law or an enhancement. A potential Three Strikes Law life term means the petitioner has at least two serious or violent felony prior convictions, and a potential life term due to an enhancement means the petitioner would have had to engage in serious gang or weapon activity. If there is evidence adduced that such activity may reoccur, those persons may be potentially dangerous and violent and unsuitable for resentencing.

No retroactive application

People v. Chaney (2014) 231 Cal.App.4th 1391, holds Proposition 47’s new definition of “unreasonable risk of danger to public safety” does not apply to petitions for resentencing under Proposition 36 decided prior to November 5, 2014. “No part of [the Penal Code] is retroactive, unless expressly so declared.’ (§ 3.) The California Supreme Court ‘ha[s] described section 3, and its identical counterparts in other codes (e.g., Civ. Code, § 3; Code Civ. Proc., § 3), as codifying “the time-honored principle . . . that in the absence of an express retroactivity provision, a statute will not be applied retroactively unless it is very clear from extrinsic sources that the Legislature . . . must have intended a retroactive application.”’ (*People v. Brown* (2012) 54 Cal.4th 314, 319 (*Brown*)). ‘In interpreting a voter initiative, we apply the same principles that govern our construction of a statute.’ (*People v. Lopez* (2005) 34 Cal.4th 1002, 1006.)” (*Chaney*, at p. 1396.) The court expressly rejected any application of *In re Estrada* (1965) 63 Cal.2d 740. “Expanding the *Estrada* rule’s scope of operation here to the definition of ‘unreasonable risk to public safety’ in Proposition 47 in a petition for resentencing under the Act would conflict with ‘section 3[’s] default rule of prospective operation’ where there is no evidence in Proposition 47 that this definition was to apply retrospectively to petitions for resentencing under the Act and would be improper given that the definition of ‘unreasonable risk to public safety’

in Proposition 47 does not reduce punishment for a particular crime. For these reasons, we hold that the definition of ‘unreasonable risk to public safety’ in Proposition 47 does not apply retroactively to a defendant such as the one here whose petition for resentencing under the Act was decided before the effective date of Proposition 47.” (*Chaney*, at p. 1398.) The Supreme Court has granted review of *Chaney* to examine whether Proposition 47 modifies the definition of dangerousness in Proposition 36, and whether the decision applies retroactively.

Meaning of “unreasonable risk of danger to public safety”

The phrase “unreasonable risk of danger to public safety” does not exist in any other context in California law. The requirement of a court to consider the potential risk of future criminal behavior, however, does arise in various circumstances. Under the Sexually Violent Predator Law (Welf. & Inst., §§ 6600, *et seq.*), for example, to prove that a person is an SVP, it must be shown that because of a defendant’s mental disorder, it is “likely that he or she will engage in sexually violent criminal behavior.” (Welf. & Inst. Code, §§ 6600(a), 6601(d).) The Supreme Court has concluded that “the phrase ‘likely to engage in acts of sexual violence’ (italics added), as used in section 6601, subdivision (d), connotes much more than the mere *possibility* that the person will reoffend as a result of a predisposing mental disorder that seriously impairs volitional control. On the other hand, the statute does not require a precise determination that the chance of reoffense is *better than even*. Instead, an evaluator applying this standard must conclude that the person is ‘likely’ to reoffend if, because of a current mental disorder which makes it difficult or impossible to restrain violent sexual behavior, the person presents a *substantial danger*, that is, a *serious and well-founded risk*, that he or she will commit such crimes if free in the community.” (*People v. Superior Court (Ghilotti)*(2002) 27 Cal.4th 888, 922.) The court expressly rejected a requirement that the potential of committing a future sexually violent offense was “more likely than not.” (*Id.* at pp. 923-924.)

The court in a resentencing proceeding under section 1170.126 is asked to determine whether there is an unreasonable risk that the petitioner will commit one of the “super strikes” listed in section 667(e)(2)(C)(iv), not whether there is an unreasonable risk that the petitioner will commit other serious or violent felonies such as a robbery, kidnapping or arson. It will be necessary for the court to make its determination without the petitioner ever having been convicted of a “super strike” – to have such a prior conviction obviously would disqualify the petitioner without the need for any consideration of dangerousness. (§ 1170.18(i).) It is likely the hearing will focus on whether the petitioner has engaged in sufficient violent conduct to allow a court to find that the pattern of conduct creates an unreasonable risk that a super strike or registerable sex crime will be committed.

Authority to amend Proposition 36

Section 11 of Proposition 36 provides, in relevant part: “Except as otherwise provided in the text of the statutes, the provisions of this act shall not be altered or amended except by one of the following: . . . (c) By statute that becomes effective when approved by a majority of the electors.” Since section 1170.18 is a statute approved by a majority of the electors, Proposition 47, on its face, has effectively amended the provisions of section 1170.126 enacted by Proposition 36. *People v. Valencia* (2014) 232 Cal.App.4th 514, however, concludes Proposition 47 does not amend section 1170.126; the case has been granted review by the Supreme Court. (See discussion, *supra*.)

X. Appellate review

Appellate courts were in conflict over the issue of the proper vehicle to review the summary denial of a petition for resentencing under Proposition 36. The primary issue was whether a summary denial is appealable or whether the aggrieved party must proceed by writ. The conflict has been resolved by the Supreme Court in *Teal v. Superior Court* (2014) 60 Cal.4th 595. The summary denial of a petition for resentencing under section 1170.126 is an appealable order under section 1237(b). There is nothing in Proposition 47 that suggests any different result for petitions or applications brought under section 1170.18.

An appeal to challenge the grant or denial of a petition or application under section 1170.18 must be heard by the Court of Appeal, not the appellate division of the superior court. “[I]f a defendant is charged with at least one felony in an information, an indictment, or in a complaint that has been certified to the superior court under section 859a, . . . it is a felony case and appellate jurisdiction properly lies with this court.” (*People v. Rivera* (2015) 233 Cal.App.4th 1085, 1094-1095; *People v. Lynall* (2015) 233 Cal.App.4th 1102.)

Standard of review

The denial of resentencing based on dangerousness is reviewed under the “abuse of discretion” standard. “Defendant argues the trial court’s decision regarding dangerousness should be reviewed for substantial evidence. We disagree. The plain language of subdivisions (f) and (g) of section 1170.126 calls for an exercise of the sentencing court’s discretion. “ ‘Discretion is the power to make the decision, one way or the other.’ [Citation.]” (*People v. Carmony* (2004) 33 Cal.4th 367, 375, 14 Cal.Rptr.3d 880, 92 P.3d 369.) “Where, as here, a discretionary power is statutorily vested in the trial court, its exercise of that discretion ‘must not be disturbed on appeal except on a showing that the court exercised its discretion in an arbitrary, capricious or patently absurd manner that resulted in a manifest miscarriage of justice. [Citations.]’ [Citation.]” (*People v. Rodrigues* (1994) 8 Cal.4th 1060, 1124–1125, 36 Cal.Rptr.2d 235, 885 P.2d 1; see *People v. Williams* (1998) 17 Cal.4th 148, 162, 69 Cal.Rptr.2d 917, 948 P.2d 429 [abuse-of-

discretion review asks whether ruling in question falls outside bounds of reason under applicable law and relevant facts].)” (*People v. Payne* (2014) 232 Cal.App.4th 579, 591; footnote omitted.) *Payne* has been granted review by the Supreme Court.

Relief by appellate court

Several cases have addressed the role of the appellate courts in granting resentencing under Proposition 47. A number of appellants have requested the appellate court to specify qualified felony convictions as misdemeanors. *People v. Shabazz* (2015) 237 Cal.App.4th 303; *People v. Contreras* (2015) 237 Cal.App.4th 868; *People v. DeHoyos* (2015) 238 Cal.App.4th 363; *People v. Lopez* (2015) 238 Cal.App.4th 177; *People v. Diaz* (2015) 238 Cal.App.4th 1323, and *People v. Delapena* (2015) 238 Cal.App.4th 1414, have refused such requests, observing that section 1170.18 requires the request for relief to originate with a petition filed in the trial court. *Shabazz* and *DeHoyos* held that Proposition 47 was not retroactive. The cases rejected the application of *In re Estrada* (1965) 63 Cal.2d 740, even though the cases were not final on appeal at the time Proposition 47 was enacted. (*Shabazz*, at pp. 313-314; *DeHoyos*, at pp. 367-368.)

People v. Awad (2015) 238 Cal.App.4th 215, acknowledged the Hobson’s choice facing defense counsel: either abandon a potentially meritorious appeal and proceed with a motion under section 1170.18 which could effect an early release of the defendant, or await the results of the appeal, then file the motion if the conviction is affirmed. The latter approach is suggested by *Lopez*, which observed that the appellate status of the case would constitute “good cause” for a delayed filing under section 1170.18(j). (*Lopez*, at p. 182.) *Awad*, however, holds that appellate courts have the discretion to make a limited remand to the trial court under section 1260, expressly for the purpose of considering a motion under section 1170.18. (*Awad*, at p. 222.)

Whether the trial court has some form of concurrent jurisdiction with the appellate court for the purpose of hearing a motion under section 1170.18 is also addressed in *People v. Scarbrough* (2015) 240 Cal.App.4th 916. In relying on the Proposition 36 case of *People v. Yearwood* (2013) 213 Cal.App.4th 161, the court concluded the trial court does not have jurisdiction to consider a direct application under section 1170.18 once the case is on appeal. The court observed, however, that the defendant could apply to the appellate court for a stay of the sentence for the Proposition 47-eligible offense – only a partial solution to the defendant’s problems because he would have to serve the misdemeanor sentence once the appeal had been completed. (*Scarbrough*, at p.929, fn. 4.) Additionally the court distinguished *Awad* because the defendant there did not request a limited remand for the purpose of a section 1170.189 motion. (*Scarbrough*, p. 929, fn.5.)

XI. Additional issues

A. Refund of fees and fines

It is not entirely clear whether a court must refund any felony fees or fines paid by a defendant who obtains a resentencing or reclassification. The answer may depend on the nature of the assessment and whether the person is currently serving the sentence. With respect to persons who have completed their sentence, the remedy afforded under section 1170.18 is not unlike relief granted under section 17(b)(3) (“[The crime] is a misdemeanor for all purposes under the following circumstances: . . . (3) When the court grants probation to a defendant without imposition of sentence and at the time of granting probation, or on application of the defendant or probation officer thereafter, the court declares the offense to be a misdemeanor.”) When such relief is granted, felony fees and fines are not refunded. As observed by the Supreme Court, a reduction to a misdemeanor “for all purposes” under section 17(b) does not apply retroactively. (*People v. Feyrer* (2010) 48 Cal.4th 426, 438-439; *People v. Banks* (1959) 53 Cal.3d 370, 381-382; see also *People v. Rivera* (2015) 233 Cal.App.4th 1085, 1094-1095.) Furthermore, there is nothing in the express language of Proposition 47 that compels such a refund. A request for refund of fees and fines under these circumstances should be denied.

The court may have a different obligation to persons who are currently serving a sentence. There may be a duty, upon request of the defendant, to recompute the fees and fines based on a misdemeanor disposition. It does not seem likely that the court will be able to continue collection of fees and fines based on a felony conviction after the conviction has been reduced to a misdemeanor. If recomputation is required, the determination of the correct fee likely will depend on the nature of the assessment. If the assessment is a “fine,” such as with section 1203.4(b), it should be computed at the rate set at the time the crime was committed. If the assessment is an “administrative cost,” such as the court operations assessment under section 1465.8, then the current fee would be the current assessment. The complexities of the recalculation process may encourage courts, counsel, and county administration to agree to a different method of calculation.

Whether the court has the duty to refund any fees and fines already collected from the person who is currently serving a sentence is an open question without any clear answer. Again, drawing on the analogy to motions under section 17(b)(3), these persons likely will not be entitled to any refund.

In determining whether a recomputation of fees and fines is necessary, it is also important for the court to understand that unless a particular fee is only applied to a felony conviction, any particular fee or fine may be within the range otherwise authorized by statute. For example, section 1203.4(b) provides for a restitution fine for any felony or misdemeanor conviction. If the offense is a felony, the minimum assessment is currently \$300; if it is a misdemeanor, the minimum assessment is currently \$150, but may be up

to \$1,000. An assessment of \$300 for a misdemeanor, therefore, is well within the court's discretion; it is not an *unauthorized* sentence. Under similar circumstances, the court in *Alejandro N. v. Superior Court (People)* (2015) 238 Cal.App.4th 1209, denied a recovery of fees in a juvenile proceeding because the assessment was already within proper limits for a misdemeanor. Nevertheless, if the computation of the original fine was based on the status of the crime as a felony, likely the court will need to exercise its independent judgment to impose a misdemeanor fine that is higher than the statutory minimum.

Application of excess custody credits to fees and fines

The resentencing of a felony count may result in a defendant having excess custody credits when applied to the new sentence. The excess credits may be applied to reduce certain fees and fines. (§ 2900.5(a).) For crimes committed after July 2013, the credit may apply to all fines except for a restitution fine imposed under section 1202.4. (*People v. Morris* (2015) 242 Cal.App.4th 94.)

B. Cases transferred to different county

Probation cases and cases where the defendant is serving a period of mandatory supervision under section 1170(h) may be transferred to the defendant's county of residence under section 1203.9. A defendant whose case has been transferred who requests relief under section 1170.18 likely will be required to file the petition in the receiving county. When a case is transferred, "[t]he court of the receiving county shall accept the entire jurisdiction over the case." (§ 1203.9(b).) Because the receiving county has exclusive jurisdiction over the case, the original sentencing judge is no longer available as a matter of law. The request for relief may be handled by any judge appointed by the presiding judge. (§ 1170.18(l).)

The rule is different for persons on PRCS whose supervision is transferred under section 3460. Section 3460(b) provides that "[u]pon verification of permanent residency, the receiving supervising agency shall accept jurisdiction and supervision of the person on postrelease supervision." There is a qualitative difference between the transfer of the case for purposes of supervision, as in section 3460, and transfer of the "entire jurisdiction over the case" between courts, as in section 1203.9. Likely the petition for resentencing of a person on PRCS must be filed in the original sentencing county.

C. Persons committed under section 1368

If a person is committed to the Department of State Hospitals (DSH) as a felon under section 1368 for a crime now designated a misdemeanor, likely the court will be required to recommit the defendant to a county competence program. Whether the defendant is being prosecuted for a felony or misdemeanor will have a significant impact on the level of treatment available for restoration of competence. For example, misdemeanor

offenders are treated locally, often on an out-patient basis, and rarely are placed under the jurisdiction of the DSH. (See section 1370.01(a)(2)(A): “No person shall be admitted to a state hospital under this section [governing misdemeanors] unless the county mental health director finds that there is no less restrictive appropriate placement available and the county mental health director has a contract with the State Department of State Hospitals for these placements.”) Because of the dramatic difference in placement, it may be proper to file a motion for reconsideration of the felony commitment order based solely on the change in the potential penalty.

It seems there is no issue regarding the jurisdiction of the court to change a defendant’s placement. Section 1368(c) provides that when a doubt arises in the mind of the trial judge as to the mental competence of the defendant, “all proceedings in the criminal prosecution shall be suspended until the question of the present mental competence of the defendant has been determined.” “[O]nce a doubt has arisen as to the competence of the defendant to stand trial, the trial court has no jurisdiction *to proceed with the case against the defendant* without first determining his competence in a section 1368 hearing, and the matter cannot be waived by defendant or his counsel.” (*People v. Hale* (1988) 44 Cal.3d 531, 541; italics in original.) The rule against proceeding, however, is not absolute. *People v. Stankewitz* (1990) 51 Cal.3d 72, 85–90, approved the substitution of defendant’s counsel while the case had been suspended. Likely the court has jurisdiction to enter orders that pertain to placement and treatment and do not cause the prosecution of the case to move forward.

If the only committing crime is a Proposition 47-eligible offense, the court should promptly notify DSH of the change of status so that the individual can either be returned to the local jurisdiction for handling as a misdemeanor, or taken off any waiting list,

D. Prison priors under section 667.5(b)

Section 667.5(b) provides for an enhancement of one year for any sentence to state prison or under section 1170(h) “for each prior separate *prison term* or *county jail term* imposed under subdivision (h) of section 1170 or when sentence is not suspended for any felony. . . .” (Emphasis added.) The fact that the underlying offense resulting in a prior prison term is now a misdemeanor under Proposition 47 likely does not change the validity of the enhancement because section 667.5(b) is accounting for recidivist conduct. “Sentence enhancements for prior prison terms are based on the defendant’s status as a recidivist, and not on the underlying criminal conduct, or the act or omission, giving rise to the current conviction.” (*People v. Gokey* (1998) 62 Cal.App.4th 932, 936.) “The purpose of the section 667.5(b) enhancement is ‘to punish individuals’ who have shown that they are ‘hardened criminal[s] who [are] undeterred by the fear of prison.’ (*People v. Jones* (1993) 5 Cal.4th 1142, 1148, 22 Cal.Rptr.2d 753, 857 P.2d 1163.) ‘Imposition of a sentence enhancement under Penal Code section 667.5[(b)] requires proof that the defendant: (1) was previously convicted of a felony; (2) was imprisoned as a result of that conviction; (3) completed that term of imprisonment; and (4) did not remain free for five

years of both prison custody and the commission of a new offense resulting in a felony conviction. [Citation.]’ (*People v. Tenner* (1993) 6 Cal.4th 559, 563, 24 Cal.Rptr.2d 840, 862 P.2d 840.)” (*In re Preston* (2009) 176 Cal.App.4th 1109, 1115.) An offense originally sentenced to state prison as a felony meets all of the requirements of *Tenner*, notwithstanding its new misdemeanor status. As observed by the Supreme Court, a reduction to a misdemeanor “for all purposes” under section 17(b) does not apply retroactively. (*People v. Feyrer* (2010) 48 Cal.4th 426, 438-439; *People v. Banks* (1959) 53 Cal.3d 370, 381-382; see also *People v. Rivera* (2015) 233 Cal.App.4th 1085, 1094-1095.)

People v. Valenzuela (2016) 244 Cal.App.4th 692, also holds Proposition 47 does not eliminate an enhancement for a prior prison term when the crime underlying the enhancement is reduced to a misdemeanor after the commission of the crime constituting the base term. “[A] section 667.5 enhancement is based on the defendant’s status as a recidivist, not on the underlying criminal conduct. (See *People v. Gokey* (1998) 62 Cal.App.4th 932, 936 [‘Sentence enhancements for prior prison terms are based on the defendant’s status as a recidivist, and not on the underlying criminal conduct, or the act or omission, giving rise to the current conviction’].) At the time Valenzuela was sentenced, the 2012 conviction was a felony and she had served a prison sentence for that conviction. The latter fact is not altered by Proposition 47.” (*Valenzuela*, at pp. 710-711.) Generally in accord with *Valenzuela* are *People v. Triplett* (2016) 244 Cal.App.4th 824, *People v. Ruff* (2016) 244 Cal.App.4th 935, and *People v. Carrea* (2016) 244 Cal.App.4th 692 [Proposition 47 only allows redesignation of convictions, not enhancements]. Generally in accord with *Valenzuela* is *People v. Williams* (2016) 245 Cal.App.4th 458.

If the defendant has not been sentenced on a new felony offense – the case is still open – the resentencing of the prior offense as a misdemeanor will eliminate the enhancement. In *People v. Abdullah* (2016) ___ Cal.App.4th ___ [2016 WL 1581899], the defendant previously had been convicted and sentenced to prison on a drug offense. He thereafter committed a second felony and was sentenced to prison on that charge. Prior to the second sentencing, however, the trial court resentenced the defendant on the drug case as a misdemeanor under the provisions of Proposition 47. The trial court nevertheless added a one-year term under section 667.5(b) for the drug case. The appellate court reversed. *Abdullah* held that because the trial court granted the request to resentence the drug case as a misdemeanor prior to the sentencing on the second case, the defendant no longer stood convicted of a felony – it was a misdemeanor for all purposes, including for the purposes of the enhancement under section 667.5(b).

To be subject to the enhancement under section 667.5(b), the person must meet the conditions imposed by section 667.5(g): “A prior separate prison term for the purposes of this section shall mean a continuous *completed period of prison incarceration* imposed for the particular offense alone or in combination with concurrent or consecutive sentences for other crimes, including any reimprisonment on revocation of parole which is not accompanied by a new commitment to prison, and including any reimprisonment after an escape from incarceration.” (Emphasis added.) For the purposes of the

enhancement, a prison term on a qualified felony is considered “completed” even if the defendant is discharged because of the resentencing of the crime as a misdemeanor. The requirement of having a completed sentence is to distinguish separate periods of incarceration from overlapping periods of custody imposed in different cases.

If the defendant is sentenced on only one felony, but with a section 667.5(b) prior prison term, and the base-term felony is reduced under Proposition 47 to a misdemeanor, the enhancement must be struck at the time of resentencing. Enhancements only attach to felony charges; to impose an enhancement, such as under section 667.5(b), on a misdemeanor would be an unauthorized sentence.

E. DNA samples

Section 296(a)(2)(C) provides for the collection of DNA samples from an adult arrested or charged with a felony. Collection is also required from juveniles who are adjudicated for any felony offense. (§ 296(a)(1).) *Alejandro N. v. Superior Court (People)* (2015) 238 Cal.App.4th 1209, holds that if a felony juvenile adjudication is reduced to a misdemeanor under section 1170.18, the DNA sample must be expunged from the data base. “As noted, Proposition 47 made its misdemeanor reclassification benefit available to eligible offenders on a retroactive basis by adding section 1170.18 to the Penal Code. Section 1170.18, subdivision (k) expressly addresses the impact of an offender’s successful reclassification of his or her felony offense to a misdemeanor, stating: ‘Any felony conviction that is recalled and resentenced ... or designated as a misdemeanor ... *shall be considered a misdemeanor for all purposes, except that* such resentencing shall not permit that person to own, possess, or have in his or her custody or control any firearm or prevent his or her conviction under [the firearm restriction statutes].’ (Italics added;) ¶ The plain language of section 1170.18, subdivision (k) reflects the voters intended the redesignated misdemeanor offense should be treated exactly like any other misdemeanor offense, except for firearm restrictions. Because the statute explicitly addresses what, if any, exceptions should be afforded to the otherwise all-encompassing misdemeanor treatment of the offense, and because only the firearm restriction was included as an exception, the enactors effectively directed the courts not to carve out other exceptions to the misdemeanor treatment of the reclassified offense absent some reasoned statutory or constitutional basis for doing so.” (*Alejandro N.*, at p.1227.) Because the court found no applicable exceptions, the DNA sample was ordered expunged.

F. Plea bargains

T.W. v. Superior Court (2015) 236 Cal.App.4th 647, holds the resentencing provisions of Proposition 47 apply to convictions of qualified offenses obtained through a plea bargain.

The only disqualifier is if the defendant presents an unreasonable risk of danger if resentenced.

Harris v. Superior Court (People) (2015) 242 Cal.App.4th 244, also addresses the application of Proposition 47 to a disposition created by a plea bargain. The People did not dispute that the defendant had the right to petition for a reduction of the sentence – but argued that if relief was granted, they had the right to withdraw from the plea agreement and reinstate all charges because they were denied the benefit of the bargain. The appellate court agreed. Central to the holding in *Harris* is that the resentencing of a defendant’s crime can only occur if the defendant requests it. If the original charges are reinstated, *Harris* further holds that the potential punishment is not capped at the length of the original plea agreement. The agreement has been voided at the defendant’s option. *Harris* has been granted review by the Supreme Court.

A prosecutor may wish to make a new plea offer to a petitioner using previously dismissed charges or enhancements. If the petitioner does not accept a plea agreement a prosecutor may choose to seek reinstatement of previous charges or enhancements. Obviously, the decision to reinstate the charges will depend on whether the People can retry them. Whether a retrial can occur also may depend on the petitioner's ability to defend against the charges. (See, e.g., *Barker v. Wingo* (1972) 407 U.S. 514.)

People v. Gonzalez (2016) 244 Cal.App.4th 1058, follows the approach established by *Doe v. Harris* (2013) 57 Cal.4th 64 (*Harris*). In *Harris*, the defendant had been convicted of a registerable sex offense. At the time of the conviction, registry information was available only to law enforcement. After the enactment of “Megan’s Law,” however, the information became public. The defendant in *Harris* sought to bar the Attorney General from publically disclosing his registration information, because to do so would violate the law existing at the time the plea agreement was made.

The California Supreme Court determined that plea agreements, at least to some extent, must anticipate potential changes of the law. “[T]he general rule in California is that a plea agreement is ‘deemed to incorporate and contemplate not only the existing law but the reserve power of the state to amend the law or enact additional laws for the public good and in pursuance of public policy....’” ([*People v. Gipson* (2004) 117 Cal.App.4th 1065], 1070, 12 Cal.Rptr.3d 478.) It follows, also as a general rule, that requiring the parties’ compliance with changes in the law made retroactive to them does not violate the terms of the plea agreement, nor does the failure of a plea agreement to reference the possibility the law might change translate into an implied promise the defendant will be unaffected by a change in the statutory consequences attending his or her conviction. To that extent, then, the terms of the plea agreement can be affected by changes in the law.” (*Harris, supra*, at pp. 73-74.) *Gonzalez* determined that the changes in the law brought by Proposition 47 were “in pursuance of public policy” as contemplated by *Harris*.

People v. Brown (2016) 244 Cal.App.4th 1170, also agrees the defendant may petition for relief under Proposition 47, without the People being given the right to withdraw from the original plea agreement, even though it results in the defendant receiving a term shorter than had been negotiated. “Under the plain language of Proposition 47, certain felony convictions obtained by guilty plea are eligible for resentencing as misdemeanors. While we may be sympathetic with the People's assertion that our reading of Proposition 47 permits some defendants to obtain the full benefits of their plea agreements without fully performing their side of the bargain, nothing in defendant's plea agreement insulated it from changes in the law. We also conclude defendant met her burden of establishing eligibility for resentencing. The People do not contend defendant received property valued at more than \$950, such that her conviction under section 496 is categorically ineligible for resentencing under Proposition 47, and defendant was not required to demonstrate the People would have offered her the same plea bargain had Proposition 47 been in effect when she committed her crimes. We also conclude the People are not entitled to withdraw from the plea bargain and to reinstate the dismissed counts because Proposition 47 had the limited effect of reducing defendant's sentence—she remains convicted.” (*Brown*, at p. 1175.) *Brown* has been granted review by the Supreme Court.

People v. Perry (2016) 244 Cal.App.4th 1251, also follows *Doe v. Harris* in concluding a defendant may petition for relief under Proposition 47, without the People being given the right to withdraw from the original plea agreement, even though the conviction resulted from plea negotiations.

Way v. Superior Court (1977) 74 Cal.App.3d 165, also is somewhat instructive. There plaintiffs challenged the adoption of the Determinate Sentencing Law (DSL) as an improper infringement of the governor's exclusive authority to commute a sentence. Prior to the adoption of the DSL, prison sentences were established under the Indeterminate Sentencing Law (ISL): the court would sentence an offender to a range of time in prison -- residential burglary, for example was punishable by five years to life. The parole date, however, was set by the Community Release Board, based on a consideration of a number of factors. The enactment of the DSL changed the sentencing structure for most felonies to our current system of triads – residential burglary, for example, became a choice between 2, 4 or 6 years in prison. The new DSL contained a provision, not unlike section 1170.18, which allowed the retroactive application of the new sentencing structure to persons then serving sentences under the ISL. (See § 1170.2(b).) The provision had the effect of reducing the prison terms of many inmates. Plaintiffs argued that the reduction in term interfered with plea agreements. “It is argued by real parties in interest that plea bargains based upon the ISL have brought about many of the sentences which now will be lessened by Penal Code section 1170.2 and that the public has a vested interest in the integrity of those sentences based upon article I, section 9, of the California Constitution, which states: ‘A ... law impairing the obligation of contracts may not be passed.’ ¶ The short answer to this contention is that prison sentences for crimes do not involve contractual considerations. The ‘plea bargain’ between the

prosecutor and the defendant is merely an agreement between them as to a disposition which will be submitted to the judge for his adoption, if he so chooses. It vests no rights other than those which relate to the immediate disposition of the case. As stated by petitioners in their trial brief in the San Diego case, '[a]t the very most the length of a defendant's prison term was an unstated, uncontrollable, peripheral expectation as to which both sides took a gamble.' " (*Way*, at p. 180; footnote omitted.)

G. *Application of the "dangerousness" standard to parole hearings*

Section 3041 governs the circumstances under which a parole date is set for an inmate. Section 3041(b) provides, in relevant part: "The panel or the board, sitting en banc, shall set a release date unless it determines that the gravity of the current convicted offense or offenses, or the timing and gravity of current or past convicted offense or offenses, is such that *consideration of the public safety* requires a more lengthy period of incarceration for this individual, and that a parole date, therefore, cannot be fixed at this meeting." (Emphasis added.) Proposition 47 imposes its definition of "unreasonable risk of danger to public safety" wherever that phrase is "used throughout this Code," meaning the Penal Code. (§ 1170.18(c).) It is clear that the language of section 3041(b) referencing public safety does not track the exact phrase as used in section 1170.18(c). However, a substantially similar phrase is used in the regulations implementing section 3041. California Code of Regulations, section 2281(a) requires the parole authority to determine whether the inmate poses "an unreasonable risk of danger to society if released from prison." The phrase has been acknowledged in cases interpreting section 3041. (See, e.g., *In re Lawrence* (2008) 44 Cal.4th 1181, 1203; *In re Shaputis* (2008) 44 Cal.4th 1241, 1256-1257.) It can be reasonably expected that courts will receive petitions for a writ of habeas corpus seeking to impose the new definition of dangerousness on parole decisions.

H. *Felony warrants; failure to appear*

When a defendant fails to appear on a felony prosecution, the court's standard response is to issue a felony warrant for the defendant's arrest. Frequently the district attorney will file a felony complaint under sections 1320(b) or 1320.5 for the failure to appear. If the underlying offense is now a misdemeanor under Proposition 47, there is a question about how the court should proceed. It is unlikely the court will be required to recall the felony warrants previously issued – there is no question as to their validity when issued. When the defendant is taken into custody on the warrant, however, he or she may be entitled to a bail setting based on the misdemeanor that is the underlying crime. It is likely also that the prosecution of the case will proceed as a misdemeanor.

Courts should be advised to revise their current bail schedules to account for the new penalties. (§ 1269b(c).)

I. *Mixed counts*

Many defendants will be convicted of a mixture of Proposition 47 eligible and non-eligible offenses. So long as the defendant does not have a disqualifying “super strike” prior conviction and is not required to register as a sex offender under section 290(c), there is nothing in Proposition 47 that would prohibit the defendant from petitioning or applying for relief under section 1170.18 as to crimes that are qualified. If relief is granted, the court simply should recompute any remaining sentence to be served with the qualified crime now specified as a misdemeanor.

J. *Ability to apply for certificate of rehabilitation (§ 4852.01)*

A person who successfully obtains a resentencing or reclassification of a Proposition 47 crime as a misdemeanor will not thereafter be able to apply for a certificate of rehabilitation under section 4852.01. Section 4852.01(b) provides: “Any person *convicted of a felony* who, on May 13, 1943, was confined in a state prison or other institution or agency to which he or she was committed and any person convicted of a felony after that date who is committed to a state prison or other institution or agency may file a petition for a certificate of rehabilitation and pardon pursuant to the provisions of this chapter.” (Emphasis added.) Section 4852.01 is no longer available to the defendant because “[a]ny felony conviction that is recalled and resentenced under [section 1170.18] *shall be considered a misdemeanor for all purposes. . . .*” (§ 1170.18(k); emphasis added.)

The effect of the phrase “shall be a misdemeanor for all purposes,” in the context of an application for a certificate of rehabilitation, is discussed in *People v. Moreno* (2014) 231 Cal.App.4th 934. *Moreno* observed: “Here, in June 2010, Moreno petitioned the superior court under section 1203.4 to reduce his offenses to misdemeanors and dismiss them. The court granted Moreno’s request, and under section 17, subdivision (b)(3) his convictions are now misdemeanors for all purposes. Section 17, subdivision (b)(3) provides in relevant part, ‘When a crime is punishable, in the discretion of the court, either by imprisonment in the state prison or imprisonment in a county jail . . . or by fine or imprisonment in the county jail, it is a misdemeanor *for all purposes* . . . [¶][w]hen the court grants probation to a defendant without imposition of sentence and at the time of granting probation, *or on application of the defendant* or probation officer thereafter, the court declares the offense to be a misdemeanor.’ (Italics added.) In other words, the reduction of Moreno’s crimes from felony offenses to misdemeanors for all future purposes changed their status, and they were no longer felonies. (*People v. Wilson* (1943) 59 Cal.App.2d 610, 611.) Once a court designates an offense as a misdemeanor for all purposes, a defendant is no longer considered a convicted felon. (*Gebremicael v. California Com. on Teacher Credentialing* (2004) 118 Cal.App.4th 1477, 1485 [where felony conviction (discharging firearm in grossly negligent manner) had been reduced to misdemeanor for all purposes under section 17, subdivision (b)(3), defendant could not be denied teaching credential under Education Code section 44346.1 based on conviction of serious felony]; *People v. Gilbreth* (2007) 156 Cal.App.4th 53, 57 [where predicate

felony conviction (evading officer) had been reduced to misdemeanor for all purposes under section 17, subdivision (b)(3), defendant could not be convicted of possession of firearm by convicted felon based on that conviction].) ¶ The plain language of section 17, subdivision (b) unambiguously states that an offense is a misdemeanor for all purposes when the court grants probation without imposing sentence, and later declares the offense to be a misdemeanor. Here, after successfully completing probation, Moreno applied in 2010 to reduce his felony convictions to misdemeanors. The San Mateo County Superior Court granted Moreno’s petition, declared the crimes misdemeanors for all purposes, and dismissed them. The decision to deny Moreno’s 2012 petition for rehabilitation and pardon was statutorily correct because once Moreno’s felony charges were reduced to misdemeanors, he was no longer within the purview of section 4852.01.” (*Moreno*, at pp. 940-941.) The court also found there was no denial of equal protection of the law. (*Id.* at pp. 941-943.)

Because sections 17(b)(3) and 1170.18(k) share the same phrasing, *Moreno* likely will apply to persons who apply for relief under Proposition 47.

K. Application to section 12022.1 (out-on-bail enhancement)

Section 12022.1 provides a two-year status enhancement for any person convicted of a felony who is sentenced to state prison or jail under section 1170(h), having committed that offense while on bail or his own recognizance for another felony. Section 12022.1 identifies two types of felonies: a primary offense and secondary offense. The “primary offense” is defined as “a felony offense for which a person has been released from custody on bail or on his or her own recognizance prior to the judgment becoming final, including the disposition of any appeal, or for which release on bail or his or her own recognizance has been revoked.” The “secondary offense” “means a felony offense alleged to have been committed while the person is released from custody for a primary offense.

The plain wording of section 12022.1 provides that both the primary and secondary offenses must be felonies if the defendant is to receive the additional punishment. Unquestionably the felony status of both offenses existed at the time of the original sentencing – the enhancement was valid when imposed. The only question is whether the language in section 1170.18(k) making the re-sentenced felony a “misdemeanor for all purposes” causes the new misdemeanor sentence to relate back to the original sentencing. *People v. Buycks* (2015) 241 Cal.App.4th 519, holds that it does. “The precise issue in this case is whether the voters intended section 1170.18, subdivision (k) to preclude the trial court from reimposing the on-bail enhancement when it resentenced appellant in his second case after his felony in the first case was reduced to a misdemeanor. We think they did, because appellant was subject to a *full* resentencing in the second case. (See Couzens & Bigelow, Proposition 47, *supra*, at p. 57 [‘Because the Proposition 47 count is part of a multiple-count sentencing scheme, changing the sentence of one count fairly puts into play the sentence imposed on non-Proposition 47

counts, at least to the extent necessary to preserve the original concurrent/consecutive sentencing structure. *The purpose of section 1170.18 is to take the defendant back to the time of the original sentencing and resentence him with the Proposition 47 count now a misdemeanor.*’ (Italics added.); *id.* at p. 59 [‘If the petitioner is resentenced as a misdemeanor on an eligible count, but will remain sentenced as a felon on one or more other counts, the court should resentence on all counts.’]; cf. § 1170.18, subd. (b) [‘If the petitioner satisfies the criteria in subdivision (a), the petitioner’s *felony sentence shall be recalled* and the petitioner resentenced to a misdemeanor.’ (Italics added.)]; *People v. Navarro* (2007) 40 Cal.4th 668, 681 [finding full resentencing on all counts was appropriate ‘so the trial court can exercise its sentencing discretion in light of the changed circumstances’].) Because the court was sentencing appellant anew, it was required to reevaluate the applicability of section 12022.1 *at that time*. By then, appellant’s felony in the first case had been reduced to a misdemeanor. In that circumstance, the plain language of section 1170.18, subdivision (k) directed that appellant’s prior felony must be treated as a ‘misdemeanor for all purposes.’ Since the plain meaning of section 12022.1 required that both the primary and secondary offenses be felonies in order for appellant to incur the additional penalty, the court could not reimpose the section 12022.1 enhancement.” (*Buycks*, at p. 525; emphasis in original.) *Buycks* has been granted review by the Supreme Court.

Based on *Buycks*, if either the primary or secondary offense is Proposition 47 eligible, the enhancement cannot be used. The issue will arise at the resentencing. At the resentencing, one of the elements of the enhancement – that both the primary and secondary offense must be a felony – no longer exists. To impose the enhancement under these circumstances would be to impose an unauthorized sentence. If both the primary and secondary offenses are Proposition 47 eligible, it is even more clear the enhancement under section 12022.1 is eliminated. Furthermore, if the defendant has not been sentenced on the secondary offense – the case is still open – it seems clear the resentencing of the primary offense as a misdemeanor will eliminate the enhancement.

L. *Application to section 1320.5 (felony failure to appear)*

Section 1320.5 provides that “[e]very person who is charged with or convicted of the commission of a felony, who is released from custody on bail, and who in order to evade the process of the court willfully fails to appear as required, is guilty of a felony.” If a person is *pending* prosecution under section 1320.5 where the underlying felony is a Proposition 47-eligible offense, likely criminal responsibility under the statute is eliminated. The more difficult issue is whether the resentencing or reclassification of the underlying crime effects the validity of a conviction under section 1320.5 obtained prior to November 5, 2014.

The issue has been addressed in *People v. Perez* (2015) 239 Cal.App.4th 24. *Perez* holds that the felony conviction under section 1320.5 is unaffected by the subsequent

disposition of the underlying felony conviction. Defendant had been convicted of a felony drug possession charge and a felony failure to appear. He successfully petitioned for relief under section 1170.18 as to the drug charge, but the trial court refused to specify the failure to appear as a misdemeanor. The decision was affirmed. “[I]n this case, the Legislature has determined that a person released OR *while facing felony charges* should be punished as a felon if she or he violates the promise to appear, whereas a person released OR *while facing misdemeanor charges* should be punished as a misdemeanor for breaching such promise. That is an eminently rational distinction for the Legislature to make, and here, defendant was facing a felony charge when he breached his promise, not a misdemeanor charge. ¶ In short, the reduction of the underlying drug charge has no effect on defendant's felony FTA charge, as the trial court properly concluded.” (*Perez*, at p. 32; emphasis in original.) *Perez* has been granted review.

As similar circumstance was addressed in *People v. Eandi* (2015) 239 Cal.App.4th 801. There, defendant had been convicted of a felony violation of section 1320(b) for failing to appear in connection with a felony drug charge. After the conviction but before sentencing, the voters enacted Proposition 47. Defendant’s drug offense was now punishable as a misdemeanor. At the time of sentencing the trial court reduced the section 1320(b) charge to a misdemeanor. The trial court was reversed. The appellate court held that the failure to appear remains a felony because at the time of the violation, the defendant was facing a felony charge. *Eandi* has been granted review.

Our Supreme Court discusses the purpose of section 1320.5 in *People v. Walker* (2002) 29 Cal.4th 577, 583: “With respect to section 1320.5, the legislative history states explicitly that its purpose is ‘to deter bail jumping.’ (Sen. Com. on Judiciary, analysis of Sen. Bill No. 395 (1983–1984 Reg. Sess.) p. 1; Sen. Republican Caucus, analysis of Sen. Bill No. 395 (1983–1984 Reg. Sess.) as amended June 16, 1983, p. 1.) The language and history of section 1320.5 also reflect the Legislature's view that fulfillment of this purpose requires punishment whether or not the defendant ultimately is convicted of the charge for which he or she was out on bail when failing to appear in court as ordered. (§ 1320.5 [every person who is ‘charged with *or convicted of*’ commission of a felony while released from custody on bail is subject to conviction (*italics added*)]; Assem. Com. on Crim. Law & Pub. Safety, analysis of Sen. Bill No. 395 (1983–1984 Reg. Sess.) p. 2 [observing that the proposed legislation would subject a defendant who failed to appear on an underlying felony charge to conviction and sanctions, ‘even if the defendant was the victim of misidentification or was acquitted on the underlying charge’].)”

M. The court’s reporting responsibilities

There is nothing in Proposition 47 that requires the court to report resentencing and reclassification of crimes to other agencies. Furthermore, there is no requirement that an abstract of judgment be prepared for misdemeanor cases. (See § 1213.) Section

13151, however, requires courts to report all case dispositions in criminal proceedings within 30 days to the Department of Justice, if the person was arrested for the offense. It further provides that “[w]henever a court . . . order[s] any action subsequent to the initial disposition of a case, the court shall similarly report such proceedings to the department.” As a result, reporting requirements likely are triggered by the court’s resentencing or reclassification order.

An abstract of judgment may be used as both a record of conviction and as a tool for enforcing restitution. Section 1170.18(o) provides that resentencing hearings constitute a post-conviction release proceeding under Marsy’s Law. At least to the extent that the resentencing modifies any restitution owed by the petitioner, an amended abstract of judgment should be prepared to facilitate the collection efforts by the victim.

If a court grants a petition for resentencing for a prison inmate, CDCR will need a certified copy of the minute order from the resentencing proceeding. The order should include all relevant information about the specific court findings and orders related to the new sentence. The order should be sent to the case records manager at the California institution where the individual is housed. If the inmate is housed in an out-of-state facility (COCF) or in a Community Correctional Facility (CCF), the documentation should be sent to the CDCR Contract Bed Unit (CBU). Faxed copies can be used by CDCR until the mailed copy is received.

CDCR has identified a number of issues concerning orders received from the trial courts after granting the resentencing of a person in state prison. The following issues create additional work for CDCR and the courts, and delay the proper processing of the inmate’s new sentence:

- **Lack of proper identification of the inmate.** If possible, either the minute order or letter of transmittal should contain the full name of the inmate, date of birth, and either his or her CDCR number or CII number.
- **Incorrect code section for the order.** The correct code section to reference for the resentencing is section 1170.18(b), not section 1170.18(f), which is used for reclassification of crimes where the sentence has been completed.
- **Requests to CDCR to calculate the misdemeanor custody credits.** CDCR cannot calculate the credits for misdemeanor crimes and time served in county jail because the custody time is not limited to state prison. However, it can provide the court with all credits earned by the inmate while in prison to assist in the final calculation of custody credits. Guidance for the proper calculation of credits may be found in *People v. Buckhalter* (2001) 26 Cal.4th 20, which concerns resentencing following an appeal. Under *Buckhalter*, the trial court is charged with the responsibility to calculate all actual time and conduct credits earned in the county jail. The trial court also is to calculate the actual time earned in state prison;

conduct credits in prison, however, are calculated by CDCR. The CDCR calculations will be provided the court or the county jail upon request.

- **Calculation of an “out date.”** Although the prison normally calculates the out date for an inmate, it will expedite the processing of an inmate who is due to be released if the trial court designates the actual out date for the misdemeanor term. Having the information as part of the order of resentencing will obviate the need of CDCR to verify with the county jail that no further time is due under the new sentence. The determination of the out date, however, is not statutorily required.
- **Failure to designate whether the inmate is to be on parole or PRCS.** The court may not delegate the authority make a supervision placement order on resentencing by such phrases as: “report to parole or PRCS as directed by CDCR.” The order of resentencing should clearly designate the proper category and length of supervision. If an offender is currently on PRCS and the resentencing order fails to address whether the inmate is to be placed on parole or PRCS, CDCR will leave the person on PRCS.
- **Failure to properly resentence on all counts if there are remaining non-eligible offenses.** If the court resentences an inmate to a misdemeanor for an eligible offense, but the inmate will remain in prison on one or more non-eligible felonies, the resentencing should include *all* offenses, with the misdemeanor term run either fully concurrent with or fully consecutive to the sentence for the remaining felonies. If the eligible offense was the principal term, it may be necessary to resentence one of the non-eligible offenses as the new, full-term principal offense. The “one-third the midterm” limitation applies only to crimes sentenced under the Determinate Sentencing Law, not to indeterminate terms or misdemeanors which are in different sentencing systems. (See § 1170.1(a).) If there are no remaining non-qualified felonies, it is not proper to order any remaining custody time “to be served in any penal institution.” If only misdemeanor time remains, it must be served in county jail, not state prison.

N. Whether the court may grant a reclassification motion after case expunged under section 1203.4

It is likely the court will have jurisdiction to consider a motion for reclassification of a qualified crime under section 1170.18(f), even though the conviction has been expunged under the provisions of section 1203.4. The language of subsection (f) is clear and simple: “A person who has completed his or her sentence for a conviction, whether by trial or plea, of a felony or felonies who would have been guilty of a misdemeanor under this Act had this Act been in effect at the time of the offense may file an application before the trial court that entered the judgment of conviction in his or her case to have the felony conviction or convictions designated as misdemeanors.” It does not specify that the relief is to be denied if the conviction has been dismissed under section 1203.4.

The obvious purpose of Proposition 47 is to remove felony consequences for qualified offenses, and, to the extent possible, the convictions “shall be considered a misdemeanor for all purposes. . . .” (§ 1170.18(k).) Granting an expungement under section 1203.4 is not unqualified. An expunged felony, for example, still may be charged as a felony prior conviction in a subsequent prosecution and the conviction must be disclosed in connection with certain applications for public office or licensure. (§ 1203.4(a)(1).) It would be consistent with the intent of Proposition 47 to permit a court to minimize any residual adverse effects of a conviction where relief under section 1203.4 has been granted.

Finally, it may be argued that the court no longer has any jurisdiction over a case dismissed under section 1203.4. Yet clearly section 1170.18(f) permits a process where the court may change the nature of a conviction, nunc pro tunc, to the date of the original sentencing, regardless of the lapse of time after the case has become final. There really is no material difference between "reopening" a conviction that has been resolved 20 years ago, and a conviction where 1203.4 relief was granted. Both are dead cases when the petition for relief is filed.

APPENDIX I: Text of Proposition 47

THE SAFE NEIGHBORHOODS AND SCHOOLS ACT

SECTION ONE. Title.

This Act shall be known as “the Safe Neighborhoods and Schools Act.”

SECTION TWO. Findings and Declarations.

The people of the State of California find and declare as follows:

The People enact the Safe Neighborhoods and Schools Act to ensure that prison spending is focused on violent and serious offenses, maximize alternatives for nonserious, nonviolent crime, and invest the savings generated from this Act into prevention and support programs in K-12 schools, victim services, and mental health and drug treatment. This Act ensures that sentences for people convicted of dangerous crimes like rape, murder, and child molestation are not changed.

SECTION THREE. Purpose and Intent.

In enacting this Act, it is the purpose and intent of the people of the State of California to:

- (1) Ensure that people convicted of murder, rape, and child molestation will not benefit from this Act.
- (2) Create the Safe Neighborhoods and Schools Fund with 25% of the funds to be provided to the Department of Education for crime prevention and support programs in K-12 schools, 10% of the funds for trauma recovery services for crime victims, and 65% of the funds for mental health and substance abuse treatment programs to reduce recidivism of people in the justice system.
- (3) Require misdemeanors instead of felonies for non-serious, nonviolent crimes like petty theft and drug possession, unless the defendant has prior convictions for specified violent or serious crimes.
- (4) Authorize consideration of resentencing for anyone who is currently serving a sentence for any of the offenses listed herein that are now misdemeanors.
- (5) Require a thorough review of criminal history and risk assessment of any individuals before resentencing to ensure that they do not pose a risk to public safety.

- (6) This measure will save significant state corrections dollars on an annual basis. Preliminary estimates range from \$150 million to \$250 million per year. This measure will increase investments in programs that reduce crime and improve public safety, such as prevention programs in K-12 schools, victim services, and mental health and drug treatment, which will reduce future expenditures for corrections.

SECTION FOUR.

Chapter 33 (commencing with Section 7599) is added to Division 7 of Title 1 of the Government Code, to read:

Chapter 33. Creation of Safe Neighborhoods and Schools Fund

7599. (a) A fund to be known as the "Safe Neighborhoods and Schools Fund" is hereby created within the State Treasury and, notwithstanding Government Code section 13340, is continuously appropriated without regard for fiscal year for carrying out the purposes of this chapter.

(b) For purposes of the calculations required by Section 8 of Article XVI of the California Constitution, funds transferred to the Safe Neighborhoods and Schools Fund shall be considered General Fund revenues which may be appropriated pursuant to Article XIII B.

7599.1. Funding Appropriation

(a) On or before July 31, 2016, and on or before July 31 of each fiscal year thereafter, the Director of Finance shall calculate the savings that accrued to the state from the implementation of this Act during the fiscal year ending June 30, as compared to the fiscal year preceding the enactment of this Act. In making the calculation required by this subdivision, the Director of Finance shall use actual data or best available estimates where actual data is not available. The calculation shall be final and shall not be adjusted for any subsequent changes in the underlying data. The Director of Finance shall certify the results of the calculation to the Controller no later than August 1 of each fiscal year.

(b) Before August 15, 2016, and before August 15 of each fiscal year thereafter, the Controller shall transfer from the General Fund to the Safe Neighborhoods and Schools Fund the total amount calculated pursuant to subdivision (a).

(c) Monies in the Safe Neighborhoods and Schools Fund shall be continuously appropriated for the purposes of this Act. Funds transferred to the Safe Neighborhoods and Schools Fund shall be used exclusively for the purposes of this Act and shall not be

subject to appropriation or transfer by the Legislature for any other purpose. The funds in the Safe Neighborhoods and Schools Fund may be used without regard to fiscal year.

7599.2. Distribution of Monies from the Safe Neighborhoods and Schools Fund

(a) By August 15 of each fiscal year beginning in 2016, the Controller shall disburse monies deposited in the Safe Neighborhoods and Schools Fund as follows:

(1) 25 percent to the State Department of Education, to administer a grant program to public agencies aimed at improving outcomes for public school pupils in kindergarten through 12th grade by reducing truancy and/or supporting students who are at-risk of dropping out of school or are victims of crime.

(2) 10 percent to the Victim Compensation and Government Claims Board, to make grants to trauma recovery centers to provide services to victims of crime pursuant to Government Code section 13963.1.

(3) 65 percent to the Board of State and Community Corrections, to administer a grant program to public agencies aimed at supporting mental health treatment, substance abuse treatment, and diversion programs for people in the criminal justice system, with an emphasis on programs that reduce recidivism of people convicted of less serious crimes, such as those covered by this measure, and those who have substance abuse and mental health problems.

(b) For each program set forth in paragraphs (1) through (3) above, the agency responsible for administering the programs shall not spend more than five percent of the total funds it receives from the Safe Neighborhoods and Schools Fund on an annual basis for administrative costs.

(c) Every two years, the Controller shall conduct an audit of the grant programs operated by the agencies specified in paragraphs (1) through (3) to ensure the funds are disbursed and expended solely according to this chapter and shall report his or her findings to the Legislature and the public.

(d) Any costs incurred by the Controller and the Director of Finance in connection with the administration of the Safe Neighborhoods and Schools Fund, including the costs of the calculation required by section 7599.1 and the audit required by subsection (c), as determined by the Director of Finance, shall be deducted from the Safe Neighborhoods and Schools Fund before the funds are disbursed pursuant to subsection (a).

(e) The funding established pursuant to this Act shall be used to expand programs for public school pupils in kindergarten through 12th grade, victims of crime, and mental health and substance abuse treatment and diversion programs for people in the

criminal justice system. These funds shall not be used to supplant existing state or local funds utilized for these purposes.

(f) Local agencies shall not be obligated to provide programs or levels of service described in this chapter above the level for which funding has been provided.

SECTION FIVE.

Section 459.5 [459a³] is added to the Penal Code, to read:

459.5. (a) Notwithstanding Section 459, shoplifting is defined as entering a commercial establishment with intent to commit larceny while that establishment is open during regular business hours, where the value of the property that is taken or intended to be taken does not exceed nine hundred fifty dollars (\$950). Any other entry into a commercial establishment with intent to commit larceny is burglary. Shoplifting shall be punished as a misdemeanor, except that a person with one or more prior convictions for an offense specified in clause (iv) of subparagraph (C) of paragraph (2) of subdivision (e) of Section 667 or for an offense requiring registration pursuant to subdivision (c) of Section 290 may be punished pursuant to subdivision (h) of Section 1170.

(b) Any act of shoplifting as defined in subdivision (a) shall be charged as shoplifting. No person who is charged with shoplifting may also be charged with burglary or theft of the same property.

SECTION SIX.

Section 473 of the Penal Code is hereby amended to read:

473. (a) Forgery is punishable by imprisonment in a county jail for not more than one year, or by imprisonment pursuant to subdivision (h) of Section 1170.

(b) Notwithstanding subdivision (a), any person who is guilty of forgery relating to a check, bond, bank bill, note, cashier's check, traveler's check, or money order, where the value of the check, bond, bank bill, note, cashier's check, traveler's check, or money order does not exceed nine hundred fifty dollars (\$950), shall be punishable by imprisonment in a county jail for not more than one year, except that such person may instead be punished pursuant to subdivision (h) of Section 1170 if that person has one or more prior convictions for an offense specified in clause (iv) of subparagraph (C) of paragraph (2) of subdivision (e) of Section 667 or for an offense requiring registration pursuant to subdivision (c) of Section 290. This subdivision shall not be applicable to any

³ In the version of the initiative submitted to the Secretary of State, the new section is designated "459a." In the version contained in the Voter Information Guide, the section is designated "459.5."

person who is convicted both of forgery and of identity theft, as defined in Section 530.5.

SECTION SEVEN.

Section 476a of the Penal Code is hereby amended to read:

476a. (a) Any person who, for himself or herself, as the agent or representative of another, or as an officer of a corporation, willfully, with intent to defraud, makes or draws or utters or delivers a check, draft, or order upon a bank or depository, a person, a firm, or a corporation, for the payment of money, knowing at the time of that making, drawing, uttering, or delivering that the maker or drawer or the corporation has not sufficient funds in, or credit with the bank or depository, person, firm, or corporation, for the payment of that check, draft, or order and all other checks, drafts, or orders upon funds then outstanding, in full upon its presentation, although no express representation is made with reference thereto, is punishable by imprisonment in a county jail for not more than one year, or pursuant to subdivision (h) of Section 1170.

(b) However, if the total amount of all checks, drafts, or orders that the defendant is charged with and convicted of making, drawing, or uttering does not exceed ~~four hundred fifty dollars (\$450)~~ nine hundred fifty dollars (\$950), the offense is punishable only by imprisonment in the county jail for not more than one year, except that such person may instead be punished pursuant to subdivision (h) of Section 1170 if that person has one or more prior convictions for an offense specified in clause (iv) of subparagraph (C) of paragraph (2) of subdivision (e) of Section 667 or for an offense requiring registration pursuant to subdivision (c) of Section 290. This subdivision shall not be applicable if the defendant has previously been convicted of ~~a~~ three or more violations of Section 470, 475, or 476, or of this section, or of the crime of petty theft in a case in which defendant's offense was a violation also of Section 470, 475, or 476 or of this section or if the defendant has previously been convicted of any offense under the laws of any other state or of the United States which, if committed in this state, would have been punishable as a violation of Section 470, 475 or 476 or of this section or if he has been so convicted of the crime of petty theft in a case in which, if defendant's offense had been committed in this state, it would have been a violation also of Section 470, 475, or 476, or of this section.

(c) Where the check, draft, or order is protested on the ground of insufficiency of funds or credit, the notice of protest shall be admissible as proof of presentation, nonpayment, and protest and shall be presumptive evidence of knowledge of insufficiency of funds or credit with the bank or depository, person, firm, or corporation.

(d) In any prosecution under this section involving two or more checks, drafts, or orders, it shall constitute prima facie evidence of the identity of the drawer of a check, draft, or order if both of the following occur:

- (1) When the payee accepts the check, draft, or order from the drawer, he or she obtains from the drawer the following information: name and residence of the drawer, business or mailing address, either a valid driver's license number or Department of Motor Vehicles identification card number, and the drawer's home or work phone number or place of employment. That information may be recorded on the check, draft, or order itself or may be retained on file by the payee and referred to on the check, draft, or order by identifying number or other similar means.
- (2) The person receiving the check, draft, or order witnesses the drawer's signature or endorsement, and, as evidence of that, initials the check, draft, or order at the time of receipt.
- (e) The word "credit" as used herein shall be construed to mean an arrangement or understanding with the bank or depository, person, firm, or corporation for the payment of a check, draft, or order.
- (f) If any of the preceding paragraphs, or parts thereof, shall be found unconstitutional or invalid, the remainder of this section shall not thereby be invalidated, but shall remain in full force and effect.
- (g) A sheriff's department, police department, or other law enforcement agency may collect a fee from the defendant for investigation, collection, and processing of checks referred to their agency for investigation of alleged violations of this section or Section 476.
- (h) The amount of the fee shall not exceed twenty-five dollars (\$25) for each bad check, in addition to the amount of any bank charges incurred by the victim as a result of the alleged offense. If the sheriff's department, police department, or other law enforcement agency collects a fee for bank charges incurred by the victim pursuant to this section, that fee shall be paid to the victim for any bank fees the victim may have been assessed. In no event shall reimbursement of the bank charge to the victim pursuant to this section exceed ten dollars (\$10) per check.

SECTION EIGHT.

Section 490.2 is added to the Penal Code, to read:

490.2. (a) Notwithstanding Section 487 or any other provision of law defining grand theft, obtaining any property by theft where the value of the money, labor, real or personal property taken does not exceed nine hundred fifty dollars (\$950), shall be considered petty theft and shall be punished as a misdemeanor, except that such person may instead be punished pursuant to subdivision (h) of Section 1170 if that person has

one or more prior convictions for an offense specified in clause (iv) of subparagraph (C) of paragraph (2) of subdivision (e) of Section 667 or for an offense requiring registration pursuant to subdivision (c) of Section 290.

(b) This section shall not be applicable to any theft that may be charged as an infraction pursuant to any other provision of law.

SECTION NINE.

Section 496 of the Penal Code is hereby amended to read:

496. (a) Every person who buys or receives any property that has been stolen or that has been obtained in any manner constituting theft or extortion, knowing the property to be so stolen or obtained, or who conceals, sells, withholds, or aids in concealing, selling, or withholding any property from the owner, knowing the property to be so stolen or obtained, shall be punished by imprisonment in a county jail for not more than one year, or imprisonment pursuant to subdivision (h) of Section 1170. However, ~~if the district attorney or the grand jury determines that this action would be in the interests of justice, the district attorney or the grand jury, as the case may be, may, if~~ the value of the property does not exceed nine hundred fifty dollars (\$950), ~~specify in the accusatory pleading that~~ the offense shall be a misdemeanor, punishable only by imprisonment in a county jail not exceeding one year, if such person has no prior convictions for an offense specified in clause (iv) of subparagraph (C) of paragraph (2) of subdivision (e) of Section 667 or for an offense requiring registration pursuant to subdivision (c) of Section 290.

A principal in the actual theft of the property may be convicted pursuant to this section. However, no person may be convicted both pursuant to this section and of the theft of the same property.

(b) Every swap meet vendor, as defined in Section 21661 of the Business and Professions Code, and every person whose principal business is dealing in, or collecting, merchandise or personal property, and every agent, employee, or representative of that person, who buys or receives any property of a value in excess of nine hundred fifty dollars (\$950) that has been stolen or obtained in any manner constituting theft or extortion, under circumstances that should cause the person, agent, employee, or representative to make reasonable inquiry to ascertain that the person from whom the property was bought or received had the legal right to sell or deliver it, without making a reasonable inquiry, shall be punished by imprisonment in a county jail for not more than one year, or imprisonment pursuant to subdivision (h) of Section 1170.

Every swap meet vendor, as defined in Section 21661 of the Business and Professions Code, and every person whose principal business is dealing in, or collecting, merchandise or personal property, and every agent, employee, or representative of that

person, who buys or receives any property of a value of nine hundred fifty dollars (\$950) or less that has been stolen or obtained in any manner constituting theft or extortion, under circumstances that should cause the person, agent, employee, or representative to make reasonable inquiry to ascertain that the person from whom the property was bought or received had the legal right to sell or deliver it, without making a reasonable inquiry, shall be guilty of a misdemeanor.

(c) Any person who has been injured by a violation of subdivision (a) or (b) may bring an action for three times the amount of actual damages, if any, sustained by the plaintiff, costs of suit, and reasonable attorney's fees.

(d) Notwithstanding Section 664, any attempt to commit any act prohibited by this section, except an offense specified in the accusatory pleading as a misdemeanor, is punishable by imprisonment in a county jail for not more than one year, or by imprisonment pursuant to subdivision (h) of Section 1170.

SECTION TEN.

Section 666 of the Penal Code is hereby amended to read:

666. ~~(a) Notwithstanding Section 490, every person who, having been convicted three or more times of petty theft, grand theft, a conviction pursuant to subdivision (d) or (e) of Section 368, auto theft under Section 10851 of the Vehicle Code, burglary, carjacking, robbery, or a felony violation of Section 496 and having served a term therefor in any penal institution or having been imprisoned therein as a condition of probation for that offense, and who is subsequently convicted of petty theft, is punishable by imprisonment in a county jail not exceeding one year, or imprisonment pursuant to subdivision (h) of Section 1170.~~

~~(b)~~(a) Notwithstanding Section 490, any person described in subdivision (b) paragraph (1) who, having been convicted of petty theft, grand theft, a conviction pursuant to subdivision (d) or (e) of Section 368, auto theft under Section 10851 of the Vehicle Code, burglary, carjacking, robbery, or a felony violation of Section 496, and having served a term of imprisonment therefor in any penal institution or having been imprisoned therein as a condition of probation for that offense, and who is subsequently convicted of petty theft, is punishable by imprisonment in the county jail not exceeding one year, or in the state prison.

~~(1)~~(b) ~~This s~~ Subdivision (a) shall apply to any person who is required to register pursuant to the Sex Offender Registration Act, or who has a prior violent or serious felony conviction, as specified in subdivision (c) of Section 667.5 or subdivision (c) of Section 1192.7 clause (iv) of subparagraph (C) of paragraph (2) of subdivision (e) of Section 667, or has a conviction pursuant to subdivision (d) or (e) of Section 368.

~~(2)(c)~~ This ~~subdivision~~ section shall not be construed to preclude prosecution or punishment pursuant to subdivisions (b) to (i), inclusive, of Section 667, or Section 1170.12.

SECTION ELEVEN.

Section 11350 of the Health and Safety Code is hereby amended to read:

11350. (a) Except as otherwise provided in this division, every person who possesses (1) any controlled substance specified in subdivision (b), ~~or (c), (e),~~ or paragraph (1) of subdivision (f) of Section 11054, specified in paragraph (14), (15), or (20) of subdivision (d) of Section 11054, or specified in subdivision (b) or (c) of Section 11055, or specified in subdivision (h) of Section 11056, or (2) any controlled substance classified in Schedule III, IV, or V which is a narcotic drug, unless upon the written prescription of a physician, dentist, podiatrist, or veterinarian licensed to practice in this state, shall be punished by imprisonment in a county jail for not more than one year, except that such person shall instead be punished pursuant to subdivision (h) of Section 1170 of the Penal Code if that person has one or more prior convictions for an offense specified in clause (iv) of subparagraph (C) of paragraph (2) of subdivision (e) of Section 667 of the Penal Code or for an offense requiring registration pursuant to subdivision (c) of Section 290 of the Penal Code.

~~(b) — Except as otherwise provided in this division, every person who possesses any controlled substance specified in subdivision (e) of Section 11054 shall be punished by imprisonment in a county jail for not more than one year or pursuant to subdivision (h) of Section 1170 of the Penal Code.~~

~~(c) —~~ (b) Except as otherwise provided in this division, whenever a person who possesses any of the controlled substances specified in subdivision (a) ~~or (b),~~ the judge may, in addition to any punishment provided for pursuant to subdivision (a) ~~or (b),~~ assess against that person a fine not to exceed seventy dollars (\$70) with proceeds of this fine to be used in accordance with Section 1463.23 of the Penal Code. The court shall, however, take into consideration the defendant's ability to pay, and no defendant shall be denied probation because of his or her inability to pay the fine permitted under this subdivision.

~~(d) —~~ (c) Except in unusual cases in which it would not serve the interest of justice to do so, whenever a court grants probation pursuant to a felony conviction under this section, in addition to any other conditions of probation which may be imposed, the following conditions of probation shall be ordered:

- (1) For a first offense under this section, a fine of at least one thousand dollars (\$1,000) or community service.

(2) For a second or subsequent offense under this section, a fine of at least two thousand dollars (\$2,000) or community service.

(3) If a defendant does not have the ability to pay the minimum fines specified in paragraphs (1) and (2), community service shall be ordered in lieu of the fine.

SECTION TWELVE.

Section 11357 of the Health and Safety Code is hereby amended to read:

11357. (a) Except as authorized by law, every person who possesses any concentrated cannabis shall be punished by imprisonment in the county jail for a period of not more than one year or by a fine of not more than five hundred dollars (\$500), or by both such fine and imprisonment, ~~or shall be punished by imprisonment pursuant to subdivision (h) of Section 1170 of the Penal Code~~ except that such person may instead be punished pursuant to subdivision (h) of Section 1170 of the Penal Code if that person has one or more prior convictions for an offense specified in clause (iv) of subparagraph (C) of paragraph (2) of subdivision (e) of Section 667 of the Penal Code or for an offense requiring registration pursuant to subdivision (c) of Section 290 of the Penal Code.

(b) Except as authorized by law, every person who possesses not more than 28.5 grams of marijuana, other than concentrated cannabis, is guilty of an infraction punishable by a fine of not more than one hundred dollars (\$100).

(c) Except as authorized by law, every person who possesses more than 28.5 grams of marijuana, other than concentrated cannabis, shall be punished by imprisonment in a county jail for a period of not more than six months or by a fine of not more than five hundred dollars (\$500), or by both such fine and imprisonment.

(d) Except as authorized by law, every person 18 years of age or over who possesses not more than 28.5 grams of marijuana, other than concentrated cannabis, upon the grounds of, or within, any school providing instruction in kindergarten or any of grades 1 through 12 during hours the school is open for classes or school-related programs is guilty of a misdemeanor and shall be punished by a fine of not more than five hundred dollars (\$500), or by imprisonment in a county jail for a period of not more than 10 days, or both.

(e) Except as authorized by law, every person under the age of 18 who possesses not more than 28.5 grams of marijuana, other than concentrated cannabis, upon the grounds of, or within, any school providing instruction in kindergarten or any of grades 1 through 12 during hours the school is open for classes or school-related programs is guilty of a misdemeanor and shall be subject to the following dispositions:

(1) A fine of not more than two hundred fifty dollars (\$250), upon a finding that a first offense has been committed.

(2) A fine of not more than five hundred dollars (\$500), or commitment to a juvenile hall, ranch, camp, forestry camp, or secure juvenile home for a period of not more than 10 days, or both, upon a finding that a second or subsequent offense has been committed.

SECTION THIRTEEN.

Section 11377 of the Health and Safety Code is hereby amended to read:

11377. (a) Except as authorized by law and as otherwise provided in subdivision (b) or Section 11375, or in Article 7 (commencing with Section 4211) of Chapter 9 of Division 2 of the Business and Professions Code, every person who possesses any controlled substance which is (1) classified in Schedule III, IV, or V, and which is not a narcotic drug, (2) specified in subdivision (d) of Section 11054, except paragraphs (13), (14), (15), and (20) of subdivision (d), (3) specified in paragraph (11) of subdivision (c) of Section 11056, (4) specified in paragraph (2) or (3) of subdivision (f) of Section 11054, or (5) specified in subdivision (d), (e), or (f) of Section 11055, unless upon the prescription of a physician, dentist, podiatrist, or veterinarian, licensed to practice in this state, shall be punished by imprisonment in a county jail for a period of not more than one year ~~or pursuant to subdivision (h) of Section 1170 of the Penal Code, except that such person may instead be punished pursuant to subdivision (h) of Section 1170 of the Penal Code if that person has one or more prior convictions for an offense specified in clause (iv) of subparagraph (C) of paragraph (2) of subdivision (e) of Section 667 of the Penal Code or for an offense requiring registration pursuant to subdivision (c) of Section 290 of the Penal Code.~~

~~(b)(1) Any person who violates subdivision (a) by unlawfully possessing a controlled substance specified in subdivision (f) of Section 11056, and who has not previously been convicted of a violation involving a controlled substance specified in subdivision (f) of Section 11056, is guilty of a misdemeanor.~~

~~(2) Any person who violates subdivision (a) by unlawfully possessing a controlled substance specified in subdivision (g) of Section 11056 is guilty of a misdemeanor.~~

~~(3) Any person who violates subdivision (a) by unlawfully possessing a controlled substance specified in paragraph (7) or (8) of subdivision (d) of Section 11055 is guilty of a misdemeanor.~~

~~(4) Any person who violates subdivision (a) by unlawfully possessing a controlled substance specified in paragraph (8) of subdivision (f) of Section 11057 is guilty of a misdemeanor.~~

~~(c)(b)~~ In addition to any fine assessed under subdivision (b), ~~t~~The judge may assess a fine not to exceed seventy dollars (\$70) against any person who violates subdivision (a), with the proceeds of this fine to be used in accordance with Section 1463.23 of the Penal Code. The court shall, however, take into consideration the defendant's ability to pay, and no defendant shall be denied probation because of his or her inability to pay the fine permitted under this subdivision.

SECTION FOURTEEN.

Section 1170.18 is added to the Penal Code, to read:

1170.18. (a) A person currently serving a sentence for a conviction, whether by trial or plea, of a felony or felonies who would have been guilty of a misdemeanor under this Act had this Act been in effect at the time of the offense may petition for a recall of sentence before the trial court that entered the judgment of conviction in his or her case to request resentencing in accordance with Sections 11350, 11357, or 11377 of the Health and Safety Code, or Sections 459.5, 473, 476a, 490.2, 496, or 666 of the Penal Code, as those sections have been amended by this Act.

(b) Upon receiving a petition under subdivision (a), the court shall determine whether the petitioner satisfies the criteria in subdivision (a). If the petitioner satisfies the criteria in subdivision (a), the petitioner's felony sentence shall be recalled and the petitioner resentenced to a misdemeanor pursuant to Sections 11350, 11357, or 11377 of the Health and Safety Code, or Sections 459a, 473, 476a, 490.2, 496, or 666 of the Penal Code, as those sections have been amended by this Act, unless the court, in its discretion, determines that resentencing the petitioner would pose an unreasonable risk of danger to public safety. In exercising its discretion, the court may consider:

(1) The petitioner's criminal conviction history, including the type of crimes committed, the extent of injury to victims, the length of prior prison commitments, and the remoteness of the crimes;

(2) The petitioner's disciplinary record and record of rehabilitation while incarcerated; and

(3) Any other evidence the court, within its discretion, determines to be relevant in deciding whether a new sentence would result in an unreasonable risk of danger to public safety.

(c) As used throughout this Code, "unreasonable risk of danger to public safety" means an unreasonable risk that the petitioner will commit a new violent felony within the meaning of clause (iv) of subparagraph (C) of paragraph (2) of subdivision (e) of Section 667.

(d) A person who is resentenced pursuant to subdivision (b) shall be given credit for time served and shall be subject to parole for one year following completion of his or her sentence, unless the court, in its discretion, as part of its resentencing order, releases the person from parole. Such person is subject to Section 3000.08 parole supervision by the Department of Corrections and Rehabilitation and the jurisdiction of the court in the county in which the parolee is released, resides, or in which an alleged violation of supervision has occurred, for the purpose of hearing petitions to revoke parole and impose a term of custody.

(e) Under no circumstances may resentencing under this section result in the imposition of a term longer than the original sentence.

(f) A person who has completed his or her sentence for a conviction, whether by trial or plea, of a felony or felonies who would have been guilty of a misdemeanor under this Act had this Act been in effect at the time of the offense may file an application before the trial court that entered the judgment of conviction in his or her case to have the felony conviction or convictions designated as misdemeanors.

(g) If the application satisfies the criteria in subdivision (f), the court shall designate the felony offense or offenses as a misdemeanor.

(h) Unless requested by the applicant, no hearing is necessary to grant or deny an application filed under subsection (f).

(i) The provisions of this section shall not apply to persons who have one or more prior convictions for an offense specified in clause (iv) of subparagraph (C) of paragraph (2) of subdivision (e) of Section 667 or for an offense requiring registration pursuant to subdivision (c) of Section 290.

(j) Any petition or application under this section must be filed within three years after the effective date of the Act that added this section or at a later date upon a showing of good cause.

(k) Any felony conviction that is recalled and resentenced under subsection (b) or designated as a misdemeanor under subsection (g) shall be considered a misdemeanor for all purposes, except that such resentencing shall not permit that person to own, possess, or have in his or her custody or control any firearm or prevent his or her conviction under Chapter 2 (commencing with Section 29800) of Division 9 of Title 4 of Part 6.

(l) If the court that originally sentenced the petitioner is not available, the presiding judge shall designate another judge to rule on the petition or application.

(m) Nothing in this section is intended to diminish or abrogate any rights or remedies otherwise available to the petitioner or applicant.

(n) Nothing in this and related sections is intended to diminish or abrogate the finality of judgments in any case not falling within the purview of this Act.

(o) A resentencing hearing ordered under this Act shall constitute a “post-conviction release proceeding” under paragraph (7) of subdivision (b) of Section 28 of Article I of the California Constitution (Marsy’s Law).

SECTION FIFTEEN. Amendment.

This Act shall be broadly construed to accomplish its purposes. The provisions of this measure may be amended by a two-thirds vote of the members of each house of the Legislature and signed by the Governor so long as such amendments are consistent with and further the intent of this Act. The Legislature may by majority vote amend, add, or repeal provisions to further reduce the penalties for any of the offenses addressed by this Act.

SECTION SIXTEEN. Severability.

If any provision of this measure, or part of this measure, or the application of any provision or part to any person or circumstances, is for any reason held to be invalid, the remaining provisions, or applications of provisions, shall not be affected, but shall remain in full force and effect, and to this end the provisions of this measure are severable.

SECTION SEVENTEEN. Conflicting Initiatives.

(a) This Act changes the penalties associated with certain non-serious, nonviolent crimes. In the event that this measure and another initiative measure or measures relating to the same subject appear on the same statewide election ballot, the provisions of the other measure or measures shall be deemed to be in conflict with this measure. In the event that this measure receives a greater number of affirmative votes, the provisions of this measure shall prevail in their entirety, and the provisions of the other measure shall be null and void. However, in the event that this measure and another measure or measures containing provisions that eliminate penalties for the possession of concentrated cannabis are approved at the same election, the voters intend such provisions relating to concentrated cannabis in the other measure or measures to prevail, regardless of which measure receives a greater number of affirmative votes. The voters also intend to give full force and effect to all other applications and provisions of this measure, and such other measure or measures, but only to the extent such other measure or measures are not inconsistent with the provisions of this Act.

(b) If this measure is approved by voters but superseded by law by any other conflicting measure approved by voters at the same election, and the conflicting ballot measure is later held invalid, this measure shall be self-executing and given full force and effect.

SECTION EIGHTEEN. Liberal Construction.

This Act shall be liberally construed to effectuate its purposes.

Appendix II: Table of disqualifying prior convictions

The following table was prepared by Hon. John “Jack” Ryan, Orange County Superior Court (Ret.)

TABLE OF DISQUALIFYING PRIOR CONVICTIONS

Table 2

Prior Conviction	Description	Authority Pen C Sections
	Any Serious or Violent Felony punishable in California by life imprisonment or death.	667(e)(2)C)(iv)(VIII)
182(a)	Conspiracy to commit any mandatory sex registration offense	Pen C §290(c)
187	Murder or attempt. (Any homicide or attempt from 187 to 191.5	667(e)(2)C)(iv)(IV)
187	Murder in perpetration or attempt: 261, 286, 288, 288(a), 289.	Pen C §290(c)
191.5	Vehicular manslaughter while intoxicated or attempt.	667(e)(2)C)(iv)(IV)
207	Kidnap to ... §261, 262, 264.1, 286, 288, 288a, or 289. (Kidnap, as defined in Pen C §207 does not include attempts to commit a defined sex offense.)	667(e)(2)C)(iv)(I)
207	Kidnap to 261, 286, 288, 288(a), 289, 220 sex	Pen C §290(c)
207(b)	Kidnap to child molest (<i>eff. 1-1-95 to 1-1-98</i>)	Pen C §290(c)
208(d)	Kidnap to rape/oral cop./sodomy/foreign object (<i>eff. 1-1-96 to 1-1-98</i>)	Pen C §290(c)
209	Kidnap to violate §261, 262, 264.1, 286, 288, 288a, or 289.	667(e)(2)C)(iv)(I)
209	Aggravated Kidnap to 261, 286, 288, 288(a), 289, 220 sex	Pen C §290(c)
220	Assault to violate 261, 262, 264.1, 286, 288, 288a, or 289. (Pen C § 220 specifies <i>rape</i> as a designated offense. It does not use a section number, 261 (rape) or 262 (spousal rape).	667(e)(2)C)(iv)(I)
220	Assault to commit sex crime.	Pen C §290(c)
236.1(b)	Human trafficking with intent to effect a designated crime	Pen C §290(c)
236.1(c)	Human trafficking Inducing a minor to engage in ...	Pen C §290(c)
243.4	Sexual Battery ⁵	Pen C §290(c)
245(d)(3)	Assault with a machine gun on a peace officer or firefighter	667(e)(2)C)(iv)(VI)
261	Rape	Pen C §290(c)
261(a)(2)	Rape by force.	667(e)(2)C)(iv)(I)
261(a)(6)	Rape by threat to retaliate.	667(e)(2)C)(iv)(I)
262(a)(1)	Spousal rape w/force and a prison sentence	Pen C §290(c)
262(a)(2)	Spousal rape by force.	667(e)(2)C)(iv)(I)
262(a)(4)	Spousal rape by threat to retaliate.	667(e)(2)C)(iv)(I)
264.1	Rape in concert by force or violence	667(e)(2)C)(iv)(I)
264.1	Rape or 289(a) in concert	Pen C §290(c)
266	Enticing an unmarried child for purpose of prostitution	Pen C §290(c)
266c	Inducing consent by fraud	Pen C §290(c)
266h(b)	Pimping, prostitute < 16	Pen C §290(c)
266i(b)	Pandering, prostitute < 16	Pen C §290(c)
266j	Procurement of child	Pen C §290(c)
267	Abducting a child for prostitution	Pen C §290(c)
269	Aggravated sexual assault of a child.	667(e)(2)C)(iv)(I)
269	Aggravated sexual assault of a child < 14	Pen C §290(c)

<i>Prior Conviction</i>	<i>Description</i>	<i>Authority Pen C Sections</i>
272	Contributing...involving a lewd act	Pen C §290(c)
285	Incest	Pen C §290(c)
286	Sodomy	Pen C §290(c)
286(c)(1)	Sodomy with child <14 + 10 years age differential.	667(e)(2)C(iv)(II)
286(c)(2)(A)	Sodomy by force.	667(e)(2)C(iv)(I)
286(c)(2)(B)	Sodomy by force upon child <14	667(e)(2)C(iv)(I)
286(c)(2)(C)	Sodomy by force upon child >14	667(e)(2)C(iv)(I)
286(c)(3)	Sodomy with threat to retaliate	667(e)(2)C(iv)(I)
286(d)(1)	Sodomy in concert by force..., threat to retaliate.	667(e)(2)C(iv)(I)
286(d)(2)	Sodomy in concert by force upon child <14	667(e)(2)C(iv)(I)
286(d)(3)	Sodomy in concert by force upon child >14	667(e)(2)C(iv)(I)
288	Lewd act upon a child	Pen C §290(c)
288(a)	Lewd act upon a child under the age of 14	667(e)(2)C(iv)(III)
288(b)(1)	Lewd act upon a child by force...	667(e)(2)C(iv)(I)
288(b)(2)	Lewd act by caretaker by force...	667(e)(2)C(iv)(I)
288a	Oral Copulation	Pen C §290(c)
288a(b)(1)	Oral copulation with a person under the age of 18	Pen C §290(c)
288a(b)(2)	Oral copulation with a person under the age of 16	Pen C §290(c)
288a(c)(1)	Oral copulation upon a child <14 + 10 years...	667(e)(2)C(iv)(III)
288a(c)(2)(A)	Oral copulation by force	667(e)(2)C(iv)(I)
288a(c)(2)(B)	Oral copulation by force... force upon child <14.	667(e)(2)C(iv)(I)
288a(c)(2)(C)	Oral copulation by force... force upon child >14.	667(e)(2)C(iv)(I)
288a(d)	Oral copulation in concert by force.	667(e)(2)C(iv)(I)
288.2(a)	Felony distribution of harmful matter/minor(<i>eff. 1-1-90</i>)	Pen C §290(c)
288.2(b)	Felony distribution of harmful matter/minor by e-mail, etc	Pen C §290(c)
288.3	Arranging meeting with a minor for a lewd act. etc.	Pen C §290(c)
288.5	Continuous sexual abuse	Pen C §290(c)
288.5(a)	Continuous sexual abuse of a child with force...	667(e)(2)C(iv)(I)
288.7(a)	Intercourse or sodomy with a child less aged 10 or younger.	Pen C §290(c)
288.7(b)	Oral copulation, or sexual penetration /child 10 or younger	Pen C §290(c)
289	Sexual Penetration.	Pen C §290(c)
289(a)(1)(A)	Sexual penetration by force, etc.	667(e)(2)C(iv)(I)
289(a)(1)(B)	Sexual penetration upon a child <14 by force...	667(e)(2)C(iv)(I)
289(a)(1)(C)	Sexual penetration upon a child >14 by force...	667(e)(2)C(iv)(I)
289(a)(2)(C)	Sexual penetration by threat to retaliate.	667(e)(2)C(iv)(I)
289(d)	Sexual penetration with an unconscious person.	Pen C §290(c)
289(h)	Sexual penetration with a child under the age of 18	Pen C §290(c)
289(j)	Sexual penetration upon a child <14 + 10 years...	667(e)(2)C(iv)(II)
311.1	Material depicting a child in sexual conduct	Pen C §290(c)
311.2(b)	Distribution, etc., of obscene matter for commercial purposes	Pen C §290(c)
311.2(c)	Distribution, etc., of obscene matter to someone 18 or older	Pen C §290(c)
311.2(d)	Distribution, etc., of obscene matter to a minor	Pen C §290(c)
311.3	Sexual exploitation/child	Pen C §290(c)
311.4	Use of minor in distribution of obscene matter	Pen C §290(c)
311.10	Advertising obscene matter depicting minors	Pen C §290(c)
311.11	Possession of child pornography	Pen C §290(c)
314.1	Indecent exposure	Pen C §290(c)

<i>Prior Conviction</i>	<i>Description</i>	<i>Authority Pen C Sections</i>
314.2	Indecent exposure	Pen C §290(c)
647(a), <i>former</i>	Loitering at toilet to solicit a lewd act	Pen C §290(c)
647.6	Child annoyance	Pen C §290(c)
653f	Solicitation to commit murder.	667(e)(2)(C)(iv)(V)
653f(c)	Solicit another to commit forcible rape /288(a)(c) /264.1 /288 /289	Pen C §290(c)
664/191.5	Attempt vehicular manslaughter while intoxicated	667(e)(2)(C)(iv)(IV)
664/187	Attempt murder	667(e)(2)(C)(iv)(IV)
664/any 290(c)	Any attempt on a mandatory sex registerable offense	Pen C §290(c)
11418(a)(1)	Possession of a weapon of mass destruction	667(e)(2)(C)(iv)(VII)

► There are many strike felonies which are not included Pen C §667(e)(2)(C)(iv). Gang crimes, robberies, residential burglaries, etc. i.e., an 11350 with three 211 priors is a misdemeanor!

Appendix III: Proposition 47 crimes

The following table was prepared by Hon. John “Jack” Ryan, Orange County Superior Court (Ret.)

SENTENCING UNDER PROPOSITION 47, *Effective 11-5-14.*
Document changes, 11-13-14

The offenses in Table 1, except for Penal Code §666(a), are misdemeanors, unless the defendant has suffered one or more designated prior convictions. (See Table 2 [Appendix II].) *Except for H&S C §11350*, if there is a designated prior, the defendant *may* be sentenced to 16 months, 2 or 3 years, pursuant to Penal Code § 1170(h). *H&S C §11350(a)*, requires a 16-2-3 (h) sentence when there is a designated prior conviction.

Table 1

Offense Penal Code §	Description	Maximum Punishment Without Designated Prior	Punishment with Designated Prior
459** (to shoplift), is now the crime of <i>shoplifting</i> , §459.5(a) ^m	Shoplifting, entering a commercial establishment during regular business hours where the property taken or intended to be taken, is \$950 or less. Can't charge with burglary (459**) or theft (484-490.5) of the same property, <i>Pen C. §459.5(b).</i>	6 months, and/or fine up to \$1,000. (See, Pen C §19.)	16-2-3 ^w (h)
473(b)	Forgery relating to a check, bond, bank bill, note, cashier's check, traveler's check, or money order, where the value is \$950 or less. This subdivision does not apply if the defendant is convicted of both forgery and identity theft (Pen C §530.5).	1 year.*	16-2-3 ^w (h)
476a(b)	If total of all NSF checks is \$950 or less. 476a(b) ^m does not apply if the defendant has suffered 3 or more prior convictions for Section 470, 475, 476, 476a, or petty theft which was also a violation of 470, 475, 476, or 476a. Foreign priors with all the elements qualify.	1 year.*	16-2-3 ^w (h)
484 with prior	See, 666, below		
484(a)	Theft	6 months when loss does not exceed \$950. See Pen C §490.2	16-2-3 ^w (h)
484b	Diversion of construction funds		
484c	Obtaining construction funds by false voucher		
484e(a); (b); (d)	Theft of access cards		
487(b)(1); (b)(2)	Theft of fowl, fruits, nuts... Theft of shell fish...		
487(c)	Theft from the person		
487(d)(1); (d)(2)	Theft of an automobile or designated animal; Theft of a firearm		
487a	Stealing a carcass		
487b	Converting real estate into personal property by severance. The maximum punishment for misdemeanor conversion remains at 1 year. Pen C §487c,		
487d	Theft from a mining claim		

<i>Offense Penal Code §</i>	<i>Description</i>	<i>Maximum Punishment Without Designated Prior</i>	<i>Punishment with Designated Prior</i>
487g	Stealing an animal for medical research...		
487i	Public housing fraud		
490.2(a) ^m	Any theft \$950 or less is petty theft, punished as a <i>misdemeanor</i> . (Pen C §19, sets the maximum punishment at 6 months unless a different punishment is prescribed.)		
Pen C §490.2(a): "Notwithstanding Section 487 or any other provision of law defining grand theft, obtaining any property by theft where the value of the money, labor, real or personal property taken does not exceed nine hundred fifty dollars (\$950) shall be considered petty theft and shall be punished as a misdemeanor,..." Pen C §503, et.al, is in this list. No effort was made to include every conceivable offense which may be classified as theft.			
496(a)	Possession of stolen property with a value of \$950 or less is a misdemeanor.	1 year.*	16-2-3 ^w (h)
503; 504; 504a; 504b; 505; 506; 506a	Embezzlement is punishable as a theft. (See, Pen C §§490a, 514	See 490.2	16-2-3 ^w (h)
664/496	Attempt to receive stolen property, in excess of \$950.	1 year ⁸	16-2-3 ^w (h)
666(a) ^w	<p>Petty theft by:</p> <ul style="list-style-type: none"> ▶ a sex registrant (<i>not limited to 290(c)</i>), ▶ or one who has a prior designated in Table 2, ▶ or who has served time for a prior conviction for: robbery (<i>Pen C §211</i>); carjacking, (<i>Pen C § 215</i>); 368(d), (<i>theft from an elder by a non-caretaker</i>), 368((e) (<i>theft from an elder by a caretaker</i>); burglary (<i>Pen C §459</i>); petty theft (<i>Pen C §484</i>); grand theft (<i>Pen C § 487 (probably as defined by Prop 47)</i>); ▶ or a felony violation of Pen C §496 ▶ or auto theft under Veh C §10851. <p>This section does not preclude prosecution under 667((b-i) or 1170.12. (Pen C §666(c).)</p>	Up to 1 year * as a misdemeanor, or 16-2-3 (h). ^{sp}	16-2-3 ^w ^{sp}
<i>Health & Safety Code</i>			
11350(a)	Possession of a narcotic. H&S §11054(e), [<i>mecloqualone, methaqualone & GHB</i>], has been added to H&S §11350(a)	1 year * It is either a misdemeanor or a felony.	16-2-3 ^f (h)
11350(b)	Former 11350(b), a wobbler, is now included in 11350(a), above.		
11357	Possession of concentrated cannabis.	1 year *, \$500.	16-2-3 ^w (h)
11377	Possession of a controlled substance.	1 year *.	16-2-3 ^w (h)

* 1 year is 364 days, effective 1-1-15. (Pen C §18.5

Appendix IV: Notice of Petition and Response

ATTORNEY OR PARTY WITHOUT ATTORNEY (Name, State Bar number, and address):		FOR COURT USE ONLY	
TELEPHONE NO.:	FAX NO.:		
E-MAIL ADDRESS:			
ATTORNEY FOR (Name):			
PEOPLE OF THE STATE OF CALIFORNIA v. DEFENDANT:		CASE NUMBER:	
DATE OF BIRTH:		FOR COURT USE ONLY	
NOTICE OF PETITION AND RESPONSE		Date:	
<input type="checkbox"/> FOR RESENTENCING (Pen. Code, § 1170.18(a))	<input type="checkbox"/> FOR REDUCTION TO MISDEMEANOR (Pen. Code, § 1170.18(f))	Time:	
		Department:	
INSTRUCTIONS			
<ul style="list-style-type: none"> • Before filing this form, petitioner should consult local rules and court staff to determine if a formal hearing on this petition will be scheduled • If petitioner is currently serving a sentence, please fill out section A. • If petitioner has completed serving his or her sentence, please fill out section B. • Upon filing, petitioner is required immediately to provide notice to the District Attorney by providing a copy of this Notice of Petition to the District Attorney's Office. 			

CONVICTION INFORMATION

On (date) _____, Petitioner, the defendant in the above-entitled criminal action, was convicted of the following felony offenses that have now been reclassified as misdemeanors (specify code(s) and section(s)): _____

and was sentenced to (specify sentence imposed): _____

Petitioner has no prior convictions for offenses under Penal Code section 667(e)(2)(C)(iv) or for an offense requiring registration pursuant to Penal Code section 290(c). Petitioner does not pose an unreasonable risk of danger to public safety as defined in Penal Code section 1170.18(c).

A. RESENTENCING

Petitioner is currently serving the above sentence. Petitioner requests that the felony sentence be recalled and that Petitioner be resentenced to a misdemeanor under Penal Code section 1170.18(b), (d).

B. REDUCTION TO MISDEMEANOR

Petitioner has completed the above sentence. Petitioner requests that the eligible felony convictions listed above be reduced to misdemeanors under Penal Code section 1170.18(f), (g).

Although a hearing is not necessary, I request a hearing for this determination. (check only if you want a hearing for this determination)

I declare under penalty of perjury and to the best of my information and belief that the foregoing is true and correct.

Executed on: _____

(DATE)

(SIGNATURE OF PETITIONER OR ATTORNEY)

(ADDRESS, PETITIONER)

(CITY)

(STATE) (ZIP CODE)

TO BE FILLED OUT BY THE PROSECUTING AGENCY ONLY:

DISTRICT ATTORNEY'S RESPONSE:

Having received notice of the foregoing petition, the District Attorney responds as follows:

A. RESENTENCING

- The District Attorney has no objection to this petition. Petitioner is entitled to the requested relief.
- The petitioner is not eligible for the requested relief because:

- the specified offenses are not eligible under Penal Code § 1170.18

- the petitioner has at least one prior conviction for an offense under Penal Code section 667(e)(2)(C)(iv) or for an offense requiring registration pursuant to Penal Code section 290(c).

- the petitioner poses an unreasonable risk of danger to public safety as defined in Penal Code section 1170.18(c)

B. REDUCTION TO MISDEMEANOR

The District Attorney has no objection to this petition. Petitioner is entitled to the requested relief.

The petitioner is not eligible for the requested relief because:

- the specified offenses are not eligible under Penal Code § 1170.18

- the petitioner has at least one prior conviction for an offense under Penal Code section 667(e)(2)(C)(iv) or for an offense requiring registration pursuant to Penal Code section 290(c).

Date: _____

Deputy District Attorney

Appendix V: Offenses listed in P.C. § 667(e)(2)(C)(iv)

The following table was prepared by Hon. John “Jack” Ryan, Orange County Superior Court (Ret.)

TABLE OF CRIMES LISTED IN P.C. § 667(e)(2)(C)(iv) – “Super Strikes”

<i>Prior Conviction</i>	<i>Description</i>	<i>Pen C Sections</i>
Any Serious or Violent Felony	Punishable in California by life imprisonment or death.	667(e)(2)(C)(iv)(VIII)
187	Murder or attempt. (Any homicide or attempt from 187 to 191.5	667(e)(2)(C)(iv)(IV)
191.5	Vehicular manslaughter while intoxicated or attempt.	667(e)(2)(C)(iv)(IV)
207	Kidnap to ... §261, 262, 264.1, 286, 288, 288a, or 289. (Kidnap, as defined in Pen C §207 does not include attempts to commit a defined sex offense.)	667(e)(2)(C)(iv)(I)
209	Kidnap to violate §261, 262, 264.1, 286, 288, 288a, or 289.	667(e)(2)(C)(iv)(I)
220	Assault to violate 261, 262, 264.1, 286, 288, 288a, or 289. (Pen C § 220 specifies <i>rape</i> as a designated offense. It does not use a section number, 261 (rape) or 262 (spousal rape).	667(e)(2)(C)(iv)(I)
245(d)(3)	Assault with a machine gun on a peace officer or firefighter	667(e)(2)(C)(iv)(VI)
261(a)(2)	Rape by force.	667(e)(2)(C)(iv)(I)
261(a)(6)	Rape by threat to retaliate.	667(e)(2)(C)(iv)(I)
262(a)(2)	Spousal rape by force.	667(e)(2)(C)(iv)(I)
262(a)(4)	Spousal rape by threat to retaliate.	667(e)(2)(C)(iv)(I)
264.1	Rape in concert by force or violence	667(e)(2)(C)(iv)(I)
269	Aggravated sexual assault of a child.	667(e)(2)(C)(iv)(I)
286(c)(1)	Sodomy with child <14 + 10 years age differential.	667(e)(2)(C)(iv)(II)
286(c)(2)(A)	Sodomy by force.	667(e)(2)(C)(iv)(I)
286(c)(2)(B)	Sodomy by force upon child <14	667(e)(2)(C)(iv)(I)
286(c)(2)(C)	Sodomy by force upon child >14	667(e)(2)(C)(iv)(I)
286(c)(3)	Sodomy with threat to retaliate	667(e)(2)(C)(iv)(I)
286(d)(1)	Sodomy in concert by force..., threat to retaliate.	667(e)(2)(C)(iv)(I)
286(d)(2)	Sodomy in concert by force upon child <14	667(e)(2)(C)(iv)(I)
286(d)(3)	Sodomy in concert by force upon child >14	667(e)(2)(C)(iv)(I)
288(a)	Lewd act upon a child under the age of 14	667(e)(2)(C)(iv)(III)
288(b)(1)	Lewd act upon a child by force...	667(e)(2)(C)(iv)(I)
288(b)(2)	Lewd act by caretaker by force...	667(e)(2)(C)(iv)(I)
288a(c)(1)	Oral copulation upon a child <14 + 10 years...	667(e)(2)(C)(iv)(III)
288a(c)(2)(A)	Oral copulation by force	667(e)(2)(C)(iv)(I)
288a(c)(2)(B)	Oral copulation by force... force upon child <14.	667(e)(2)(C)(iv)(I)
288a(c)(2)(C)	Oral copulation by force... force upon child >14.	667(e)(2)(C)(iv)(I)
288a(d)	Oral copulation in concert by force.	667(e)(2)(C)(iv)(I)
288.5(a)	Continuous sexual abuse of a child with force...	667(e)(2)(C)(iv)(I)
289(a)(1)(A)	Sexual penetration by force, etc.	667(e)(2)(C)(iv)(I)
289(a)(1)(B)	Sexual penetration upon a child <14 by force...	667(e)(2)(C)(iv)(I)
289(a)(1)(C)	Sexual penetration upon a child >14 by force...	667(e)(2)(C)(iv)(I)
289(a)(2)(C)	Sexual penetration by threat to retaliate.	667(e)(2)(C)(iv)(I)
289(j)	Sexual penetration upon a child <14 + 10 years...	667(e)(2)(C)(iv)(II)

<i>Prior Conviction</i>	<i>Description</i>	<i>Pen C Sections</i>
653f	Solicitation to commit murder.	667(e)(2)C(iv)(V)
664/191.5	Attempt vehicular manslaughter while intoxicated	667(e)(2)C(iv)(IV)
664/187	Attempt murder	667(e)(2)C(iv)(IV)
11418(a)(1)	Possession of a weapon of mass destruction	667(e)(2)C(iv)(VII)

Appendix VI: Order After Petition for Resentence or Reclassification

ATTORNEY OR PARTY WITHOUT ATTORNEY (Name, State Bar number, and address): TELEPHONE NO.: _____ FAX NO.: _____ E-MAIL ADDRESS: _____ ATTORNEY FOR (Name): _____	FOR COURT USE ONLY
PEOPLE OF THE STATE OF CALIFORNIA v. DEFENDANT: _____ DATE OF BIRTH: _____	
<input type="checkbox"/> ORDER AFTER PETITION FOR RESENTENCE OR RECLASSIFICATION (Pen. Code, § 1170.18(b),(g))	CASE NUMBER: _____

The court finds from the records on file in this case and from the foregoing petition that the petitioner (*the defendant in the above-entitled criminal action*) is eligible for the following requested relief:

1. Petition for recall and resentencing is DENIED for the following reason(s):

- the specified offense(s) is/are ineligible
- the petitioner has at least one prior conviction for an offense under Penal Code section 667(e)(2)(C)(iv)

or for an offense requiring registration pursuant to Penal Code section 290(c).

the courts finds that the petitioner poses an unreasonable risk of danger to public safety under Penal Code § 1170.18(c).

other: _____

2. Petition for recall and resentencing is GRANTED. The following felony conviction(s) is/are recalled and reclassified as misdemeanors: _____

The petitioner is resentenced to (a) misdemeanor(s) with the following sentence: _____

With:

- parole
- continuing formal probation
- continuing informal probation
- granting credit for time served
- no supervision

3. Petition for reduction to misdemeanor is DENIED for the following reason(s):

- the specified offense(s) is/are ineligible
- the petitioner has at least one prior conviction for an offense under Penal Code section 667(e)(2)(C)(iv) or for an offense requiring registration pursuant to Penal Code section 290(c).

4. Petition for reduction to misdemeanor is GRANTED. The following felony conviction(s) is/are now specified as misdemeanors: _____

5. The above-specified felony conviction(s) is/are hereby designated as a misdemeanor or misdemeanors for all purposes, except that the petitioner/applicant shall not own, possess, or have in his or her custody or control any firearm and the designation as misdemeanor will not prevent his or her conviction under Penal Code § 29800 et seq.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Date: _____

(JUDICIAL OFFICER)

<i>FOR COURT USE ONLY</i>
